

















# CITY OF IOWA CITY, IOWA COMPREHENSIVE ANNUAL FINANCIAL REPORT

FOR THE FISCAL YEAR ENDED JUNE 30, 2011



The homes featured on the cover of this report have been restored through the UniverCity Neighborhood Partnership, a cooperative effort between the City of Iowa City and the University of Iowa. Other partners include Friends of Historic Preservation, The Greater Iowa City Area Home Builders Association, Iowa City Housing Authority, Iowa City Area Association of Realtors, ReStore/ Iowa Valley Habitat for Humanity, Hawkeye Title Services, First American Bank, Hills Bank and Trust Co, MidWestOne Bank, University of Iowa Community Credit Union and US Bank.

The program preserves and builds upon the unique character of residential neighborhoods adjacent to the University of Iowa campus and downtown Iowa City by ensuring that these neighborhoods remain vital, safe, affordable and attractive places to live and work. Using a combination of funds from I-Jobs, City of Iowa City, University of Iowa and Iocal lenders, the City purchased 26 rental properties to renovate and restore to affordable owner-occupied homes. After renovations are complete, homes are sold to income-qualified buyers who agree to keep the property owner-occupied for 20 years. If the homebuyer is an employee of the University of Iowa, they may be eligible for downpayment assistance.







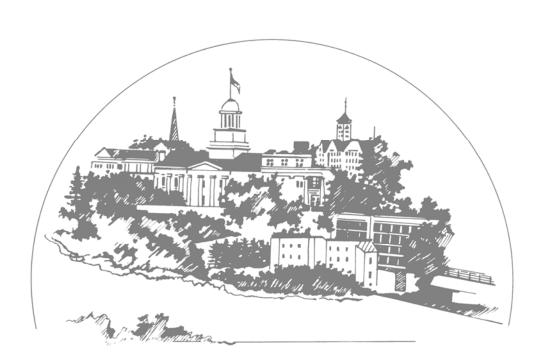
# COMPREHENSIVE ANNUAL FINANCIAL REPORT

CITY OF IOWA CITY, IOWA

# FOR THE FISCAL YEAR ENDED JUNE 30, 2011

# PREPARED BY:

FINANCE DEPARTMENT
CITY OF IOWA CITY, IOWA



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CITY OF IOWA CITY

December 14, 2011

To the Citizens, Honorable Mayor, Members of the City Council and City Manager City of Iowa City, Iowa

The Comprehensive Annual Financial Report (CAFR) of the City of Iowa City, Iowa (the City) for the fiscal year ended June 30, 2011 is submitted herewith in accordance with the provisions of Chapter 11 of the Code of Iowa. The City's Finance Department prepared this report. Responsibility for both the accuracy of the data presented and the completeness and fairness of the presentation, including all disclosures, rest with the City. I believe the information, as presented, is accurate in all material respects and presented in a manner designed to fairly present the financial position and results of operations of the City. All disclosures necessary to enable the reader to gain an understanding of the City's financial affairs have been included.

This report consists of management's representation concerning the finances of the City of Iowa City. Management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Because the cost of internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The CAFR reflects all funds of the City in accordance with standards set by the Governmental Accounting Standards Board (GASB). In 1999, GASB adopted Statement No. 34, Basic Financial Statements – Management's Discussion and Analysis – For State and Local Governments. The final effective date for the implementation of GASB No. 34 for the City of Iowa City was June 30, 2003. This report complies with those standards. This statement significantly changes governmental financial reporting in order to bring it closer to a private sector model.

The City implemented GASB Statement #54, Fund Balance Reporting and Governmental Fund Type Definitions effective with these June 30, 2011 financial statements. Fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent. The classifications include: nonspendable amounts that are not in spendable form or the City is legally or contractually required to be maintained intact; restricted amounts contain restraint on their use externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation; committed amounts can only be used for specific purposes imposed by formal action of the government's highest level of decision-making authority; assigned amounts

are intended to be used for specific purposes; and the unassigned fund balance is the residual classification for the General Fund.

Chapter 11 of the Code of Iowa requires an annual audit to be performed. The independent public accounting firm of Eide Bailly LLP was selected by the City. In addition to meeting the requirements set forth in Chapter 11, the audit was also designed to meet the requirements of the Single Audit Act of 1996 and related Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*.

While, the financial statements are the responsibility of the City, the responsibility of the auditor is to express an opinion on the City's financial statements based on their audit. The goal of the independent audit is to provide reasonable assurance that the City's financial statements for the fiscal year ended, June 30, 2011 are free of material misstatement. The audit is conducted in accordance with generally accepted auditing standards and involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement preparation.

The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Iowa City's financial statements for the fiscal year ended, June 30, 2011, are fairly presented in conformity with GAAP. The independent auditors' report on the basic financial statements and combining and individual fund statements and schedules is included in the financial section of this report.

As a recipient of federal financial assistance, the City is responsible for ensuring that adequate internal controls are in place to ensure compliance with applicable laws and regulations related to these federal programs. These internal accounting and administrative controls are subject to periodic evaluation by the City's management and the City is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act of 1996 and the U.S. Office of Management and Budget (OMB) Circular A-133, *Audits of State, Local Governments and Non-Profit Organizations*. Information related to this single audit, including the schedules of federal financial assistance, findings and questioned costs, and independent auditors' reports on the internal accounting and administrative controls and compliance with applicable laws and regulations are included in the compliance section of this report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditors.

### **Profile of the Government**

The City of Iowa City was incorporated April 6, 1853. The City is governed by a seven member Council; each member serves a four-year term. Elections are held every two years allowing for continuation in office of at least three members at each biennial election. The Council members are elected at large, but three members are nominated from specific districts, and the four other members are nominated at large. The Council elects the Mayor from its own members for a two-year term.

The City Council is the legislative body and makes all policy determinations for the City through the enactment of ordinances and resolutions. It also adopts a budget to determine how the City will obtain and spend its funds. The Council appoints members of boards, commissions and committees.

The City Manager is the chief administrative officer for the City and is appointed by the City Council. The City Manager implements policy decisions of the City Council and enforces City ordinances. In addition, the City Manager appoints and directly supervises the directors of the City's operating departments and supervises the administration of the City's personnel system. The Manager supervises 565 full-time and 74 part-time permanent municipal employees and 356 temporary employees, including a police force of 79 sworn personnel and a fire department of 64 firefighters. The City provides a full range of services including police and fire protection, construction and maintenance of roads, streets and infrastructure, inspection and licensing functions, maintenance of grounds and buildings, municipal airport, library, recreational activities, and cultural events. The City owns and operates its water supply and distribution system and sewage collection and treatment system with secondary treatment also provided. Virtually the entire City has separate storm and sanitary sewer systems. The City operates a municipal off-street and on-street parking system in the downtown area. The City also operates a transit system.

The annual budget serves as the foundation for the City's financial planning and control. All departments of the City are required to submit requests for appropriation to the City Manager in October. The City Manager uses these requests as the starting point for developing a proposed budget. The City Manager then presents this proposed budget to the Council for review in December. The Council is required to hold a public hearing on the proposed budget and to adopt a final budget no later than March 15. The appropriated budget is prepared by fund, function (e.g., Public Safety), and department (e.g., Police).

The City adopts a three-year financial plan that includes both operations and capital improvements. This three-year plan permits a more comprehensive review of the City's financial condition, allowing analysis of the current and future needs and requirements. During preparation of the plan, careful review is made of property tax levy rates, utility and user fee requirements, ending cash balances by fund, debt service obligations, bond financing needs, capital outlay for equipment purchases and major capital improvement projects. The state requires at least a one-year operating budget. While legal spending control is exercised at a state mandated function level, management control is set at the Department Manager level. Encumbrance accounting is utilized in all funds for budgetary control. Appropriations that are not encumbered lapse at the end of the year.

### **Information Useful in Assessing the Government's Economic Condition**

The City's economic strength is based upon education, medical services, and diversified manufacturing. The University of Iowa and the University of Iowa Hospital and Clinics is the City's largest employer with over 26,000 employees. The University of Iowa Hospitals and Clinics is the largest university-owned teaching medical center in the United States. The City also has a significant number of private employers who have a history of providing stable and increasing employment in the community. The relative stability of the University of Iowa, coupled with the City's multi-sector base of industrial and commercial interests, has helped insulate the City from the significant negative economic impacts related to unemployment.

The City continues to see sustained production in our major local industries, such as ACT and NCS Pearson. Continued economic development efforts involving the Iowa City and Coralville Chambers of Commerce, local private interests, the University of Iowa and other surrounding communities through participation as members of the Iowa City Area Development Group, have proved positive with the retention and expansion of businesses.

In addition, the Iowa's Technology Corridor is a seven-county alliance surrounding Iowa City and has been identified as one of the major growth areas for new business development in the State of Iowa. This Corridor gives employers and workforce access to a region uniquely Iowan, founded with a manufacturing heritage, but actively seeking new frontiers and opportunities in information technology, biotechnology and bioprocessing, renewable energy, and educational services. Continued developments within Iowa City and the region have a favorable impact upon the City's economy.

There have been budget challenges faced by the State of Iowa; however, the City's economy as a whole continues to grow. The major employers have had only minimal reductions in their workforce size as evidence in the unemployment rate for Iowa City, which continues to remain low at 4.8% for the month of June 2011, as compared to 6.0% for the State of Iowa, and 9.2% for the national average. The City has experienced modest increases in assessed property valuations. The rate of new housing construction increased in comparison to the prior year. This consisted of 108 new single-family houses in 2010, as compared to 127 in 2009; multi-family dwelling units added to the tax rolls for the year ended December 31, 2010 increased to 88, compared to 81 in 2009; and a mixed commercial and residential development added in 2010 that included 16 residential units. Altogether these additions totaled \$43,957,000 in FY10, an increase of \$2,807,000 from prior year. This, along with the low unemployment rate, continues to be indicative of the City's relative economic stability.

According to the 2010 census, the population of Iowa City is 67,892. This is an increase of 5,672 or 9.1% as compared to the 2000 census.

In response to national economic recession, the City has been able to utilize state and federal stimulus programs that were designed to preserve and create jobs and promote economic recovery, assist people impacted by the recession, provide investments needed to increase economic efficiency, and stabilize state and local government budgets. While Iowa City's housing market and unemployment have not felt the impact as greatly as other areas of the country, the City has been able to take advantage of stimulus funds to complete projects and strengthen the local economy. Iowa City applied for funds totaling \$58,575,000 and has been approved for \$11,487,000.

Current projects funded with stimulus funds include the UniverCity Neighborhood Partnership, a joint project between the City and the University of Iowa to ensure the neighborhoods around the university remain vital, safe, affordable, and attractive places to live and work for both renters and homeowners by acquiring and rehabilitating homes near the University of Iowa campus for resale as affordable owner-occupied housing. The South Wastewater Treatment Plant expansion and relocation and demolition of the North Wastewater Treatment Plant and construction of a fourth fire station are additional projects funded through stimulus programs.

There are many signs that the City remains healthy and vibrant with great promise for the future. The University of Iowa continues to add new buildings and facilities. The City continues to see sustained production in major local industries. Industrial and commercial interests within the community continue to thrive.

# **Major Initiatives**

Iowa City continues to deal with the recovery efforts from the flood experienced in 2008. The City of Iowa City was among several cities in Iowa that received a Presidential Disaster declaration, which brought the Federal Emergency Management Agency (FEMA) technical and

financial assistance to Iowa City. These on-going efforts include expansion of the South Wastewater Treatment Plant and demolition of the North Wastewater Treatment Plant, elevating Dubuque Street and rebuilding Park Road Bridge, constructing levees to prevent future flooding, as well as, rebuilding the City's Animal Shelter. In addition, the City received \$23,293,000 in Hazard Mitigation Grants and Community Development Block Grants and is in the process of acquiring properties in the flood-impacted neighborhoods.

The City is developing a general industrial park on the southeast side. This project involves annexing and rezoning 180 acres of land and building the street, water, and sewer infrastructure needed to support industrial businesses. This project is estimated to cost \$7,300,000 and will be funded with cash on hand, bonds, grants and Tax Increment Financing (TIF). This project is scheduled to be completed in phases, with the land being "shovel ready" for industries to build.

The City of Iowa City is in the planning process of constructing a mixed-use parking facility adjacent to downtown Iowa City. The mixed-use parking facility will include three components: parking facility consisting of approximately 600 parking spaces, commercial space of approximately 25,000 - 35,000 square feet, and 25 - 75 workforce housing units. The City is hoping to work with a private partner to develop the commercial and housing spaces. As this is still in the planning phase, the cost of this project is unknown, but it is anticipated that the parking facility will be financed with bonds and the commercial and housing space will be funded by the private developer in conjunction with the City. The City anticipates establishing an urban renewal area for the purposes of allowing Tax Increment Financing of the commercial and residential space.

The City has received grants totaling \$3,950,000 to construct new single family homes in Iowa City to replace homes lost during the 2008 flood. These funds can be used to assist the homebuyer with the downpayment of up to 25% of the home cost. A total of 77 new homes were constructed in the first two rounds of the Single Family New Construction (SFNC) Program and round three is currently in progress and will include an additional 31 homes in Iowa City by December 31, 2012.

The City and the University of Iowa have joined together in a cooperative effort to acquire and rehabilitate 26 homes in the neighborhoods surrounding the University of Iowa Campus to ensure the neighborhoods remain vital, safe, affordable, and attractive places to live and work for both renters and homeowners. The City has secured a \$1,250,000 state I-JOBS grant to help fund the UniverCity Neighborhood Partnership.

Upcoming projects for the City include Moss Green Urban Village, Towncrest Urban Renewal, and Riverfront Crossing Development. The City has established an urban renewal area for the development of Moss Green Urban Village, a 243-acre, 18-lot office research and mixed-use subdivision on the northeast edge of the city. The Towncrest Urban Renewal Plan was developed to revitalize the Towncrest commercial district in ways that would serve existing businesses while also drawing new retailers, service providers, and consumers to the area. The costs for Towncrest Renewal are estimated at \$1,400,000 and will be covered through TIF. The Riverfront Crossing Development Plan is an initiative to revitalize the area south of Iowa City's downtown area. It will be a mixed-use zoning district that will allow for commercial and residential development with identified costs estimated at \$800,000 and additional expenses anticipated. A TIF district is being considered for this project. This project will include purchasing and rehabilitating the train depot, which relates to the recent announcement of a \$230,000,000 federal grant that will be used to develop passenger rail services from Chicago to Iowa City, pending matching State funds.

# **Long-term Financial Planning**

In preparing the financial plan for the three years ending June 30, 2015, the process of budget balancing has been difficult. With the continued tax limitations imposed by the state (specifically the residential rollback factor), increased federal and state regulations and mandates, rising costs, including retirement funding, and fewer opportunities for grants and outside funding sources, the municipal service needs for our growing community are becoming increasingly difficult to satisfy.

In balancing the budget for the three-year period, the City attempted to maintain service levels, wherever practical. In addition, our planning has been directed at maintaining our current fiscal strength and avoiding any erosion of that fiscal position, including the City's Aaa bond rating.

A continuing major objective in the three-year financial plan is to maintain or increase the City's cash reserve position. In addition, procedures were adopted to allocate unassigned fund balances between the contingency and working capital. The contingency balance is available during the fiscal year for unanticipated and unbudgeted expenditures, while the working capital is used for the General Fund since property tax revenues are received only twice a year. The City is committed to drawing from the contingency balance only in emergency situations. This unassigned fund balance allocation along with specific budgeting techniques has allowed the City to increase or maintain fund balances over the past year.

The City continues to pursue cooperative efforts with other local governments. Joint funding, purchasing, planning and other efforts allow the City to meet mandates for new and improved services in the future at the most reasonable cost. Joint cooperation currently encompasses regional transportation planning, human services, solid waste management planning, a hazardous materials response program, an enhanced 911 emergency communications system, community relations, joint operation of an animal control facility and an indoor swimming pool facility, and joint economic development efforts. While such cooperative efforts are not new in concept, the City expects to enter into more agreements with neighboring governmental subdivisions, as well as with the University of Iowa.

# **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting (the Certificate) to the City of Iowa City, Iowa for its Comprehensive Annual Financial Report for the fiscal year ended June 30, 2010. The Certificate is the highest form of recognition for excellence in state and local financial reporting.

In order to be awarded the Certificate, a governmental unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report, whose contents conform to program standards. The Comprehensive Annual Financial Report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements.

The Certificate is valid for a period of one year only. The City has received the Certificate for the last twenty-six consecutive years. I believe our current report continues to conform to the Certificate requirements and I am submitting it to GFOA to determine its eligibility for another certificate.

# Responsibility and Acknowledgments

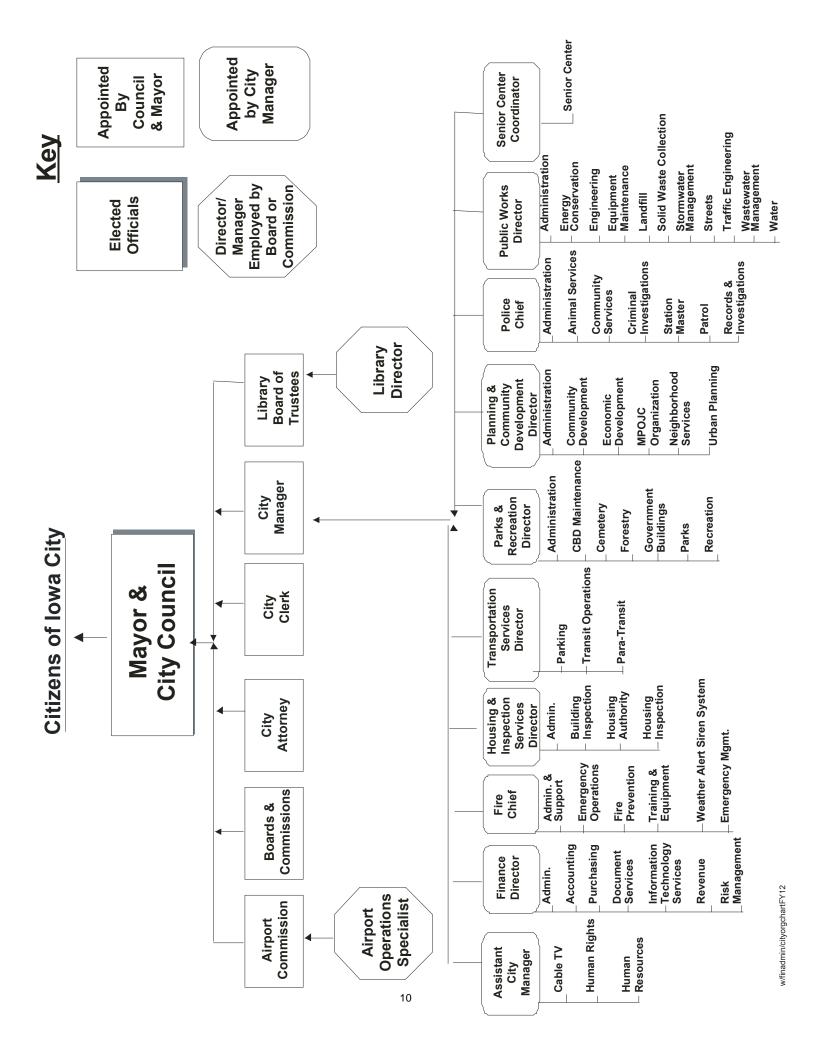
The Department of Finance prepared the Comprehensive Annual Financial Report of the City of Iowa City, Iowa for the fiscal year ended June 30, 2011. The City Council, as required by law, is responsible for the complete and accurate preparation of the City's Comprehensive Annual Financial Report. I believe that the information presented is accurate in all material respects and that this report fairly presents the financial position and results of operations of the various funds of the City.

The preparation of this report on a timely basis could not have been accomplished without the efficient and dedicated services of the entire staff of the City's Finance Department. I would like to express my appreciation to all members of the department who assisted and contributed to its preparation. I want to especially recognize the contributions of the City's Controller, Robin Marshall, Assistant Controller, Sara Sproule, Internal Auditor, Nickolas Schaul, Senior Accountant, Justin Armatis and Payroll Accountant, Chris Hurlbert.

Also, I thank the Mayor, members of the City Council and the City Manager for their interest and support in planning and conducting the financial operations of the City in a dedicated, responsible, and progressive manner.

Respectfully submitted,

Director of Finance



# LISTING OF CITY OFFICIALS

June 30, 2011

# **ELECTED OFFICIALS**

**Term Expires** 

**Date of Hire** 

		·
Mayor	Matt Hayek	January 2, 2012
Council Member and Mayor Pro tem	Ross Wilburn	January 2, 2012
Council Member	Regenia Bailey	January 2, 2012
Council Member	Connie Champion	January 2, 2014
Council Member	Terry Dickens	January 2, 2014
Council Member	Susan Mims	January 2, 2014
Council Member	Mike Wright	January 2, 2012

# APPOINTED OFFICIALS

City Manager	Thomas Markus	December 1, 2010
City Clerk	Marian K. Karr	May 21, 1979
City Attorney	Eleanor Dilkes	March 18, 1996

# **DEPARTMENT DIRECTORS**

Assistant City Manager	Dale E. Helling	August 16, 1975
Director of Housing and Inspection Services	Douglas W. Boothroy	September 22, 1975
Library Director	Susan Craig	July 28, 1975
Director of Planning & Community Development	Jeff Davidson	January 26, 1981
Director of Public Works	Rick Fosse	February 22, 1984
Director of Transportation Services	Chris O'Brien	December, 29, 1997
Senior Center Coordinator	Linda Kopping	March 20, 1995
Fire Chief	Andrew Rocca	July 14, 1978
Parks and Recreation Director	Mike Moran	September 26, 1983
Director of Finance	Kevin O'Malley	August 19, 1985
Chief of Police	Sam Hargadine	August 29, 2005

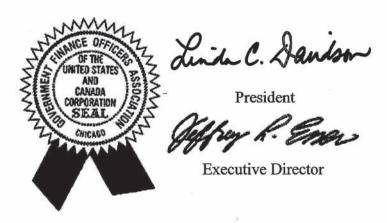
# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Iowa City Iowa

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.





# **Independent Auditor's Report**

To the Honorable Mayor and Members of the City Council City of Iowa City, Iowa

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Iowa City, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the management of the City of Iowa City, Iowa. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Iowa City, Iowa, as of June 30, 2011, and the respective changes in financial position, and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 1 to the financial statements, the City adopted the provisions of GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, in 2011.

In accordance with Government Auditing Standards, we have also issued our report dated December 14, 2011, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and other required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's financial statements as a whole. The introductory section, combining nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and is also not a required part of the financial statements. The combining nonmajor fund financial statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

Esde Bailly LLP Dubuque, Iowa

December 14, 2011

# Management's Discussion and Analysis

As management of the City of Iowa City, we present this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2011. This narrative is intended to be used in conjunction with additional information that is included in the letter of transmittal, which can be found on pages 3-9 of this report.

# **Financial Highlights**

- The assets of the City of Iowa City exceeded its liabilities at the close of the fiscal year ending June 30, 2011 by \$459,843,000 (net assets). Of this amount, \$97,894,000 (unrestricted net assets) may be used to meet the government's ongoing obligations to its citizens and creditors.
- The City's total net assets increased by \$34,160,000 during the fiscal year. Governmental activities increased by \$22,207,000 and business-type activities increased by \$11,953,000.
- At the close of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$69,220,000, an increase of \$18,489,000 in comparison with the prior year. Of this total amount, approximately \$14,190,000 or 20% was unassigned and is available for spending at the City's discretion.
- At the end of the current fiscal year, the City's unassigned fund balance for the General Fund was \$15,931,000 or 34% of total General Fund expenditures.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements:** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include Public Safety, Public Works (roads, traffic controls, and transit), Culture and Recreation, Community and Economic Development, General Government, and Interest on long-term debt. The business-type activities of the City include Airport, Cable Television, Housing Authority, Parking, Sanitation, Stormwater Collection, Wastewater Treatment, and Water.

The government-wide financial statements may be found on pages 26 - 29 of this report.

**Fund Financial Statements:** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds: Governmental funds are used to account for essentially the same function reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements and is typically the basis that is used in developing the next annual budget.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison.

The City has five major governmental funds: General Fund, Employee Benefits Fund, Community Development Block Grant Fund, Other Shared Revenue and Grants Fund, and Debt Service Fund. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for these major funds. Data from all other non-major governmental funds is combined into a single aggregated presentation and are referenced under a single column as "Other Governmental Funds". Individual fund data on each of these non-major governmental funds is provided in the form of *combining statements* elsewhere in this report.

The City adopts an annual appropriated budget for all governmental funds as required by state statute. Budget comparisons have been provided for the Governmental funds and the Enterprise funds, to demonstrate compliance with the adopted budget.

The basic governmental funds financial statements can be found on pages 30 - 35 of this report.

**Proprietary Funds:** The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Airport, Cable Television, Housing Authority, Parking, Sanitation, Stormwater Collection, Wastewater Treatment, and Water activities. *Internal Service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City has four Internal Service Funds: Equipment Maintenance, Central Services, Loss Reserve, and Information Technology. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds financial statements provide the same type of information as the government-wide financial statements, only in more detail. Parking, Wastewater Treatment, Water, Sanitation, and Housing Authority Funds are considered to be major funds and are reported individually throughout the report. The other three non-major enterprise funds are grouped together for reporting purposes and listed under a single heading "Other Enterprise Funds". Detailed information for each of the non-major funds is provided in the combining statements on pages 90 - 92. Individual fund data for the Internal Service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 36 - 41 of this report.

**Fiduciary Funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not available to support the City's own programs and therefore are not reflected in the government-wide financial statements. The City has two fiduciary funds: Project Green and Library Foundation, which are maintained as agency funds.

The basic fiduciary funds financial statements can be found on page 42.

**Notes to Financial Statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 43 - 78 of this report.

**Other Information:** The combining statements referred to in the above paragraphs in connection with non-major governmental funds, non-major enterprise funds, and internal service funds are presented immediately following the notes.

# **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$459,843,000 at the close of the fiscal year ended June 30, 2011.

By far, the largest portion of the City's net assets reflect its investment in capital assets (e.g., land, building, machinery and equipment, improvements other than buildings, and infrastructure), less any related debt to acquire those assets that is still outstanding. The City uses these capital assets to provide services to its citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other resources, since the capital assets themselves cannot be used to liquidate these liabilities.

# City of Iowa City's Net Assets June 30, 2011 (amounts expressed in thousands)

	Governmental activities		Busines	ss-type		
			activi	ities	Total	
	2011	2010	2011	2010	2011	2010
Current and other assets	\$ 161,648	\$ 142,590	\$ 100,399	\$ 100,458	\$ 262,047	\$ 243,048
Capital assets	184,036	173,071	265,165	255,613	449,201	428,684
Total Assets	345,684	315,661	365,564	356,071	711,248	671,732
Long-term liabilities outstanding	82,352	75,466	91,812	95,080	174,164	170,546
Current and other liabilities	71,356	70,426	5,885	5,077	77,241	75,503
Total Liabilities	153,708	145,892	97,697	100,157	251,405	246,049
Net assets:						
Invested in capital assets, net of						
related debt	123,935	111,703	186,177	172,601	310,112	284,304
Restricted	31,179	25,588	20,658	17,588	51,837	43,176
Unrestricted	36,862	32,478	61,032	65,725	97,894	98,203
Total Net Assets	\$ 191,976	\$ 169,769	\$ 267,867	\$ 255,914	\$ 459,843	\$ 425,683

A portion of the City's net assets, \$51,837,000 or 11.3%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of the unrestricted net assets, \$97,894,000 or 21.3%, may be used to meet the government's ongoing obligations to its citizens and creditors. At the end of the fiscal year ended June 30, 2011, the City is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities.

**Governmental Activities:** Governmental activities increased the City's net assets by \$22,207,000. The increase in net assets of governmental activities is primarily due to receiving grants to fund expenditures in capital assets for flood recovery and mitigation and community development projects and collection of a local option sales tax to be used to fund future capital improvement projects.

The following is a more detailed review of FY11's operation.

### City of Iowa City's Changes in Net Assets

(amounts expressed in thousands)

	Governmental		Busine	ess-type			
	activ	vities	activ	vities	Total		
	2011	2010	2011	2010	2011	2010	
Revenues:							
Program Revenues:							
Charges for services	\$ 8,199	\$ 7,388	\$ 36,334	\$ 35,943	\$ 44,533	\$ 43,331	
Operating grants and contributions	13,517	15,554	7,448	7,777	20,965	23,331	
Capital grants and contributions	6,048	8,291	4,145	6,570	10,193	14,861	
General Revenues:							
Property taxes	48,011	49,467	-	-	48,011	49,467	
Road use tax	6,068	5,525	-	-	6,068	5,525	
Local option sales tax	8,911	8,141	-	-	8,911	8,141	
Other taxes	2,464	1,535	-	-	2,464	1,535	
Earnings on investments	1,539	1,766	954	1,311	2,493	3,077	
Gain on disposal of capital assets	761	-	314	230	1,075	230	
Other	6,230	3,893	381	464	6,611	4,357	
Total revenues	101,748	101,560	49,576	52,295	151,324	153,855	
Expenses:							
Public safety	18,867	19,955	-	-	18,867	19,955	
Public works	19,145	16,806	-	-	19,145	16,806	
Culture and recreation	10,811	12,238	-	-	10,811	12,238	
Community and economic development	16,501	16,913	-	-	16,501	16,913	
General government	7,356	7,549	-	-	7,356	7,549	
Interest on long-term debt	2,841	2,970	-	-	2,841	2,970	
Wastewater treatment	-	-	10,971	11,274	10,971	11,274	
Water	-	-	8,523	8,309	8,523	8,309	
Sanitation	-	-	7,461	7,705	7,461	7,705	
Housing authority	-	-	7,448	7,838	7,448	7,838	
Parking	-	-	4,135	4,536	4,135	4,536	
Airport	-	-	1,049	724	1,049	724	
Stormwater	-	-	1,418	1,187	1,418	1,187	
Cable television	<u>-</u> _		638	645	638	645	
Total expenses	75,521	76,431	41,643	42,218	117,164	118,649	
Change in net assets before transfers	26,227	25,129	7,933	10,077	34,160	35,206	
Transfers	(4,020)	(625)	4,020	625	-	-	
Change in net assets	22,207	24,504	11,953	10,702	34,160	35,206	
Net assets beginning of year	169,769	145,265	255,914	245,212	425,683	390,477	
Net assets end of year	\$ 191,976	\$ 169,769	\$ 267,867	\$ 255,914	\$ 459,843	\$ 425,683	

The total revenues for governmental activities for FY11 were \$101,748,000. Governmental activities are primarily funded through taxes, \$65,454,000 or 64.3%, and grants and contributions, \$19,565,000 or 19.2%. Grants and contributions decreased from prior year by \$4,280,000 as the City received less funding from federal ARRA grants. However, the City continued to receive state I-JOBS grants, and Community Development Block Grants used to fund capital projects and flood mitigation.

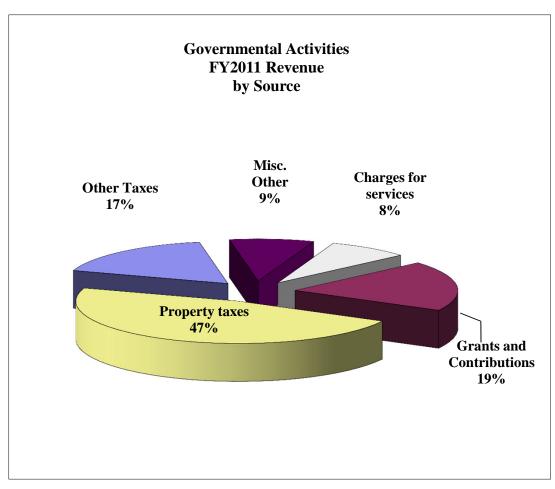
Expenses for governmental activities totaled \$75,521,000. Governmental activities are tracked by function including Public Safety, Public Works, Community and Economic Development, Culture and Recreation, and General Government. In FY11, Public Works accounted for the highest portion of governmental expenses, \$19,145,000 or 25.4%, and increased over the prior year due to large street improvement projects to help develop areas on the southeastern edge of the City. Public Safety, \$18,867,000 or 25.0%, and Community and Economic Development, \$16,501,000 or 21.8%, made up another large portion of governmental expenses and each decreased from the prior year due fewer flood recovery and mitigation projects.

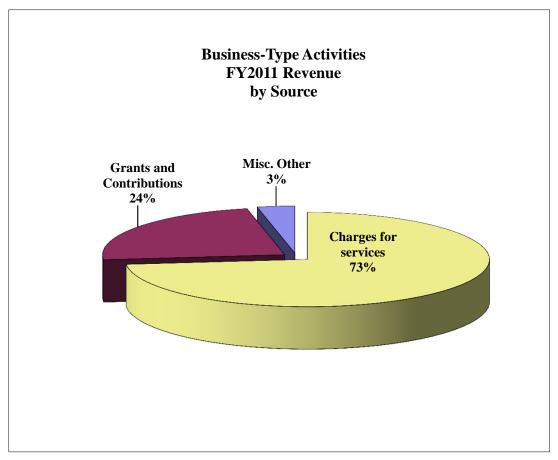
**Business-type Activities:** Business-type activities increased the City's total net assets by \$11,953,000. The increases in net assets were primarily in the Wastewater, Parking, and Water funds and are due to an increase in capital assets not funded with debt. The City has been able to utilize federal and state grants to fund flood recovery and mitigation projects rather than have to issue new debt to pay for these projects. For all business-type activities, revenues exceeded expenses by \$7,933,000.

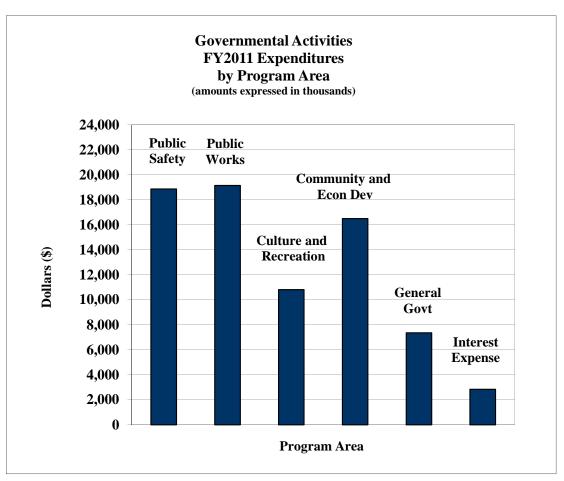
Revenues for business-type activities totaled \$49,576,000. The primary revenue source for business-type activities is charges for services, \$36,334,000 or 73.3%. In addition for FY11, the City's business type-activities had a significant portion of their revenues from grants and contributions used to help fund capital and flood recovery projects for business-type activities, \$11,593,000 or 23.4%. This is a decrease of \$2,754,000 from the prior year due to fewer flood mitigation projects and completion of federal ARRA grant fund projects.

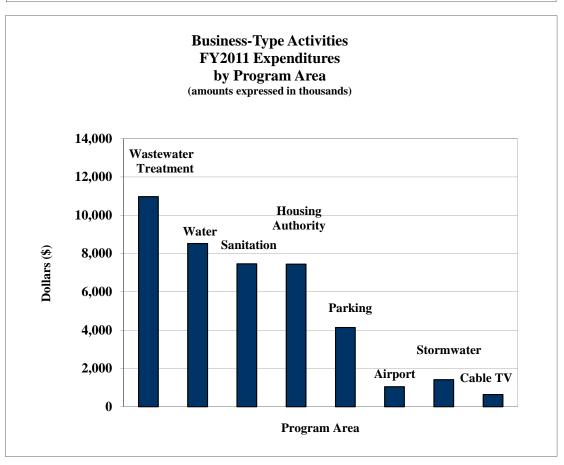
The total expenses for business-type activities in FY11 were \$41,643,000. Wastewater Treatment represented the highest portion of business-type activities, \$10,971,000 or 26.3%, with Water, \$8,523,000 or 20.5%, Sanitation, \$7,461,000 or 17.9%, and Housing Authority, \$7,448,000 or 17.9%, making up the remainder of the majority of business-type activities expenses.

The graphs on the following pages represent a breakdown of revenue by source and expenditures by program area for governmental and business-type activities.









### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds:** The financial reporting focus of the City's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information may be/is useful in assessing the City's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The City implemented GASB Statement #54, Fund Balance Reporting and Governmental Fund Type Definitions effective with the June 30, 2011 financial statements. Fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

As of the fiscal year ended June 30, 2011, the City's governmental funds reported combined ending fund balances of \$69,220,000, an increase of \$18,489,000 in comparison with the prior year. Of this total amount, \$14,190,000 constitutes unassigned fund balance, which is available to use as working capital for the General Fund since property tax revenues are received only twice a year and the remainder is available to meet the future needs of the City. The remainder of the fund balance is not available for new spending because of constraints imposed externally by creditors, grantors, contributors, or laws or regulations of other governments or constraints imposed internally on the specific purposes for which these amounts can be spent. The restricted fund balance of \$51,157,000 or 73.9% contains external restraints on its use. The assigned fund balance of \$3,542,000 or 5.1% has been identified by the City to be used for specific purposes. The nonspendable fund balance is \$331,000 or 0.5%, which the City is contractually required to maintain intact or cannot be spent because it is in a nonspendable format, such as inventories.

The General Fund is the chief operating fund of the City. As of the fiscal year ended June 30, 2011, the unassigned fund balance of the General Fund was \$15,931,000 while General Fund's total fund balance was \$36,072,000. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 33.9% of total General Fund expenditures of \$47,028,000, while total fund balance represents 76.7% of that same amount.

The fund balance of the City's General Fund increased by \$9,565,000 during the current fiscal year. This was due to collection of a local option sales tax that took effect in FY10 to be used to fund future capital improvement projects. This tax will be collected through FY13.

The Bridge, Street, and Traffic Control Construction Fund had a deficit fund balance of (\$1,741,000) as compared to a deficit balance of (\$1,207,000) in the prior period. This fund accounts for transactions relating to the acquisition or construction of major streets, bridges, and traffic control facilities. The deficit is due to capital expenditures. The City anticipates receiving funds from the Iowa Department of Transportation. If not, bonds will be issued in FY12 to cover the capital expenditures.

The Other Construction Fund accounts for the construction or replacement of other City general fixed assets, such as administrative buildings with various funding sources, including general obligation bonds, intergovernmental revenues, and contributions. This fund balance increased by \$6,273,000 during the fiscal year due to bond proceeds that will be used to fund upcoming capital improvement projects.

**Proprietary Funds**: The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The ending net assets of the enterprise funds were \$258,788,000, an increase in net asset of \$10,779,000. This was primarily due to capital contributions of federal and state grants to fund capital improvement projects to help with flood recovery and mitigation and transfer of business-type capital assets from

governmental capital project funds. Of the enterprise funds' net assets, \$186,177,000 is invested in capital assets, net of related debt. Unrestricted net assets totaled \$51,953,000, a decrease of \$5,867,000 compared to the previous year due to additional funds being classified as restricted by bond ordinance or grant agreements.

The Internal Service funds showed net assets totaling \$26,115,000 as of June 30, 2011, an increase of \$3,669,000 primarily due to an operating income in the Loss Reserve Fund as claims were less than anticipated.

# **Budgetary Highlights**

The City presents budgetary information as allowed by GASB Statement No. 41. Budgets are based on nine functional areas as required by state statute, not by fund or fund type.

The City had two budget amendments during the fiscal year. These amendments increased budgeted revenues by \$53,450,000 or 37.3% and the expenditure budget by \$116,569,000 or 71.0% to a total of \$280,670,000. These increases were due primarily to capital projects in governmental and business-type funds because of timing of completion of projects, ongoing recovery from the flood of 2008 and the associated grants, and an advance refunding of general obligation bonds to reduce total future debt service payments.

# **Capital Assets and Debt Administration**

Capital Assets: The City's investment in capital assets for its governmental and business-type activities as of June 30, 2011 amounts to \$449,201,000, net of accumulated depreciation. This investment in capital assets, including land, buildings, improvements other than buildings, equipment, streets, bridges, trails, wastewater and water systems, and other infrastructure represents the value of resources utilized to provide services to its citizens. The City's investment in capital assets for the fiscal year ended June 30, 2011 increased by \$10,965,000 for governmental activities compared to the prior year and increased by \$9,552,000 for business-type activities over the prior year.

The following table reflects the \$449,201,000 investment in capital assets, net of accumulated depreciation.

# City of Iowa City's Capital Assets (net of depreciation) (amounts expressed in thousands)

		Governmental Activities			Business-type Activities			1	Γotal		
	2011		2010		2011		2010		2011		2010
Land	\$ 23,887	\$	21,838	\$	25,824	\$	25,847	\$	49,711	\$	47,685
Buildings	44,748		45,041		69,146		72,293		113,894		117,334
Improvements other than											
buildings	3,584		3,580		6,561		6,846		10,145		10,426
Machinery and equipment	16,647		15,908		8,070		8,773		24,717		24,681
Infrastructure	79,162		80,863		136,031		130,545		215,193		211,408
Construction in progress	 16,008		5,841		19,533		11,309	_	35,541		17,150
Total	\$ 184,036	\$	173,071	\$	265,165	\$	255,613	\$	449,201	\$	428,684

Major capital asset events during the current fiscal year included the following:

• Completion of several airport projects included runway design, grading, lighting, paving, and runway extension. Total project costs for prior years and current year were capitalized for \$6,279,000.

- Continued work on the South Wastewater Plant Expansion. This project will relocate the North Wastewater Treatment Plant and consolidate operations into the South Wastewater Treatment Plant through expansion of south plant facilities and demolition of the north plant facilities. Funding for the project includes \$22,000,000 in federal EDA grants, \$13,546,000 in local options sales tax, \$5,500,000 in I-JOBS grant monies, \$5,000,000 in CDBG Public Infrastructure grants, as well as, \$1,890,000 from Wastewater user fees. Expenses totaling \$2,780,000 were moved into construction in progress at the end of FY11. This project is scheduled to be complete in FY14.
- Completed work on the Inverted Siphon Sewer Project to construct a horizontal directional drilled inverted siphon sewer, inlet and outlet structures, sanitary manholes, and sanitary sewer. Expenses of \$1,176,000 were capitalized.
- Continued construction on a new landfill cell. \$3,482,000 in FY11 expenses were added to prior years' expenses for a total of \$5,375,000 in construction in progress at the end of the fiscal year.
- Work continued on the construction of the Eastside Recycling Center. Additional expenses for FY11 of \$3,661,000 were added to prior years' for a total in construction in progress at fiscal year-end of \$4,197,000.
- Construction continues on a fourth fire station. FY11 expenses of \$3,968,000 were added to prior year expenses for a total of \$4,309,000 in construction in progress at the end of the fiscal year. The new fire station has since been completed and began providing emergency services in October 2011.
- A variety of street and bridge construction projects in residential and new industrial areas and replacement and expansion of existing infrastructure amounted to \$10,713,000. This includes the Sycamore Street Highway 6 to the City Limits project at \$2,500,000 and \$3,672,000 for the 420th Street Highway 6 to Taft project to accommodate the 420th Street Industrial Park.

Additional information on the City's capital assets can be found in Note 5 to the financial statements.

**Debt Administration:** At the end of the fiscal year, the City had total bonded debt outstanding of \$155,540,000. Of this amount, \$80,575,000 comprises debt backed by the full faith and credit of the City. However, \$3,146,000 or 3.9% of the general obligation bonds is debt that serves enterprise funds and is abated by their charges for services and \$5,965,000 or 7.4% of these bonds is debt that will be paid with Tax Increment Financing revenues. \$74,965,000 represents revenue bonds secured solely by specific revenue sources.

# City of Iowa City's Outstanding Debt General Obligation and Revenue Bonds

(amounts expressed in thousands)

	Gov	e rnme ntal	Busin	ness-type			
	Ac	ctivities	ivities Ac		Total		
	2011	2010	2011	2010	2011	2010	
General obligation bonds	\$ 77,429	\$ 71,300	\$ 3,146	\$ 3,750	\$ 80,575	\$ 75,050	
Revenue bonds			74,965	78,335	74,965	78,335	
Total	\$ 77,429	\$ 71,300	\$ 78,111	\$ 82,085	\$ 155,540	\$ 153,385	

The City did issue \$27,095,000 of General Obligation bonds during FY11. However, during the current fiscal year the City's total bonded debt still decreased by \$2,155,000.

The City continues to have the same excellent bond rating on its General Obligation bonds that it has had for the past several years. This rating is given to those bonds judged to be of the best quality and carrying the smallest degree of investment risks. The City's bond ratings by Moody's Investors Services, Inc. as of June 30, 2011 were as follows:

General obligation bonds	Aaa
Parking revenue bonds	A
Wastewater treatment revenue bonds	A
Water revenue bonds	A

The City continues to operate well under the State debt capacity debt limitations. State statute limits the amount of General Obligation Debt outstanding to 5% of the assessed value of all taxable property in Iowa City. The current debt limitation for the City is \$222,655,000. With outstanding General Obligation Debt applicable to this limit of \$80,575,000 we are utilizing 36.2% of this limit.

More detailed information on debt administration is provided in Note 6 of the financial statements.

# **Economic Factors and Next Year's Budget and Rates**

In May 2009, the voters of Iowa City approved a one cent local option sales tax. Collection of this tax began July 1, 2009 and will continue for four years. In FY11, the City collected \$8,912,000 in local option sales tax. The City Council has indicated that the priorities for use of this sales tax will be capital projects for the elevation of Dubuque Street, including the reconstruction of Park Road Bridge, and the expansion of the South Wastewater Plant and demolition of the North Wastewater Plant. Sales tax proceeds are used to provide local match for available state and federal funding and to reduce our reliance on property tax and increased user fees that would otherwise be needed to fund such projects.

During the 2009 session, the Iowa State Legislature passed a law allowing cities to utilize franchise fee tax as a revenue alternative to property tax. The Iowa City Council passed a local franchise fee tax of 1% on natural gas and electricity that became effective April 1, 2010. This revenue is being utilized to support additional public safety initiatives, including operating a fourth fire station. In FY11, the City collected \$868,000 in local franchise fee.

The City expects continued constraints by the State's property tax formula. The rollback on residential properties negatively affects the City's general operating funds and without the potential for new revenue sources, like those mentioned above, the City's opportunities for new initiatives are limited. The Council has established a balanced budget in the General Fund for FY12 that strives to maintain current service delivery levels. The tax levy rate per \$1,000 of taxable valuation for FY12 is provided below:

General Levy	\$ 8.100
Debt Service Levy	4.649
Employee Benefits Levy	3.526
Transit Levy	0.950
Liability Insurance Levy	0.347
Library Levy	0.270
Total City Levy	\$ 17.842

# **Requests for Information**

This report is designed to provide a general overview of the City of Iowa City's finances for all of those with an interest in the government's finances. Questions concerning any of the information provided in this report, or requests for additional financial information should be addressed to City of Iowa City, Finance Department, 410 E. Washington Street, Iowa City, IA, 52240.

# STATEMENT OF NET ASSETS

June 30, 2011 (amounts expressed in thousands)

	Governmental Activities	Business-type Activities	Total
Assets	Φ 60.073	Φ 44.742	Φ 10% (16
Equity in pooled cash and investments	\$ 60,873	\$ 44,743	\$ 105,616
Receivables:	40.070		40.070
Property tax	49,879	2.075	49,879
Accounts and unbilled usage	311	2,975	3,286
Interest	228	764	992
Notes	16,135	883	17,018
Internal balances	(11,128)	11,128	- 12 410
Due from other governments	9,308	3,111	12,419
Prepaid insurance	6	-	6
Inventories	779	394	1,173
Assets held for resale	1,974	-	1,974
Restricted assets:			
Equity in pooled cash and investments	33,283	36,401	69,684
Capital assets:			
Land and construction in progress	39,895	45,357	85,252
Other capital assets (net of accumulated depreciation)	144,141	219,808	363,949
Total assets	345,684	365,564	711,248
Liabilities			
Accounts payable	2,068	455	2,523
Contracts payable	1,886	2,316	4,202
Accrued liabilities	3,409	476	3,885
Interest payable	261	1,505	1,766
Deposits	883	749	1,632
Due to other governments	2,901	104	3,005
Notes payable	1,616	-	1,616
Unearned revenue	58,851	280	59,131
Noncurrent liabilities:			
Due within one year:			
Employee vested benefits	1,181	290	1,471
Bonds payable	11,959	6,989	18,948
Due in more than one year:			
Employee vested benefits	992	229	1,221
Other Post Employment Benefits Obligation	1,705	550	2,255
Notes Payable	211	-	211
Bonds payable	65,785	71,999	137,784
Landfill closure/post-closure liability	-	11,755	11,755
Total liabilities	153,708	97,697	251,405
			(continued)

# **STATEMENT OF NET ASSETS (continued)**

# June 30, 2011 (amounts expressed in thousands)

	ernmental ctivities	iness-type ctivities	 Total	
Net Assets				
Invested in capital assets, net of related debt	\$ 123,935	\$ 186,177	\$ 310,112	
Restricted for or by:				
Employee benefits	2,532	-	2,532	
Capital projects	13,312	-	13,312	
Debt service	13,151	-	13,151	
Assets held for resale	1,974	-	1,974	
Other purposes	210	-	210	
Bond ordinance	-	16,219	16,219	
State statute	-	1,004	1,004	
Grant agreement	-	3,435	3,435	
Unrestricted	36,862	61,032	97,894	
Total net assets	\$ 191,976	\$ 267,867	\$ 459,843	

The notes to the financial statements are an integral part of this statement.

# STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2011 (amounts expressed in thousands)

Program Revenues

		_		Charges	Gr	perating ants and	Capital Grants and		
Functions/Programs:	Expenses		for	Services	Con	tributions	Contributions		
Governmental activities:									
Public safety	\$	18,867	\$	3,279	\$	154	\$	1,321	
Public works		19,145		1,117		1,754		2,579	
Culture and recreation		10,811		872		-		364	
Community and economic development		16,501		-		11,609		1,784	
General government		7,356		2,931		-		-	
Interest on long-term debt		2,841		-		-		-	
Total governmental activities		75,521		8,199		13,517		6,048	
Business-type activities:									
Wastewater Treatment		10,971		12,836		-		2,394	
Water		8,523		8,054		-		973	
Sanitation		7,461		8,259		10		-	
Housing Authority		7,448		208		7,438		11	
Parking		4,135		5,234		-		269	
Airport		1,049		293		-		358	
Stormwater		1,418		641		-		140	
Cable television		638		809		-		-	
Total business-type activities		41,643		36,334		7,448		4,145	
Total	\$	117,164	\$	44,533	\$	20,965	\$	10,193	

General revenues:

Property taxes, levied for general purposes

Road use tax

Hotel/motel tax

Gas and electric tax

Local option sales tax

Utility franchise tax

Earnings on investments

Gain on disposal of capital assets

Miscellaneous

Transfers

Total general revenues and transfers

Changes in net assets

Net assets beginning of year

Net assets end of year

The notes to the financial statements are an integral part of this statement.

Net (Expense) Revenue and Changes in Net Assets

Governmental Activities	Business-type Activities	Total
\$ (14,113)	\$ -	\$ (14,113)
(13,695)	-	(13,695)
(9,575)	-	(9,575)
(3,108)	-	(3,108)
(4,425)	-	(4,425)
(2,841)		(2,841)
(47,757)		(47,757)
-	4,259	4,259
-	504	504
-	808	808
-	209	209
-	1,368	1,368
-	(398)	(398)
-	(637)	(637)
-	171	171
-	6,284	6,284
(47,757)	6,284	(41,473)
48,011	-	48,011
6,068	-	6,068
776	-	776
820	_	820
8,911	-	8,911
868	-	868
1,539	954	2,493
761	314	1,075
6,230	381	6,611
(4,020)	4,020	
69,964	5,669	75,633
22,207	11,953	34,160
169,769	255,914	425,683
\$ 191,976	\$ 267,867	\$ 459,843

# BALANCE SHEET GOVERNMENTAL FUNDS

June 30, 2011 (amounts expressed in thousands)

			Special Revenue										
					Community Other								
					Development Block		Shared Revenue and					Other	
			En	nployee					Debt		Governmental		
	(	General		enefits		Grant Grants		Service		Funds		Total	
Assets													
Equity in pooled cash and investments	\$	21,516	\$	2,478	\$	1,928	\$	-	\$	12,227	\$	2,067	\$ 40,216
Receivables:													
Property tax		26,965		9,834		-		-		13,080		-	49,879
Accounts and unbilled usage		221		-		-		18		-		72	311
Interest		82		-		4		-		78		25	189
Notes		376		-		12,657		1,529		1,573		-	16,135
Advances to other funds		444		-		18		-		197		-	659
Due from other governments		5,119		197		8		1,715		-		2,172	9,211
Inventories		262		-		-		-		-		-	262
Assets held for resale		195		-		-		1,614		-		165	1,974
Restricted assets:													
Equity in pooled cash and investments		16,240						52				16,991	33,283
Total assets	\$	71,420	\$	12,509	\$	14,615	\$	4,928	\$	27,155	\$	21,492	\$ 152,119

(continued)

# BALANCE SHEET (continued) GOVERNMENTAL FUNDS

June 30, 2011 (amounts expressed in thousands)

			Special Revenue										
				Community		Other Shared Revenue and							
			I Employee		Development Block						Other		
								Debt		Governmental			
	(	General		Benefits	Grant Grants		Grants	Service		Funds		Total	
<b>Liabilities and Fund Balances</b>													
Liabilities:													
Accounts payable	\$	1,132	\$	1	\$	5	\$	163	\$	17	\$	256	\$ 1,574
Contracts payable		-		-		-		-		-		1,886	1,886
Accrued liabilities		1,683		3		10		131		-		57	1,884
Advances from other funds		2,067		-		-		641		-		-	2,708
Due to other governments		19		-		-		48		-		2,834	2,901
Interest payable		-		-		-		14		-		-	14
Notes payable		-		-		-		1,616		-		-	1,616
Deferred revenue		29,569		9,973		12,675		1,830		13,987		1,399	69,433
Liabilities payable from restricted assets:													
Deposits		878		-		-		4		-		1	883
Total liabilities		35,348		9,977		12,690		4,447		14,004		6,433	82,899
Fund balances:													
Nonspendable		331		-		-		-		-		-	331
Restricted		16,268		2,532		1,925		481		13,151		16,800	51,157
Assigned		3,542		-		-		-		-		_	3,542
Unassigned		15,931				_				-		(1,741)	 14,190
Total fund balances		36,072		2,532		1,925		481		13,151		15,059	 69,220
Total liabilities and fund balances	\$	71,420	\$	12,509	\$	14,615	\$	4,928	\$	27,155	\$	21,492	\$ 152,119

The notes to the financial statements are an integral part of this statement.

# **CITY OF IOWA CITY**

# RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS

# June 30, 2011 (amounts expressed in thousands)

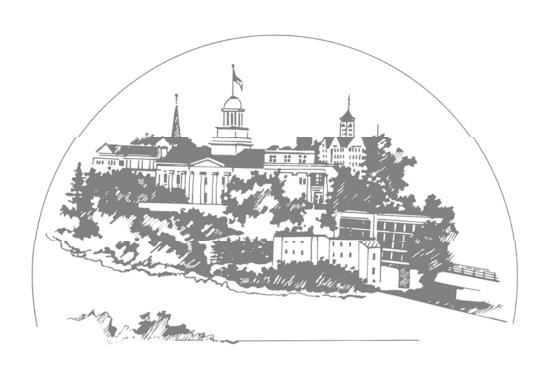
Total governmental fund balances	\$ 69,220
Amounts reported for governmental activities in the statement of net assets are different because:	
Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in governmental	
activities in the statement of net assets.	26,115
Prepaid insurance benefits future periods and is included in governmental activities in the statement of net assets.	6
Other long-term assets are not available to pay for current period expenditures and therefore are deferred in the funds:	
Notes, grants and other receivables - Earned but unavailable	10,582
Capital assets used in governmental activities are not current financial resources and therefore are not reported in the funds.	177,077
Accrued compensated absences are not due and payable in the current period and therefore are not reported in the funds.	(2,059)
Accrued post employment benefit obligations are not due and payable in the current period and therefore are not reported	(1, (0,4)
in the funds.	(1,684)
Bonds payable are not due and payable in the current period and therefore are not reported in the funds.	(77,744)
Notes payable are not due and payable in the current period and therefore are not reported in the funds.	(211)
Accrued interest on bonds	(247)
Internal balance due to integration of internal service funds	 (9,079)
Total net assets of governmental activities	\$ 191,976

The notes to the financial statements are an integral part of this statement.

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

For the Year Ended June 30, 2011 (amounts expressed in thousands)

			Special Revenue Community	Other			
	General	Employee Benefits	Development Block Grant	Shared Revenue and Grants	Debt Service	Other Governmental Funds	Total
Revenues							
Taxes	\$ 36,533	\$ 9,651	\$ -	\$ -	\$ 12,079	\$ 1,124	\$ 59,387
Licenses and permits	1,412	-	-	-	-	-	1,412
Intergovernmental	4,570	-	1,509	19,306	-	4,485	29,870
Charges for services	2,335	154	-	26	-	-	2,515
Use of money and property	1,215	-	5	59	177	23	1,479
Miscellaneous	4,640	33	2,307	207		562	7,749
Total revenues	50,705	9,838	3,821	19,598	12,256	6,194	102,412
Expenditures							
Current:							
Public safety	18,149	168	-	-	-	400	18,717
Public works	7,127	-	-	5,404	-	2,235	14,766
Culture and recreation	11,743	-	-	-	-	755	12,498
Community and economic development	1,127	-	1,814	4,761	-	1,176	8,878
General government	7,078	427	-	-	51	139	7,695
Debt service:							
Principal	-	-	-	-	10,386	-	10,386
Interest	-	-	-	-	2,889	-	2,889
Capital outlay	1,804		2	8,058		12,009	21,873
Total expenditures	47,028	595	1,816	18,223	13,326	16,714	97,702
Excess (deficiency) of revenues over							
(under) expenditures	3,677	9,243	2,005	1,375	(1,070)	(10,520)	4,710
Other Financing Sources (Uses)							
Issuance of debt	_	_	_	_	_	16,165	16,165
Issuance of refunding debt	_	_	_	_	10,930	10,103	10,930
Sale of capital assets	130	_	_	715	10,730		845
Insurance Recoveries	427		_	713	_	167	594
Premium on issuance of bonds	427	-	-	-	213	181	394
Payment to refunded bond escrow	-	-	-	-	(11,085)	101	(11,085)
Transfers in	8,659	-	-	838	211	8,950	18,658
Transfers out	(3,328)	(0.025)	(90)	(1,774)		(8,705)	(22,722)
		(8,835)	(80)		269		
Total other financing sources and (uses)	5,888	(8,835)	(80)	(221)	209	16,758	13,779
Net change in fund balances	9,565	408	1,925	1,154	(801)	6,238	18,489
Fund Balances, Beginning	26,507	2,124		(673)	13,952	8,821	50,731
Fund Balances, Ending	\$ 36,072	\$ 2,532	\$ 1,925	\$ 481	\$ 13,151	\$ 15,059	\$ 69,220



### CITY OF IOWA CITY

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

For the Year Ended June 30, 2011 (amounts expressed in thousands)

Net change in fund balances - total governmental funds		\$ 18,489
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the asset. Capital outlays and contributed capital assets exceeded depreciation expense in the current year as follows:  Expenditures for capital assets Capital assets contributed Depreciation expense	\$ 15,699 454 (6,112)	10,041
Bond proceeds are reported as other financing sources in governmental funds and thus contribute to the change in fund balance. In the statement of net assets, however, issuing debt increases long-term liabilities and does not affect the statement of activities. Similarly, repayment of principal is an expenditure in the governmental funds but reduces the liability in the statement of net assets.  Debt issued  Discount / (premium) on bonds issued	(27,095) 112	
Repayments of debt Amortization of premium	 20,966 65	(5,952)
Because some revenues will not be collected for several months after the City's year end, they are not considered available revenues and are deferred in the governmental funds.		(2,344)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:  Change in accrued compensated absences Change in accrued post employment benefit obligations Change in accrued interest on debt		(68) (346) (17)
In the statement of activities, only the gain on the sale of the capital assets is recognized, whereas in the governmental funds, the proceeds from the sale increased financial resources. Thus, the change in net assets differs from the change in fund balance by the cost of the capital asset sold.		(84)
Prepaid items in the governmental funds have been recorded as expenditures when paid. However, the statement of activities will report these items as expenses in the period that the corresponding net asset is exhausted.		(7)
Internal service funds are used by management to charge the costs of certain activities to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities.	-	2,495
Change in net assets of governmental activities	=	\$ 22,207

The notes to the financial statements are an integral part of this statement.

## STATEMENT OF NET ASSETS PROPRIETARY FUNDS

June 30, 2011 (amounts expressed in thousands)

	(am		Governmental Activities -					
	Parking	Wastewater Treatment	Business-type . Water	Sanitation	Housing Authority	Other Enterprise Funds	Internal Service Funds	
Assets								
Current assets:								
Equity in pooled cash and investments	\$ 5,928	\$ 12,882	\$ 9,607	\$ 9,968	\$ 3,834	\$ 2,524	\$ 44,743	\$ 20,657
Receivables:								
Accounts and unbilled usage	23	1,311	792	577	17	255	2,975	-
Interest	17	258	394	50	40	5	764	39
Notes	-	-	-	-	883	-	883	-
Advances to other funds	-	-	-	4,325	-	-	4,325	-
Due from other governments	269	1,459	1,046	12	20	305	3,111	97
Inventories	-	-	394	-	-	-	394	517
Total current assets	6,237	15,910	12,233	14,932	4,794	3,089	57,195	21,310
Noncurrent assets:								
Restricted assets:								
Equity in pooled cash and investments	1,521	12,002	4,665	14,660	3,435	118	36,401	-
Capital assets:								
Land	6,798	758	6,296	1,787	732	9,453	25,824	45
Buildings	24,927	59,611	23,865	908	5,601	4,796	119,708	821
Improvements other than buildings	328	7,371	2,351	144	9	357	10,560	50
Machinery and equipment	812	9,835	10,458	415	121	665	22,306	15,396
Infrastructure	-	88,810	50,590	11,298	-	47,365	198,063	1,094
Accumulated depreciation	(14,825)	(66,781)	(23,350)	(9,837)	(3,752)	(12,284)	(130,829)	(10,823)
Construction in progress	1,278	4,597	1,198	9,635	-	2,825	19,533	376
Total noncurrent assets	20,839	116,203	76,073	29,010	6,146	53,295	301,566	6,959
Total assets	27,076	132,113	88,306	43,942	10,940	56,384	358,761	28,269
	-							(continued)

(continued)

## STATEMENT OF NET ASSETS (continued) PROPRIETARY FUNDS

June 30, 2011 (amounts expressed in thousands)

				I	Busi	ness-type	Activ	vities - En	terpri	se Fun	ds			Governmenta Activities -		
												ther			nternal	
			Waste	ewater				Housing Enterprise							Service	
	Par	rking	Treat	tment		Water	Sa	anitation	Authority		Funds		 Total		Funds	
Liabilities																
Current liabilities:																
Accounts payable	\$	86	\$	64	\$	128	\$	26	\$	15	\$	136	\$ 455	\$	494	
Contracts payable		725		553		157		743		-		138	2,316		-	
Accrued liabilities		77		88		119		118		39		35	476		1,525	
Employee vested benefits		49		48		76		75		25		17	290		64	
Due to other governments		-		-		21		66		17		-	104		-	
Deferred revenue		280		-		-		-		-		-	280		-	
Interest payable		173		881		451		-		-		-	1,505		-	
Bonded debt payable (net of unamortized discounts)		502	4	,674		1,813		-		-		-	 6,989		-	
Total current liabilities		1,892	6	,308		2,765		1,028		96		326	12,415		2,083	
Noncurrent liabilities:													 			
Liabilities payable from restricted assets:																
Deposits		1		-		410		14		315		9	749		-	
Advances from other funds		795		-		-		-		18		1,463	2,276		-	
Employee vested benefits		35		39		63		60		18		14	229		50	
Bonded debt payable (net of unamortized discounts)	:	8,222	40	,928		22,849		-		-		-	71,999		-	
Other Post Employment Benefits Obligation		117		108		117		145		37		26	550		21	
Landfill closure/postclosure liability		-		-		-		11,755		-		-	11,755		-	
Total noncurrent liabilities		9,170	41	,075		23,439		11,974		388		1,512	87,558		71	
Total liabilities	1	1,062	47	,383		26,204		13,002		484		1,838	99,973		2,154	
Net Assets																
Invested in capital assets, net of related debt	10	0,594	58	,599		46,746		14,350	2	2,711	5	3,177	186,177		6,959	
Restricted by bond ordinance		1,347	11	,120		3,752		-		-		-	16,219		-	
Restricted by state statute		-		-		-		1,004		-		-	1,004		-	
Restricted by grant agreement		-		-		-		-	3	,435		-	3,435		-	
Unrestricted		4,073	15	5,011		11,604		15,586	4	,310		1,369	 51,953		19,156	
Total net assets	\$ 10	6,014	\$ 84	,730	\$	62,102	\$	30,940	\$10	,456	\$5	4,546	258,788	\$	26,115	
Adjustment to reflect the consolid	dation o	of inter	nal ser	vice fu	nd a	activities										

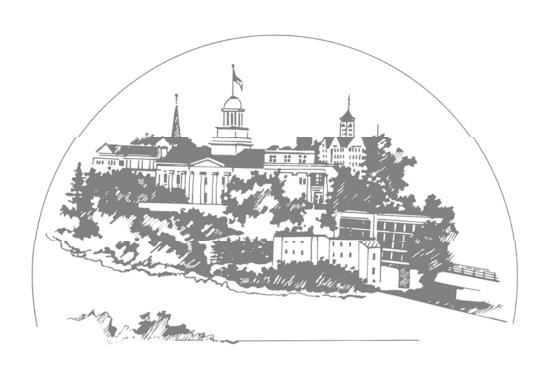
9,079

\$ 267,867

The notes to the financial statements are an integral part of this statement.

related to enterprise funds.

Net assets of business-type activities



## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

For the Year Ended June 30, 2011 (amounts expressed in thousands)

								Governmental
		Bu	siness-type	Activities - 1	Enterprise F			Activities -
						Other		Internal
		Wastewater		a	Housing	Enterprise		Service
	Parking	Treatment	Water	Sanitation	Authority	Funds	Total	Funds
Operating Revenues:			A 0 0 7 4	A 0.050				
Charges for services	\$ 5,234	\$12,836	\$ 8,054	\$ 8,259	\$ 208	\$ 1,743	\$ 36,334	\$ 17,374
Miscellaneous	104	63	42	48	122		379	8
Total operating revenues	5,338	12,899	8,096	8,307	330	1,743	36,713	17,382
Operating Expenses:								
Personal services	1,662	1,961	2,407	2,573	957	668	10,228	2,117
Commodities	75	895	929	210	18	423	2,550	2,533
Services and charges	1,183	2,621	2,128	4,968	6,382	592	17,874	7,917
Ţ.	2,920	5,477	5,464	7,751	7,357	1,683	30,652	12,567
Depreciation	908	4,017	2,230	261	137	1,447	9,000	1,404
Total operating expenses	3,828	9,494	7,694	8,012	7,494	3,130	39,652	13,971
Operating income (loss)	1,510	3,405	402	295	(7,164)	(1,387)	(2,939)	3,411
Nonoperating Revenues (Expenses):								
Gain (loss) on disposal of capital assets	-	(40)	-	-	-	354	314	132
Insurance Recoveries	-	-	2	-	-	-	2	-
Operating grants	-	-	-	10	7,438	-	7,448	-
Interest income	51	382	256	217	40	8	954	61
Interest expense	(408)	(1,704)	(1,032)	-	-	-	(3,144)	-
Total nonoperating revenues (expenses)	(357)	(1,362)	(774)	227	7,478	362	5,574	193
Income (loss) before capital contributions								
and transfers	1,153	2,043	(372)	522	314	(1,025)	2,635	3,604
	,		, ,				,	ŕ
Capital contributions	269	2,394	973	_	11	498	4,145	-
Transfers in	-	1,716	795	277	80	2,055	4,923	345
Transfers out		(171)	(336)	(114)	(73)	(230)	(924)	(280)
	1 422	5.002	1.060	695	222	1 200	10.770	2.660
Change in net assets	1,422	5,982	1,060	685	332	1,298	10,779	3,669
Net Assets, Beginning	14,592	78,748	61,042	30,255	10,124	53,248		22,446
Net Assets, Ending	\$ 16,014	\$84,730	\$62,102	\$30,940	\$10,456	\$54,546		\$ 26,115

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds.

Change in net assets of business-type activities

1,174

\$ 11,953

The notes to the financial statements are an integral part of this statement.

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended June 30, 2011 (amounts expressed in thousands)

	Business-type Activities - Enterprise Funds											Governmenta Activities -	
	Parking		stewater eatment	Water	Sanitation		Housing Authority		Other Enterprise Funds		Total		Internal Service Funds
Cash Flows From Operating Activities													
Receipts from customers and users	\$ 5,338	\$	12,817	\$ 8,116	\$	8,529	\$	440	\$	1.728	\$ 36,968	\$	17,381
Payments to suppliers	(1,192)		(3,543)	(3,079)		(4,689)		(6,406)		(1,017)	(19,926)		(10,707)
Payments to employees	(1,600)		(1,914)	(2,375)		(2,528)		(936)		(675)	(10,028)		(2,991)
Net cash flows from operating activities	2,546		7,360	2,662		1,312		(6,902)		36	7,014		3,683
Cash Flows From Noncapital Financing Activities													
Grants received	-		-	27		4		7,466		-	7,497		-
Transfers from other funds	-		1,716	795		277		80		2,055	4,923		345
Transfers to other funds	-		(171)	(336)		(114)		(73)		(230)	(924)		(280)
Repayment/(payment) of notes receivable	-		-	-		-		114		-	114		-
Advances to other funds	-		-	-		(9)		-		-	(9)		-
Repayment of advances from other funds	(728)									(42)	(770)		
Net cash flows from noncapital financing activities	(728)		1,545	486		158		7,587	_	1,783	10,831		65
Cash Flows From Capital and Related Financing													
Activities													
Capital grants received	-		1,355	17		5		11		357	1,745		-
Acquisition and construction of property and													
equipment	(699)		(4,051)	(2,508)		(6,900)		(11)		(2,942)	(17,111)		(2,422)
Proceeds from sale of property	-		9	-		-		-		377	386		142
Proceeds from insurance recoveries	-		-	2		-		-		-	2		-
Principal paid on bonded debt	(420)		(1,841)	(1,714)		-		-		-	(3,975)		-
Interest paid on bonded debt	(455)		(2,055)	(1,044)							(3,554)		
Net cash flows from capital and related financing													
activities	(1,574)		(6,583)	(5,247)		(6,895)				(2,208)	(22,507)		(2,280)
Cash Flows From Investing Activities													
Interest on investments	42		302	140		208		29		7	728		49
Net increase (decrease) in cash and cash equivalents	286		2,624	(1,959)		(5,217)		714		(382)	(3,934)		1,517
Cash and Cash Equivalents, Beginning	7,163		22,260	16,231		29,845		6,555		3,024	85,078		19,140
Cash and Cash Equivalents, Ending	\$ 7,449	\$	24,884	\$14,272	\$	24,628	\$	7,269	\$	2,642	\$81,144	\$	20,657
	_		_	_		_			_	_	_	(0	continued)

## STATEMENT OF CASH FLOWS (continued) PROPRIETARY FUNDS

For the Year Ended June 30, 2011 (amounts expressed in thousands)

(amount	s expre	sscu III	i tiiot	isanus	,								_	. 1
		Bi	isine	ss-tvne	Acti	vities -	Entern	rise F	hinds				Activitie	
Wastewater Parking Treatment V			Water Sanitation		Housing Authority		Other Enterprise Funds		Total		In S	nternal Service Funds		
\$ 1,510	\$ 3	,405	\$	402	\$	295	\$ (7,	164)	\$(	1,387)	\$	(2,939)	\$	3,411
908	4	,017	2	2,230		261		137	-	1,447		9,000		1,404
1		(83)		3		198		25		(15)		129		24
_		1		1		24				-				(25)
-		_		24		-		-		_		24		(194)
66		(27)		(35)		(102)		(7)		(2)		(107)		(63)
4		10		10		7		-		6		37		(875)
6		(6)		6		(10)		1		(1)		(4)		5
-		-		(11)		(4)		1		-		(14)		-
(1)		-		16		_		87		-		102		-
52		43		16		48		20		(12)		167		(4)
				_		595		-				595		-
1,036	3	,955	2	2,260		1,017		262		1,423		9,953		272
\$ 2,546	\$ 7	,360	\$ 2	2,662	\$	1,312	\$ (6,	902)	\$	36	\$	7,014	\$	3,683
\$ -	\$	157	\$	67	\$	-	\$	-	\$	140	\$	364	\$	_
	Parking  \$ 1,510  908  1	Parking Treat  \$ 1,510 \$ 3  908 4  1	Bu   Wastewater   Treatment	Busines  Wastewater Treatment W  \$ 1,510 \$ 3,405 \$  908 4,017 2  1 (83) - 1 66 (27) 4 10 6 (6) (1) - 52 43 1,036 3,955 2 \$ 2,546 \$ 7,360 \$ 2	Business-type           Vastewater Treatment         Water           \$ 1,510         \$ 3,405         \$ 402           908         4,017         2,230           1         (83)         3           -         1         1           -         -         24           66         (27)         (35)           4         10         10           6         (6)         6           -         -         (11)           (1)         -         16           52         43         16           -         -         -           1,036         3,955         2,260           \$ 2,546         \$ 7,360         \$ 2,662	Wastewater Treatment         Water         San           \$ 1,510         \$ 3,405         \$ 402         \$           908         4,017         2,230           1         (83)         3         1         1         1         1         1         1         1         2,230         1         4         10         10         6         6         (67)         (35)         4         10         10         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         6         7         10         10         6         6         6         6         7         10         10         6         6         6         7         7         7         7         7         7         7         7         7         10         10         10         10         10         10         10	Business-type Activities -           Parking         Wastewater Treatment         Water         Sanitation           \$ 1,510         \$ 3,405         \$ 402         \$ 295           908         4,017         2,230         261           1         (83)         3         198           -         1         1         24           -         -         24         -           66         (27)         (35)         (102)           4         10         10         7           6         (6)         6         (10)           -         -         (11)         (4)           (1)         -         16         -           52         43         16         48           -         -         -         595           1,036         3,955         2,260         1,017           \$ 2,546         \$ 7,360         \$ 2,662         \$ 1,312	Business-type Activities - Enterp           Vastewater Parking         Wastewater Treatment         Water         Sanitation         Author           \$ 1,510         \$ 3,405         \$ 402         \$ 295         \$ (7, 10, 10)           908         4,017         2,230         261           1         (83)         3         198           -         1         1         24           -         24         -         66         (27)         (35)         (102)           4         10         10         7         6         (6)         6         (10)           -         -         (11)         (4)         (1)         -         -           52         43         16         48         -         -         -         595           1,036         3,955         2,260         1,017         -         -         59,2546         \$ 7,360         \$ 2,662         \$ 1,312         \$ (6, 10, 10)	Business-type Activities - Enterprise F           Parking         Wastewater Treatment         Water         Sanitation         Housing Authority           \$ 1,510         \$ 3,405         \$ 402         \$ 295         \$ (7,164)           908         4,017         2,230         261         137           1         (83)         3         198         25           -         1         1         24         (2)           -         -         24         -         -           66         (27)         (35)         (102)         (7)           4         10         10         7         -           6         (6)         6         (10)         1           -         -         (11)         (4)         1           (1)         -         16         -         87           52         43         16         48         20           -         -         -         595         -           1,036         3,955         2,260         1,017         262           \$ 2,546         \$ 7,360         \$ 2,662         \$ 1,312         \$ (6,902)	Business-type Activities - Enterprise Funds           Wastewater Parking         Water Treatment         Water Sanitation         Housing Authority         Enterprise Funds           \$ 1,510         \$ 3,405         \$ 402         \$ 295         \$ (7,164)         \$ (1)           908         4,017         2,230         261         137         13           1         (83)         3         198         25           -         1         1         24         (2)           -         -         1         24         (2)           -         -         24         -         -           66         (27)         (35)         (102)         (7)           4         10         10         7         -           6         (6)         6         (10)         1           -         -         (11)         (4)         1           (1)         -         16         -         87           52         43         16         48         20           -         -         -         595         -           1,036         3,955         2,260         1,017         262         1	Business-type Activities - Enterprise Funds           Vastewater Parking         Wastewater Treatment         Water         Sanitation         Housing Authority         Cherent Enterprise Funds           \$ 1,510         \$ 3,405         \$ 402         \$ 295         \$ (7,164)         \$ (1,387)           908         4,017         2,230         261         137         1,447           1         (83)         3         198         25         (15)           -         1         1         24         (2)         -           -         1         1         24         (2)         -           -         2         4         -         -         -           66         (27)         (35)         (102)         (7)         (2)           4         10         10         7         -         6           6         (6)         6         (10)         1         (1)           -         -         (11)         (4)         1         -           (1)         -         16         -         87         -           52         43         16         48         20         (12)           - <td>Business-type Activities - Enterprise Funds           Vastewater Parking         Wastewater Treatment         Water         Sanitation         Housing Authority         Enterprise Funds           \$ 1,510         \$ 3,405         \$ 402         \$ 295         \$ (7,164)         \$ (1,387)         \$           908         4,017         2,230         261         137         1,447           1         (83)         3         198         25         (15)           -         1         1         24         (2)         -           -         24         -         -         -           66         (27)         (35)         (102)         (7)         (2)           4         10         10         7         -         6           6         (6)         6         (10)         1         (1)           -         -         (11)         (4)         1         -           (1)         -         16         -         87         -           52         43         16         48         20         (12)           -         -         -         -         -         -           1,036</td> <td>Parking         Wastewater Treatment         Water         Sanitation         Housing Authority         Cother Enterprise Funds           \$ 1,510         \$ 3,405         \$ 402         \$ 295         \$ (7,164)         \$ (1,387)         \$ (2,939)           908         4,017         2,230         261         137         1,447         9,000           1         (83)         3         198         25         (15)         129           -         1         1         24         (2)         -         24           -         -         24         -         -         24           -         -         24         -         -         24           66         (27)         (35)         (102)         (7)         (2)         (107)           4         10         10         7         -         6         37           6         (6)         6         (10)         1         (1)         (4)           -         -         (11)         (4)         1         -         (14)           (1)         -         16         -         87         -         102           52         43         16</td> <td>  Business-type Activities - Enterprise Funds</td>	Business-type Activities - Enterprise Funds           Vastewater Parking         Wastewater Treatment         Water         Sanitation         Housing Authority         Enterprise Funds           \$ 1,510         \$ 3,405         \$ 402         \$ 295         \$ (7,164)         \$ (1,387)         \$           908         4,017         2,230         261         137         1,447           1         (83)         3         198         25         (15)           -         1         1         24         (2)         -           -         24         -         -         -           66         (27)         (35)         (102)         (7)         (2)           4         10         10         7         -         6           6         (6)         6         (10)         1         (1)           -         -         (11)         (4)         1         -           (1)         -         16         -         87         -           52         43         16         48         20         (12)           -         -         -         -         -         -           1,036	Parking         Wastewater Treatment         Water         Sanitation         Housing Authority         Cother Enterprise Funds           \$ 1,510         \$ 3,405         \$ 402         \$ 295         \$ (7,164)         \$ (1,387)         \$ (2,939)           908         4,017         2,230         261         137         1,447         9,000           1         (83)         3         198         25         (15)         129           -         1         1         24         (2)         -         24           -         -         24         -         -         24           -         -         24         -         -         24           66         (27)         (35)         (102)         (7)         (2)         (107)           4         10         10         7         -         6         37           6         (6)         6         (10)         1         (1)         (4)           -         -         (11)         (4)         1         -         (14)           (1)         -         16         -         87         -         102           52         43         16	Business-type Activities - Enterprise Funds

The notes to the financial statements are an integral part of this statement.

### **CITY OF IOWA CITY**

## STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES

June 30, 2011 (amounts expressed in thousands)

	_	gency unds
Assets Equity in pooled cash and investments Accounts receivable	\$	208 9
Interest receivable Total assets	\$	218
Liabilities Accrued liabilities Due to agency Total liabilities	\$	11 207 218

The notes to the financial statements are an integral part of this statement.

### NOTES TO FINANCIAL STATEMENTS

June 30, 2011

### 1. Accounting Policies

The City of Iowa City, Iowa, (the City) was incorporated April 6, 1853, and operates under the Council/Manager form of government. The City provides a broad range of services to its citizens including general government, a mass transportation system, public safety, streets, parks, and cultural facilities. It also operates an airport, parking facilities, water treatment, wastewater treatment, stormwater collection, sanitation collection and disposal (including landfill operations), cable television, and a housing authority.

The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant accounting policies of the City are described below.

### The Reporting Entity

For financial reporting purposes, the City includes all of its funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City. There were no component units required to be included.

### **Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) report information on all of the nonfiduciary activities of the primary government. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported as *general revenues*.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's water and sewer function and various other functions of the government. Eliminations of these charges would distort the direct costs and program revenues reported for the various functions concerned.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

### **Description of Funds**

These financial statements include all funds owned or administered by the City or for which the City acts as custodian.

The City maintains its records on a modified cash basis of accounting under which only cash receipts, cash disbursements and encumbrances, investments, and bonded debt are recorded. These modified cash basis accounting records have been adjusted to the accrual or modified accrual basis, as necessary, to prepare the accompanying financial statements in accordance with GAAP.

The accounts of the City are organized on the basis of funds, each of which is considered to be a separate accounting entity. The fund categories are governmental, proprietary, and fiduciary. Each fund is accounted for by providing a separate set of self-balancing accounts that comprise its assets, liabilities, net assets, revenues, and expenditures or expenses, as appropriate. The individual funds account for the governmental resources allocated to them for the purpose of carrying on specific activities in accordance with laws, regulations, or other restrictions.

### **Basis of Accounting**

The accounting and financial reporting treatment applied to a fund is determined by its "measurement focus." The government-wide financial statements and proprietary funds are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. Agency funds do not have a measurement focus and use the accrual basis of accounting. Under the accrual method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. The City applies all applicable Financial Accounting Standards Board pronouncements issued on or before November 30, 1989, except those that conflict with GASB pronouncements, in accounting and reporting for these funds.

All governmental funds are accounted for using a current financial resources measurement focus, which generally includes only current assets and current liabilities on the balance sheet. The modified accrual basis of accounting is used for these funds. Under the modified accrual basis, revenue is recognized when susceptible to accrual, which is in the period in which it becomes both available (collectible within the current period or soon thereafter to be used to pay liabilities of the current period) and measurable (the amount of the transaction can be determined). Revenue accrued includes property taxes, intergovernmental revenue, and interest earned on investments (if they are collected within 60 days after the year-end). Expenditures are recorded when the related fund liability is incurred. Principal and interest on long-term debt, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

The *Employee Benefits Fund* is used to account for the employee benefits related to those employees who are paid through governmental fund types, which are funded by a separate property tax levy.

The *Community Development Block Grant Fund* accounts for revenue from the U.S. Department of Housing and Urban Development's Community Development Block Grant programs.

The Other Shared Revenue and Grants Fund accounts for revenue from various sources, primarily road use tax monies from the State of Iowa and reimbursable programs funded by federal and state grants.

The *Debt Service Fund* accounts for the accumulation of resources for the payment of general long-term debt principal, interest, and related costs.

The City reports the following major proprietary funds:

The *Parking Fund* is used to account for the operation and maintenance of the "on" and "off" street public parking facilities.

The Wastewater Treatment Fund is used to account for the operation and maintenance of the wastewater treatment facility and sanitary sewer system.

The Water Fund is used to account for the operation and maintenance of the water system.

The Sanitation Fund is used to account for the operation and maintenance of the solid waste collection system and landfill.

The *Housing Authority Fund* is used to account for the operations and activities of the City's low and moderate income housing assistance and public housing programs.

Additionally, the City reports internal service funds to account for goods and services provided by one department to other City departments on a cost reimbursement basis. The funds in this category are the *Equipment Maintenance Fund, Central Services Fund, Loss Reserve Fund*, and the *Information Technology Fund*.

The City also reports fiduciary funds which are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The City has two fiduciary funds which are maintained as agency funds, with no attempt to create an ongoing fund balance. The funds in this category are *Project Green*, which accounts for donations that are received to plant and develop yards and lawns, both public and private, within Iowa City, and the *Library Foundation*, which accounts for donations that are made to support the library development office.

Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and of the City's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Uses of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue, expenditures and expenses, as appropriate, during the reporting period. Actual results could differ from these estimates. Material estimates that are particularly susceptible to significant change in the near-term relate to the determination of landfill closure and post-closure care costs, total capacity of the landfill at closure, and calculation of the costs of claims incurred, but not reported.

#### **Cash and Investments**

The City maintains one primary demand deposit account through which the majority of its cash resources are processed. Substantially all investment activity is carried on by the City in an investment pool, except for those funds required to maintain their investments separately. The earnings on the pooled investments are allocated to the funds on a systematic basis. All investments are stated at fair value except for the Iowa Public Agency Investment Trust (IPAIT) which is valued at amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940.

For the purpose of the Statement of Cash Flows, restricted and nonrestricted investments with a maturity of three months or less when purchased are considered cash equivalents.

### **Receivables and Revenue Recognition**

Property tax receivable is recognized in governmental funds on the levy or lien date, which is the date that the tax asking is certified by the City to the County Board of Supervisors. Current year delinquent property tax receivable represents unpaid taxes from the current year. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Federal and state grants are recorded as receivables and the revenue is recognized during the period in which the City fulfills the requirements for receiving the grant awards, as long as the susceptible to accrual criteria are met.

Income from investments in all fund types and from charges for services in proprietary fund types is recognized when earned. Licenses and permits, fines and forfeitures, fees and refunds, charges for services (in governmental fund types), miscellaneous, and other revenues are recorded as revenue when received in cash because they are generally not measurable until actually received.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

#### **Inventories**

Inventories are recognized only in those funds in which they are material to the extent of affecting operations. For the City, these are the General Fund, Water Fund, and the Equipment Maintenance Fund. Inventories included in the governmental funds are valued at cost using the first-in, first out (FIFO) method. The costs of governmental fund inventories are recorded as expenditures when consumed rather than when purchased. Inventories of materials and supplies in the enterprise funds are determined by actual count and priced on the FIFO method.

### **Capital Assets**

Capital assets, which include property, buildings, equipment, and infrastructure assets (e.g., roads, bridges, water mains, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City follows the policy of not capitalizing an asset with an initial, individual cost of less than \$50,000 for infrastructure assets and \$5,000 for remaining assets. Such assets are recorded at original purchase cost or at fair value at the date of donation when received as donated properties.

Depreciation is computed using the straight-line method over the following estimated useful lives:

Infrastructure	3-100 years
Buildings and structures	20 - 50 years
Improvements other than buildings	10 - 50 years
Vehicles	2-20 years
Other equipment	5-30 years

### **Bond Premiums and Discounts**

Debt issued at a premium or discount is recorded net of the unamortized premium or discount. In the governmental funds, premiums and discounts are recorded entirely as other financing sources or uses in the year of issuance. In the proprietary funds and the government-wide statements, they are amortized over the life of the bonds.

### **Compensated Absences**

Permanent City employees accumulate vacation and sick leave hours for subsequent use or for payment upon death, resignation, or retirement. The City pays its employees (except firefighters) one-half of the accumulated sick leave at the time of termination on the basis of the employee's then effective hourly base salary, provided that the dollar amount of the payment may be up to, but not exceed, the amount that an employee would be paid if the employee had terminated on June 28, 1985. Employees hired on or after June 29, 1985, are not eligible for payment of accumulated sick leave upon termination, death, or retirement.

#### **Pensions**

The provision for pension cost is recorded on the accrual basis (based on statutorily determined contribution rates), and the City's policy is to fund pension costs as they accrue.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

### **Landfill Closing Costs**

Costs expected to be incurred in ultimately closing the present landfill site are being systematically provided for through charges to expense over the estimated useful life of the landfill on the basis of capacity used (see Note 7).

### **Budgetary and Legal Appropriation and Amendment Policies**

The City prepares and adopts an annual function budget, as prescribed by Iowa statutes, for all funds except internal service and agency funds. This is formalized in a separate budgetary report, the Financial Plan. This budget is adopted on or before March 15 of each year to become effective July 1, and constitutes the City's appropriation for each program and purpose specified therein until amended. The adopted budget must include the following:

a. Expenditures for each function:

Public safety

Public works

Health and social services

Culture and recreation

Community and economic development

General government

Debt service

Capital projects

Business-type/enterprise

- b. The amount to be raised by property taxation
- c. Income from sources other than property taxation
- d. Transfers in and transfers out

The legal level of control (the level at which expenditures may not legally exceed appropriations) is the function level for all funds combined, rather than at the individual fund level. Management can transfer appropriations within a function, within a fund type, and between fund types, without the approval of the governing body so long as the total budget by function area will not be exceeded. It is necessary, therefore, to aggregate the expenditures of the budgeted activities within the governmental fund types with the expenditures of the budgeted activities within the enterprise funds on a function basis, and to compare such function totals to function budgeted totals in order to demonstrate legal compliance with the budget. The City's budget for revenue focuses on the individual fund revenue rather than on aggregated fund totals.

The City formally adopts budgets for several funds that are not required by state law to be included in the annual function budget. Annual operating budgets are adopted for the internal service funds for management control purposes. Such budgets, however, are not legally required to be adopted under state statutes. These budgets are adopted and amended at the same time and in the same manner as the City's annual function budget.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

A City budget for the current fiscal year may be amended for any of the following purposes as prescribed by Iowa statute:

- a. To permit the appropriation and expenditure of unexpended, unencumbered cash balances on hand at the end of the preceding fiscal year.
- b. To permit the appropriation and expenditure of amounts anticipated being available from sources other than property taxation.
- c. To permit transfers between funds.
- d. To permit transfers between programs.

A budget amendment must be prepared and adopted in the same manner as the original budget. The City's budget was amended as prescribed, and the effects of those amendments are shown in the accompanying budgetary comparison schedule. The original budget was increased by \$53,450,000 in revenues and other financing sources and by \$116,569,000 in expenditures and other financing uses. Appropriations as adopted or amended, and not encumbered, lapse at the end of the fiscal year.

As allowed by GASB Statement No. 41, Budgetary Comparison Schedules – Perspective Differences, the City presents budgetary comparison schedules as required supplementary information based on the program structure of nine functional areas as required by state statute for its legally adopted budget.

#### **Restricted Assets**

Assets within the individual funds, which can be designated by the City Council for any use within the fund's purpose, are considered to be unrestricted assets. Assets, which are restricted for specific uses by bonded debt requirements, grant provisions, or other requirements, are classified as restricted assets. Liabilities, which are payable from restricted assets, are classified as such.

#### **Classification of Fund Balances**

The City has changed accounting policies due to the implementation of Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. This statement redefines the elements of fund balance in governmental funds and more clearly describes the different types of governmental funds. Accordingly, the beginning fund balance of certain governmental funds has been restated.

### 2. Compliance and Accountability

At June 30, 2011 the Capital Project Fund for bridge, street, and traffic control construction reported a deficit fund balance of \$1,741,000. The deficit is due to capital expenditures. The City anticipates receiving funds from the Iowa Department of Transportation. If not, bonds will be issued in 2012 to cover the capital expenditures.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

#### 3. Cash and Pooled Investments

The City's deposits in banks at June 30, 2011 were entirely covered by federal depository insurance, national credit union administration, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured Iowa depository institutions approved by City Council and secured pursuant to the limitations set forth in Chapter 12C of the Code of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; Iowa Public Agency Investment Trust (IPAIT); certain registered open—end management investment companies registered with the Securities & Exchange Commission under the federal Investment Company Act of 1940; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

Investments are stated at fair value. In addition, the City had investments in the Iowa Public Agency Investment Trust, which are valued at an amortized cost of \$57,609,225 pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Interest rate risk. The City's investment policy limits the investment of general and operating funds to one year, unless a temporary extension of maturities is approved by the City Council. In such cases, the average maturity of each fund's portfolio shall not exceed 397 days. Funds not identified as operating funds may be invested in instruments whose maturities do not exceed five years at the time of purchase.

Credit risk. State law limits investments to commercial paper and corporate bonds to the top two ratings issued by nationally recognized statistical rating organizations. It is the City's policy to comply with rating restrictions. The investment in Iowa Public Agency Investment Trust is not rated by Moody's Investors service as it is a state security that is backed by the full faith and credit of the issuing government and is not subject to credit risk.

Concentration of credit risk. The City investment policy limits the amount that may be invested in any one issuer to a maximum amount approved by the City Council.

The aforementioned Iowa Public Agency Investment Trust (IPAIT) represents an investment in a pool managed by others. IPAIT is a common trust established under Iowa law pursuant to Iowa Code Chapter 28E in 1987 to enable eligible Iowa public agencies to safely and effectively invest their available operating and reserve funds. IPAIT is registered under the Investment Company Act of 1940.

The IPAIT portfolios have followed established money market mutual fund investment parameters designed to maintain a \$1 per unit net asset value since inception and were registered with the Securities and Exchange Commission (SEC).

Due to legal and budgetary reasons, the General Fund is assigned a portion of the investment earnings associated with other funds. These funds are the employee benefits, other shared revenue, and sanitation funds.

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

### 4. Interfund Balances and Transfers

Interfund balances for the year ended June 30, 2011, consisted of the following:

		Advances from											
	Gen	Deve	nmunity elopment ck Grant		Debt ervice	Sanitation	Total						
Advances to:													
General	\$	-	\$	-	\$	-	\$ 2,066,571	\$ 2,066,571					
Other Shared Revenue													
and Grants	4	44,162		-		197,297	-	641,459					
Parking		-		-		-	795,399	795,399					
Housing Authority		-		18,000		-	-	18,000					
Nonmajor Enterprise				-			1,462,780	1,462,780					
Total	\$ 4	44,162	\$	18,000	\$	197,297	\$ 4,324,750	\$ 4,984,209					

Interfund balances at June 30, 2011, include advances due to/from other funds. Advances to/from other funds represent amounts for construction loans, land and negative cash balance funding. \$1,418,879 of the \$1,462,780 advances to the Nonmajor Enterprise Funds and \$631,473 of the \$795,399 advance to the Parking Fund are not expected to be repaid within the next year. \$1,945,901 of the \$2,066,571 advances to the General Fund and \$186,234 of the \$197,297 advance to the Other Shared Revenue and Grants Fund are not expected to be repaid within the next year. None of the \$18,000 advance to Housing Authority is expected to be repaid within the next year. The \$444,162 advance to the Other Shared Revenue and Grants Fund is expected to be repaid within the next year.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

Interfund transfers for the year ended June 30, 2011, consisted of the following:

			Transfer from		
				Other	
			Community	Shared	
		Employee	Development	Revenue and	Nonmajor
	General	Benefits	Block Grant	Grants	Governmental
Transfer to:					
General	\$ -	\$ 8,435,816	\$ -	\$ 68,900	\$ 4,776
Debt service	108,862	-	-	101,129	671
Other shared revenue and grants	169,680	398,954	-	-	269,270
Nonmajor governmental	1,973,586	-	-	1,492,386	4,823,948
Wastewater treatment	950,387	-	-	109,792	655,544
Water	197	-	-	-	794,789
Sanitation	-	-	-	-	-
Housing Authority	-	-	80,314	-	-
Nonmajor enterprise	100,000	-	-	-	1,955,216
Internal Service	25,640			1,530	201,126
Total Transfer to	\$ 3,328,352	\$ 8,834,770	\$ 80,314	\$ 1,773,737	\$ 8,705,340

(continued)

Transfers are used to move revenues and bond proceeds from the fund that State statutes or the budget requires to collect them to the fund that the State statutes or the budget requires to expend them.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

### Transfer from

nstewater reatment	 Water	S	anitation	Housing Authority		Nonmajor Enterprise		Internal Service	Tra	Total
\$ 20,438	\$ 20,438	\$	-	\$ 43,000	\$	65,219	\$	-	\$	8,658,587
-	-		-	-		-		-		210,662
-	-		-	-		-		-		837,904
150,000	315,187		-	30,000		164,808		-		8,949,915
-	-		-	-		-		-		1,715,723
-	-		-	-		-		-		794,986
-	-		-	-		-		276,812		276,812
-	-		-	-		-		-		80,314
-	-		-	-		-		-		2,055,216
 	 		114,169	 		-		3,375		345,840
\$ 170,438	\$ 335,625	\$	114,169	\$ 73,000	\$	230,027	\$	280,187	\$	23,925,959

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

### 5. Capital Assets

Capital asset activity for the year ended June 30, 2011, was as follows:

		Acquisitions		
	Beginning	and	Disposals and	Balance
	July 1, 2010	Transfers	Transfers	June 30, 2011
Governmental activities:				
Capital assets, not being depreciated:				
Land	\$ 21,837,937	\$ 2,049,535	\$ -	\$ 23,887,472
Construction in progress	5,841,271	12,053,462	1,886,979	16,007,754
Total capital assets, not being depreciated	27,679,208	14,102,997	1,886,979	39,895,226
Capital assets, being depreciated:				
Buildings	62,514,109	1,389,008	207,965	63,695,152
Improvements other than buildings	5,371,583	221,075	-	5,592,658
Machinery and equipment	42,207,488	4,073,278	1,460,037	44,820,729
Infrastructure	106,108,526	674,819		106,783,345
Total capital assets being depreciated	216,201,706	6,358,180	1,668,002	220,891,884
Less accumulated depreciation for:				
Buildings	17,472,931	1,609,095	134,046	18,947,980
Improvements other than buildings	1,792,263	217,163	134,040	
	, ,	3,313,263	1 420 214	2,009,426
Machinery and equipment Infrastructure	26,299,477		1,439,214	28,173,526
	25,245,478	2,375,760	1 572 260	27,621,238
Total accumulated depreciation	70,810,149	7,515,281	1,573,260	76,752,170
Total capital assets, being depreciated, net	145,391,557	(1,157,101)	94,742	144,139,714
Governmental activities capital assets, net	\$ 173,070,765	\$ 12,945,896	\$ 1,981,721	\$ 184,034,940

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

	Beginning July 1, 2010	Acquisitions and Transfers	Disposals and Transfers	Balance June 30, 2011
Business-type activities:				
Capital assets, not being depreciated: Land	\$ 25,847,097	\$ -	\$ 23,292	\$ 25,823,805
Construction in progress	11,308,754	16,380,887	8,156,501	19,533,140
Total capital assets, not being depreciated	37,155,851	16,380,887	8,179,793	45,356,945
Capital assets, being depreciated:				
Buildings	119,681,841	83,175	58,250	119,706,766
Improvements other than buildings	10,397,761	162,090	-	10,559,851
Machinery and equipment	22,115,791	427,250	236,107	22,306,934
Infrastructure	189,682,707	9,726,668	1,345,720	198,063,655
Total capital assets being depreciated	341,878,100	10,399,183	1,640,077	350,637,206
Less accumulated depreciation for:				
Buildings	47,389,364	3,230,401	58,250	50,561,515
Improvements other than buildings	3,551,829	447,146	-	3,998,975
Machinery and equipment	13,342,442	1,081,540	187,212	14,236,770
Infrastructure	59,138,083	4,240,629	1,345,720	62,032,992
Total accumulated depreciation	123,421,718	8,999,716	1,591,182	130,830,252
Total capital assets, being depreciated, net	218,456,382	1,399,467	48,895	219,806,954
Business-type activities capital assets, net	\$ 255,612,233	\$ 17,780,354	\$ 8,228,688	\$ 265,163,899
Depreciation expense was charged to funct	ions as follows:			
Governmental activities:				
Public safety				\$ 654,399
Public works				3,152,191
Culture and recreation				1,993,435
Community and economic development				37,061
General government				274,735
Internal service funds				1,403,460
Total depreciation expense - governmental	activities			\$ 7,515,281
Business-type activities:				
Parking				\$ 907,606
Wastewater treatment				4,017,155
Water				2,230,328
Sanitation				261,204
Housing authority				136,622
Nonmajor enterprise				1,446,801
Total depreciation expense - business-type	activities			\$ 8,999,716

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

### 6. Long Term Debt

### **Changes in Debt for Bonds**

Bond debt activity for the year ended June 30, 2011, was as follows:

		_	<b>5</b> .		Due Within
	July 1, 2010	Issues	Retirements	June 30, 2011	One Year
Governmental activities:					
General obligation bonds	\$ 71,299,622	\$ 27,095,000	\$ 20,965,840	\$ 77,428,782	\$ 11,892,143
Plus: Unamortized					
Premium (Discounts)	492,115	(111,985)	64,955	315,175	66,512
	\$ 71,791,737	\$ 26,983,015	\$ 21,030,795	\$ 77,743,957	\$ 11,958,655
	φ /1,/91,/3/	\$ 20,965,015	\$ 21,030,793	\$ 11,143,931	\$ 11,936,033
Business-type activities:					
General obligation bonds	\$ 3,750,378	\$ -	\$ 604,160	\$ 3,146,218	\$ 622,857
Less: Unamortized					
Discounts	19,211	-	3,842	15,369	3,842
Total general obligation bonds	3,731,167		600,318	3,130,849	619,015
Revenue bonds	78,335,000	_	3,370,000	74,965,000	6,315,000
Plus: Unamortized	70,222,000		3,370,000	71,505,000	0,515,000
Premium	946,888	_	54,582	892,306	54,582
Total revenue bonds	79,281,888		3,424,582	75,857,306	6,369,582
	Ф. 02.012.07 <b>7</b>	¢.	Φ 4.004.000	ф. <b>7</b> 0.000.1 <i>7</i> 7	ф <u>соор год</u>
	\$ 83,013,055	\$ -	\$ 4,024,900	\$ 78,988,155	\$ 6,988,597

### **General Obligation Bonds**

Various issues of general obligation bonds totaling \$80,575,000 are outstanding as of June 30, 2011. The bonds have interest rates ranging from 0.65% to 5.6% and mature in varying annual amounts ranging from \$100,000 to \$2,195,000 per issue, with the final maturities due in the year ending June 30, 2023. Interest and principal payments on all general obligation bonds, except tax abated portions recorded in the enterprise funds, are accounted for through the Debt Service Fund.

Portions of several general obligation bond issues have been used to acquire or expand the enterprise fund facilities. In some instances, revenue generated by the enterprise funds is used to pay the general long-term debt principal and interest. The liability for those bonds that are expected to be paid by enterprise funds is included in those funds.

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

Annual debt service requirements to maturity for general obligation bonds are as follows:

Fiscal Year Ending	 Governmental Activities Business-type A						Activities	
June 30	Principal		Interest		Principal		Interest	
2012	\$ 11,892,143	\$	3,069,732	\$	622,857	\$	119,247	
2013	10,838,446		2,173,336		641,554		96,592	
2014	10,173,445		1,853,080		636,555		71,997	
2015	9,759,748		1,524,617		655,252		47,435	
2016	9,140,000		1,208,933		295,000		22,125	
2017-2021	24,340,000		2,461,131		295,000		11,063	
2022-2026	 1,285,000		104,405					
Total	\$ 77,428,782	\$	12,395,234	\$	3,146,218	\$	368,459	

On June 8, 2011, the City issued \$10,930,000 of general obligation refunding bonds to provide resources to purchase U.S. Government State and Local Government Series securities for the purpose of generating resources for all future debt service payments of \$10,580,000 of general obligation bonds. As a result, the refunded general obligation bonds are considered to be defeased and the liability has been removed from the governmental activities column of the statement of net assets. The advance refunding was undertaken to reduce total future debt service payments. The result of the transaction is a reduction of \$1,018,250 in future debt service payments and an economic gain of \$900,103.

The City had defeased general obligation debt totaling \$10,580,00 that was still outstanding as of June 30, 2011.

#### **Revenue Bonds**

As of June 30, 2011, the following unmatured revenue bond issues are outstanding:

	 Parking	Wastewater Treatment	 Water
Original issue amount	\$ 9,110,000	\$ 48,020,000	\$ 25,365,000
Interest rates	3.0% to 5.0%	3.0% to 5.0%	2.0% to 4.65%
Annual maturities	\$ 500,000 to	\$ 290,000 to	\$ 360,000 to
	\$ 770,000	\$ 2,750,000	\$ 835,000
Amount outstanding	\$ 8,690,000	\$ 44,685,000	\$ 21,590,000

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

Revenue bond debt service requirements to maturity are as follows:

Fiscal Year Ending	 Business-type Activities					
June 30	 Principal		Interest			
2012	\$ 6,315,000	\$	2,893,609			
2013	6,625,000		2,688,717			
2014	5,075,000		2,498,788			
2015	5,255,000		2,319,945			
2016	5,475,000		2,118,836			
2017-2021	30,185,000		7,041,844			
2022-2026	 16,035,000		1,520,869			
	\$ 74,965,000	\$	21,082,608			

The revenue bond ordinances required that wastewater treatment, parking system, and water revenues be set aside into separate and special accounts as they are received. The use and the amounts to be included in the accounts are as follows:

Account	Amount				
(a) Revenue Bond and Interest Sinking Reserve	Amount sufficient to pay current bond and interest maturities.				
(b) Revenue Debt Service Reserve	Amount required to be deposited in the Revenue Bond and Interest Reserve until the reserve fund equals: Parking Revenue and Water Revenue bonds – maximum debt service due on the bonds in any succeeding fiscal year. Wastewater Revenue bonds – 125% of the average principal and interest payments over the life of all the Wastewater Revenue bonds.				
(c) Improvement Reserve	\$20,000 per month until the reserve balance equals or exceeds \$2,000,000 for Wastewater Revenue bonds and \$5,000 per month until the reserve balance equals or exceeds \$450,000 for Water Revenue bonds, with no further deposits once the minimum balance is reached. If the reserve falls below the required minimum, monthly transfers in the aforementioned amounts will resume.				

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

### **Summary of Bond Issues**

General obligation and revenue bonds payable at June 30, 2011, are comprised of the following issues:

	Date of	Amount	Interest	Final	Outstanding
	Issue	Issued	Rates	Maturity	June 30, 2011
General Obligation Bonds:					
Multi-Purpose and Library					
Construction	May 2002	\$ 29,100,000	3.5 - 5.0	6/12	\$ 2,195,000
Refunded Multi-Purpose (1)	Oct. 2002	10,600,000	2.5 - 4.0	6/15	1,700,000
Multi-Purpose	Nov. 2003	5,570,000	2.5 - 3.6	6/14	1,680,000
Taxable-Urban Renewal	Mar. 2004	7,305,000	4.0 - 5.4	6/23	5,965,000
Multi-Purpose	Mar. 2005	7,020,000	3.0 - 4.0	6/15	3,110,000
Multi-Purpose	Jun. 2006	6,265,000	3.625 - 4.0	6/16	3,495,000
Multi-Purpose	Jun. 2006	1,000,000	5.5 - 5.6	6/16	580,000
Refunded Water					
Construction (2)	Sep. 2006	3,350,000	3.6 - 3.75	6/17	1,800,000
Multi-Purpose	May 2007	8,870,000	3.75	6/17	5,710,000
Multi-Purpose	June 2008	9,150,000	3.25 - 3.75	6/18	6,710,000
Refunded Multi-Purpose (3)	Oct. 2008	17,005,000	3.0 - 3.75	6/18	11,300,000
Multi-Purpose	June 2009	6,685,000	2.5 - 4.0	6/19	5,475,000
Taxable- Housing Improvements	June 2009	505,000	1.5 - 3.0	6/14	305,000
Refunded Multi-Purpose (4)	June 2009	5,840,000	2.0 - 4.0	6/16	4,270,000
Multi-Purpose	Aug. 2010	7,420,000	2.0 - 2.75	6/20	6,605,000
Multi-Purpose	June 2011	7,925,000	2.0 - 3.625	6/21	7,925,000
Taxable- Housing Improvements	June 2011	820,000	0.65 - 1.1	6/13	820,000
Refunded Multi-Purpose and					
Library Construction (5)	June 2011	10,930,000	2.0 - 3.625	6/21	10,930,000
Total General Obligation Bon	ds				\$ 80,575,000
J					
	Date of	Amount	Interest	Final	Outstanding
	Issue	Issued	Rates	Maturity	June 30, 2010
Revenue Bonds:					
Refunded Parking Bonds (6)	Nov. 2009	\$ 9,110,000	3.0 - 5.0	7/24	\$ 8,690,000
Refunded Wastewater					
Treatment Bonds (7)	Oct. 2008	24,280,000	3.0 - 5.0	7/22	21,205,000
Refunded Wastewater					
Treatment Bonds (8)	May 2009	8,660,000	3.5 - 5.0	7/25	8,400,000
Refunded Wastewater					
Treatment Bonds (9)	Apr. 2010	15,080,000	3.0 - 4.0	7/20	15,080,000
Water Bonds	Oct. 2002	8,500,000	2.0 - 4.65	7/22	5,800,000
Refunded Water Bonds (10)	Oct. 2008	7,115,000	3.0 - 4.375	7/24	6,430,000
Refunded Water Bonds (11)	May 2009	9,750,000	4.0 - 4.5	7/25	9,360,000
Total Revenue Bonds					\$ 74,965,000
					\$ 155,540,000

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

- (1) This bond issue has a portion of the general obligation bonds payable shown as a liability on the balance sheet of the Water Fund. Also, this bond issue refunded the October 1992, June 1994, April 1995, and March 1997 General Obligation Bonds.
- (2) This bond issue has the general obligation bonds payable shown as a liability on the balance sheet of the Water Fund. Also, this bond issue refunded the November 1997 Water Construction General Obligation Bonds.
- (3) This bond issue refunded the April 1998, March 1999, and July 2000 General Obligation Bonds.
- (4) This bond issue refunded the June 2001 General Obligation Bonds.
- (5) This bond issue is an advance refunding of a portion of the May 2002 General Obligation Bonds.
- (6) This bond issue refunded the December 1999 Parking Revenue Bonds.
- (7) This bond issue refunded the March 1996, May 1997, and January 1999 Wastewater Revenue Bonds.
- (8) This bond issue refunded the October 2000 Wastewater Revenue Bonds.
- (9) This bond issue refunded the December 2001 and April 2002 Wastewater Revenue Bonds.
- (10) This bond issue refunded the May 1999 Water Revenue Bonds.
- (11) This bond issue refunded the December 2000 Water Revenue Bonds.

### **Conduit Debt Obligations**

From time to time, the City has issued Industrial Development Revenue Bonds, Facility Refunding Revenue Bonds, and Midwestern Disaster Area Revenue Bonds to provide financial assistance to private sector entities for the acquisition, construction, and renovation of industrial and commercial facilities deemed to be in the public interest. The bonds are collateralized by the property financed and are payable solely from payments received on the underlying mortgage loans. All payments on the bonds are made by the private sector entities directly to a bond trustee, who is a third party financial institution, and in turn, disburses the payment to the respective bond holders. Neither the City, the State, nor any political subdivision thereof is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

As of June 30, 2011, there were three series of Industrial Development Revenue Bonds, Facility Refunding Revenue Bonds, and Midwest Disaster Area Revenue Bonds outstanding, with an aggregate principal amount payable of \$39,183,764.

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

### **Debt Legal Compliance**

### Legal Debt Margin:

As of June 30, 2011, the general obligation debt issued by the City did not exceed its legal debt limit computed as follows:

Assessed valuation: Real property Utilities	\$	4,362,817,413 90,281,335
Total valuation	<u>\$</u>	4,453,098,748
Debt limit, 5% of total assessed valuation Debt applicable to debt limit:	\$	222,654,937
General obligation bonds		80,575,000

142,079,937

### 7. Other Long-term Liabilities

Legal debt margin

### **Notes Payable**

### Changes in Long-Term Liabilities - Notes Payable

Note Payable activity for the year ended June 30, 2011, was as follows:

	July	1, 2010	Issues		Retirements June 30, 2011			Due Within One Year		
Governmental activities:	\$	211,000	\$		\$		\$	211,000	\$	_

A note payable was issued to Greater Iowa City Housing Fellowship for the purchase of an 11 unit apartment building for low income and disabled housing in the Peninsula Neighborhood. The terms of the loan are 1%, interest only payments for twenty years with a final balloon payment of \$211,000 due on August 1, 2025.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

### **Employee Vested Benefits**

### **Changes in Long-Term Liabilities - Employee Vested benefits**

Employee Vested Benefits activity for the year ended June 30, 2011, was as follows:

	July 1, 2010	Issues	Retirements	June 30, 2011	Due Within One Year
Governmental activities:	\$ 2,099,762	\$ 1,206,797	\$ 1,133,652	\$ 2,172,907	\$ 1,180,751
Business-type activities:	\$ 523,018	\$ 284,662	\$ 288,275	\$ 519,405	\$ 290,601

For the governmental activities, employee vested benefits are generally liquidated by the General Fund and Community Development Block Grant Fund.

#### **Landfill Closure / Post-Closure Care Costs**

#### Changes in Long-Term Liabilities - Landfill Closure Post-closure Care Costs

Landfill Closure Post-closure care activity for the year ended June 30, 2011, was as follows:

	July 1, 2010 Issues			Ret	irements	June 30, 2011	Due Within One Year	
Business-type activities:	\$ 11,159,929	\$	594,725	\$	-	\$ 11,754,654	\$	-

In August 1993, the GASB issued Statement No. 18, Accounting for Municipal Solid Waste Landfill Closure and Post-closure Care Costs (the Statement). Under these rules, in addition to operating expenses related to current activities of the landfill, an expense provision and related liability are being recognized based on the future closure and post-closure care costs that will be incurred near or after the date the landfill no longer accepts waste. The recognition of these landfill closure and post-closure care costs is based on the amount of the landfill used during the year.

The estimated liability for landfill closure and post-closure care costs as of June 30, 2011, is approximately \$11,754,654, which is based on 88.1% usage (filled) of the landfill and is included in accrued liabilities within the Sanitation Fund. It is estimated that an additional amount of approximately \$1,587,746 will be recognized as closure and post-closure care expenses between the date of the balance sheet and the date the landfill is expected to be filled to capacity by the year ended June 30, 2019. The estimated total current cost of the landfill closure and post-closure care costs at June 30, 2011, was determined by engineers from Howard R. Green Company and approximated \$13,342,400. It is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfill were acquired as of June 30, 2011. These amounts are based on an estimated post-closure care and monitoring period of 30 years, consistent with current State Department of Natural Resources regulations. However, the actual cost of closure and post-closure care may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

The City is required by federal and state laws and regulations to provide some form of financial assurance to finance closure and post-closure care. The City will meet its financial assurance obligations through the issuance of general obligation bonds. As of June 30, 2011, the Sanitation Fund had \$13,641,828 in related equity in pooled cash and investments, at fair value designated for satisfaction of post-closure costs. The City estimates that these cash reserves will only provide a fraction of the dollars needed to close and monitor the landfill. The remaining portion of post-closure care costs, anticipated future inflation costs and additional costs that might arise from changes in post-closure requirements (due to changes in technology or more rigorous environmental regulations, for example) may need to be covered by charges to future landfill users as well as City taxpayers.

### **Other Post Employment Benefits**

#### Changes in Long-Term Liabilities - Other Post Employment Benefits

	Net OPEB Obligation							
	Ju	ly 1, 2010	Cui	rrent Year	June 30, 2011			
Governmental activities:	\$ 1,350,150		\$	355,481	\$	1,705,631		
Business-type activities:	\$	396,338	\$	155,372	\$	551,710		

The City implemented GASB Statement No. 45, <u>Accounting and Financial Reporting by Employers for Postemployment Benefits other Than Pensions</u> during the year ended June 30, 2009.

<u>Plan Description</u>: The City operates one self-funded medical and dental for all employees, which is offered to current and retired employees and their dependents. All full-time employees who retire or terminate/resign and their eligible dependents are offered the following post-employment benefit options:

Health insurance and dental insurance – The option of continuing with the City's health insurance plan at the individual's expense. These benefits cease upon Medicare eligibility.

Life insurance – The option of converting the employee's City-paid policy to an individual policy at the individual's expense with the City's life insurance carrier.

Long-term disability – For employees who terminate/resign and have been on the plan for a minimum of one year, the option of converting the employee's City-paid group policy to a personal policy at the individual's expense with the City's long-term disability insurance carrier.

The above options, while at the individual's own expense, are included within the City's overall insurance package, which results in an implicit rate subsidy and an OPEB liability.

<u>Funding Policy</u>: The plan member's contribution requirements are established and may be amended by the City. The City currently finances the benefit plans on a pay-as-you-go basis.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

Annual OPEB Cost and Net OPEB Obligation: The City's annual OPEB cost is calculated based on the annual required contribution (ARC) of the City, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal costs each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the City's annual OPEB cost for the year ended June 30, 2011, the amount actually contributed to the plans, and changes in the City's net OPEB obligation:

Annual required contribution	\$	591,292
Interest on net OPEB obligation		69,860
Adjustment to annual required contribution	_	(62,376)
Annual OPEB costs		598,776
Contributions made	_	(87,922)
Increase in net OPEB obligation		510,854
_		
Net OPEB obligation beginning of year	_1	,746,488
Net OPEB obligation end of year	\$2	,257,342

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2011.

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plans and the net OPEB obligation as of June 30, 2011 are summarized as follows:

		Percentage of Annual						
	Annual	OPEB Cost	Net OPEB					
Year Ended	OPEB Cost	Contributed from City	<b>Obligation</b>					
June 30, 2009	\$1,288,466	48.3%	\$ 665,791					
June 30, 2010	\$1,291,319	16.3%	\$1,746,488					
June 30, 2011	\$ 598,776	14.7%	\$2,257,342					

<u>Funded Status and Funding Progress</u>: As of July 1, 2010, the most recent actuarial valuation date for the period July 1, 2010 through June 30, 2011, the actuarial accrued liability was \$6,893,438, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$6,893,438. The covered payroll (annual payroll of active employees covered by the plans) was \$29,842,842 and the ratio of the UAAL to covered payroll was 23.1%. As of June 30, 2011, there were no trust fund assets.

<u>Actuarial Methods and Assumptions</u>: Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of events far into the future. Examples include assumption about future employments, mortality, and the health care cost trend. Actuarially determined amounts are subject to continual review as actual results are compared with past expectations and new estimates are made about the future.

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

The required schedule of funding progress, presented as required supplementary information in the section following the Notes to Financial Statements, will present multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Calculations are based on the types of benefits provided under the terms of the substantive plan at the time of each valuation and on the pattern of sharing of costs between the employer and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between the employer and plan members in the future.

As of the July 1, 2010 actuarial valuation date, the actuarial cost method used is the entry age normal method. The actuarial assumption includes a 4% discount rate. The projected annual medical trend rate is 2.2%. The ultimate medical trend rate is 6%. The medical trend rate is increased to 10.0% for year two and then reduced by 0.5% each year until reaching the 6% ultimate trend rate. The projected annual dental trend rate is 2.9%. The ultimate dental trend rate is 4%. The dental trend rate is increased to 5.5% for year two and then reduced by 0.5% each year until reaching the 4% ultimate trend rate.

Mortality rates for active employees are from the RP-2000 Employee Table and for retirees are from RP-2000 Healthy Annuitant Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities from the MFPRSI and IPERS pension plan turnover tables, adjusted to be consistent with recent City experience.

Projected claim costs of the health and dental plans are \$765.61 per month. The salary increase rate was assumed to be 3.5% per year. The UAAL is being amortized as a level percentage of projected payroll expenses over 30 years on an open basis.

### 8. Short Term Debt

### Changes in Short-Term Liabilities - Notes Payable

Notes Payable activity for the year ended June 30, 2011, was as follows:

	July 1, 2010	Issues	Retirements	June 30, 2011	One Year	
Governmental activities:	\$ 497,500	\$ 1,795,500	\$ 677,500	\$ 1,615,500	\$ 1,615,500	

During FY11, the City issued multiple short term loans totaling \$1,795,500 and repaid multiple short term loans totaling \$677,500. The loans mature one year from the date of the loan and bear interest rates ranging from 2% to 3.25%. The loans were used to fund the acquisition and rehabilitation of single family homes as part of the UniverCity Neighborhood Partnership Program (UniverCity). UniverCity is a cooperative effort of the City of Iowa City and the University of Iowa dedicated to ensuring that the University of Iowa Campus and surrounding neighborhoods remain vital, safe, affordable, and attractive places to live and work for both renters and homeowners. The City secured a \$1.25 million I-JOBS grant that allows the program to acquire and rehabilitate 25 homes in the designated UniverCity

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

Neighborhoods. The short term loans have been repaid and will be repaid with the proceeds from the sale of the rehabilitated homes.

### 9. Fund Equity

The City implemented GASB Statement #54, Fund Balance Reporting and Governmental Fund Type Definitions effective with the June 30, 2011 financial statements. Fund balances for the governmental funds are reported in classifications that comprise a hierarchy based on the extent to which the government honors constraints on the specific purposes for which amounts in those funds can be spent.

The Nonspendable classification contains amounts not in spendable form or legally or contractually required to be maintained intact. Restricted amounts contain restraint on their use externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. Committed amounts can only be used for specific purposes imposed by formal action of the government's highest level of decision-making authority. The highest level of decision-making authority is the City Council and it takes an ordinance or resolution to establish a fund balance commitment. Amounts intended to be used for specific purposes are Assigned. Assignments should not cause deficits in the Unassigned fund balance. The Finance Director has been delegated authority by the City Council to assign amounts to be used for specific purposes. Unassigned fund balance is the residual classification for the General Fund.

The City would use Restricted fund balances first, followed by Committed resources, and then Assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend Unassigned resources first to defer the use of these other classified funds.

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

Compone	ents of	Fund	Ral	lance

	General	Employee Benefits	Community Development Block Grant	Other Shared Revenue and Grants	Debt Service	Other Governmental Funds	Total
Nonspendable:							
Inventory	\$ 261,534	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 261,534
Perpetual Care Principal	69,000						69,000
Total Nonspendable	330,534	-	-	-		-	330,534
Restricted for:							
Public Safety	440,995	-	-	-	-	-	440,995
Local Option Sales Tax	15,582,610	-	-	-	-	-	15,582,610
Assets Held for Resale	195,000	-	-	-	-	-	195,000
Debt Service	-	-	-	-	13,150,718	-	13,150,718
GO Bond Projects	-	-	-	-	-	16,059,630	16,059,630
State Funding	-	-	-	481,043	-	-	481,043
Grant Agreement	-	-	1,925,290	-	-	-	1,925,290
Public Safety Employee							
Benefits	-	2,532,011	-	-	-	-	2,532,011
Economic Development	-	-	-	-	-	645,405	645,405
Other Restricted	49,882					95,235	145,117
Total Restricted	16,268,487	2,532,011	1,925,290	481,043	13,150,718	16,800,270	51,157,819
Assigned to:							
Library Programs	578,276	-	-	-	-	-	578,276
Senior Center Programs	58,264	-	-	-	-	-	58,264
Replacement and Acquisition Reserves	2,818,365	-	-	-	-	-	2,818,365
Other Assigned	87,048	-	-	-	-	-	87,048
Total Assigned	3,541,953	-	-	-	-	-	3,541,953
Unassigned:	15,930,921					(1,741,187)	14,189,734
Total Fund Balances	\$ 36,071,895	\$ 2,532,011	\$ 1,925,290	\$ 481,043	\$ 13,150,718	\$ 15,059,083	\$ 69,220,040

### 10. Risk Management

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; workplace accidents, errors and omissions; and natural disasters. During fiscal year 1988 the City established the Loss Reserve Fund, an internal service fund, to account for and finance its uninsured risks of loss. During the year ended June 30, 2011 the City purchased property, liability, and workers' compensation insurance under the program that provides for a \$100,000 self-insured retention per occurrence on property losses, a \$500,000 self-insured retention per occurrence on liability, and a \$400,000 self-insured retention on workers' compensation losses. The liability insurance provides coverage for claims in excess of the aforementioned self-insured retention up to a maximum of \$21,000,000 annual aggregate of losses paid. The operating funds pay annual premiums to the Loss Reserve Fund. Accumulated monies in the Loss Reserve Fund are available to cover the self-insured retention amounts and any uninsured losses. Settled claims have not exceeded this commercial coverage in any of the past twenty four fiscal years.

The Housing Authority Fund is insured under a separate policy with the Assisted Housing Risk Management Association. The remaining funds participate in the Loss Reserve Fund. The funds make payments to the Loss Reserve Fund based on actuarial estimates of the amounts needed to pay prior- and current-year claims and to establish a reserve for catastrophic losses. The Fund's accrued liabilities balance includes a claims liability at June 30, 2011 based on the requirements of GASB Statement No.

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

10, as amended, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the Loss Reserve Fund's claims liability amount for property, liability, and workers' compensation for the years ended June 30, 2011 and 2010 are as follows:

		Beginning-of- Fiscal-Year Liability		Current-Year Claims and Changes in Estimates		Claim Payments		Balance at Fiscal Year-End	
2009 – 2010 2010 – 2011	\$	1,237,000 1,602,000	\$	1,127,000 92,000	\$	762,000 994,000	\$	1,602,000 700,000	

Also, the City is partially self-insured, through stop-loss insurance, for employee health care coverage, which is available to all of its permanent employees. This insurance provides stop-loss coverage for claims in excess of \$100,000 per employee with an aggregate stop-loss of \$9,316,713. The operating funds are charged premiums by the Loss Reserve Fund. The City reimburses a health insurance provider for actual medical costs incurred, plus a claims processing\administrative fee. Changes in the Loss Reserve Fund's claims liability amount for health care coverage for the years ended June 30, 2011 and 2010 are as follows:

	F	Beginning-of- Fiscal-Year Liability		Current-Year Claims and Changes in Estimates		Claim Payments		Balance at Fiscal Year-End	
2009 – 2010	\$	837,000	\$	5,879,000	\$	6,002,000	\$	714,000	
2010 - 2011		714,000		6,259,000		6,245,000		728,000	

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

### 11. Commitments and Contingencies

Other Construction

The total outstanding contractual commitments as of June 30, 2011 are as follows:

Fund	Project	 Amount
Bridge, street and traffic control construction	Paving and bridge construction, engineering design and consulting	\$ 4,878,023
Other construction	Public works construction, culture & recreation construction, and fire station construction	1,513,751
Parking	Garage improvements and repair & maintenance	669,778
Wastewater	Facility consolidation consulting and wastewater main repairs	472,898
Water	Water main construction and flood mitigation construction	103,374
Sanitation	Landfill consulting and recycling facility construction	2,376,409
Airport	Runway grading and paving	1,311,923
Stormwater	Stormwater system improvements	 114,045
		\$ 11,440,201
The total significant encur	mbrances as of June 30, 2011 are as follows:	
Fund	Project	Amount

Transit buses, fire equipment, and police equipment

\$

\$

841,717

841,717

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

### 12. Contingent Liabilities

### Litigation

The City is a defendant in a number of lawsuits arising principally from claims against the City for alleged improper actions by City employees, with such lawsuits typically involving claims of improper police action, unlawful taking of property by zoning, negligence, appeals of condemnations, and discrimination. Total damages claimed are substantial; however, it has been the City's experience that such actions are settled for amounts substantially less than claimed amounts. The City's management estimates that the potential claims against the City, not covered by various insurance policies, would not materially affect the financial condition of the City. The City has the authority to levy additional taxes (outside the regular limit) to cover uninsured judgments against the City.

### 13. Pension and Retirement Systems

### Municipal Fire and Police Retirement System of Iowa

The City is a participating employer in the Municipal Fire and Police Retirement System of Iowa (MFPRSI or the Plan), which is a cost-sharing multiple-employer defined benefit public police and fire employees retirement system. All fire fighters and police officers appointed under civil service participate in the Plan. The Plan provides retirement, disability, and death benefits that are established under state statute. The Plan issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to Municipal Fire and Police Retirement System of Iowa, 7155 Lake Drive Suite 201, West Des Moines, Iowa 50266 or the report may be obtained from website <a href="www.mfprsi.org">www.mfprsi.org</a> under the publications link. A member may retire at age 55 with 22 years of employment, and receive full benefits that are equal to 66% of the member's average final compensation. Additionally, members retiring with more than 22 years of service will receive an additional 2% of the member's average final compensation for up to 8 years of additional service. Other benefits are also calculated at varying percentages of the average final compensation. Benefits vest after four years of service.

Member contribution rates are established by state statute. For the fiscal year ended June 30, 2011, members contributed 9.40%. The City's contribution rate is based upon an actuarially determined normal contribution rate. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, the total then being divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions. Legislatively appropriated contributions from the state to the plan may further reduce the City's contribution rate. However, the City's contribution rate may not be less than 17% of earnable compensation.

The City was required to contribute 19.90% of earnable compensation of each member in 2011, 17.0% of earnable compensation in 2010, and 18.75% of earnable compensation in 2009. The contributions paid by the City for the years ended June 30, 2009, 2010, and 2011, were \$1,434,031, \$1,349,558, and \$1,826,791 respectively, and was equal to the required contributions for each year.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

### **Iowa Public Employees Retirement System**

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by State statute to plan members and beneficiaries.

IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

All employees eighteen or older, except temporary employees of six months or less of employment duration, who do not participate in any other public retirement system in the state are eligible and must participate in IPERS. The pension plan provides retirement and death benefits that are established by state statute. Generally, a member may retire at the age of 65, or any time after age 62 and 20 years or more of service, or when age plus years of service equals or exceeds 88, and receive unreduced (for age) benefits. Members may also retire at the age of 55 or more at reduced benefits. Benefits vest after four years of service or after attaining the age of 55. Full benefits are equal to 60% of the average of the highest three years of covered wages times years of service divided by 30.

Plan members are required to contribute 4.5% of their annual covered salary and the City is required to contribute 6.95% of annual covered payroll. Contribution requirements are established by state statute. The City's contributions to IPERS for the years ended June 30, 2009, 2010, and 2011, were \$1,659,955, \$1,767,350, and \$1,969,422 respectively, and were equal to the required contributions for each year.

### 14. Municipal Utility Systems

### **Water System**

The Water Division is comprised of five parts: Administration, Treatment Plant, Customer Service, Distribution, and Public Information/Education. There are a total of 32.75 (FTE) employees who work in the Water Division. This division serves 67,862 people and has over 23,000 customers. The average daily use for 2011 was 5.51 million gallons per day (MGD). A peak flow of 8.23 MGD was experienced during the summer of 2005.

<u>Water Sources</u>: The primary source of water for the City is the alluvial aquifer collector wells along the Iowa River. Four collector wells can provide approximately 11.0 MGD. Additional sources include two Jordan aquifer wells which can provide 2.0 MGD; four Siluran aquifer wells which can provide 1.0 MGD; a sand pit that can provide 1.5 MGD; a river intake that can provide 3.0 MGD; for a total of approximately 18.5 MGD maximum capacity.

<u>Water Treatment Processes</u>: The facilities include one treatment plant (constructed in 2003) located at 80 Stephen Atkins Drive. The plant is a surface water plant design that includes aeration, lime softening (coagulation/flocculation/sedimentation), and granular activated carbon filtration processes with fluoridation and free chlorination. The grade four water facility employs operators that perform over 200 water quality tests per day in-house and collect samples for testing at the University Hygienic Laboratory. This testing ensures that the water meets all of the Safe Drinking Water Act Standards.

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

<u>Distribution System</u>: The water flows through approximately 290 miles of water mains and includes over 25,000 service connections. The distribution piping consists of cast iron, ductile and PVC main that ranges in size from 2" to 30". The treatment plant site has effective water storage capacity of 1.75 million gallons of water; in addition there are four remote ground storage reservoirs (with pumping stations) that add up to remote effective storage capacity of 6.0 million gallons of water. The water system also provides for fire protection with approximately 3,100 hydrants located throughout the community.

<u>Billing and Collections</u>: Customers are billed monthly on a combined utility statement which includes charges for sewer, water, solid waste, and curbside recycling. Under present City policy and City ordinances, utility bills are due when received but contain a delinquency date which provides 15 days for payment. If payment is not made in full within 22 days, a notice is mailed which allows 25 calendar days before service is disconnected. The City's bad debt write-offs have been less than 0.5% of gross revenues for the past three years.

### Rates:

The following rates and charges were effective July 1, 2010.

Water Service Charge Minimums (includes up to the first 100 cubic feet (c.f.))

Meter Size		Meter Size		
(Inches)	<u>Charge</u>	(Inches) Charge		
5/8"	\$6.41	2"	\$22.14	
3/4"	7.00	3"	40.91	
1"	8.26	4"	71.37	
1 1/2"	16.47	6"	143.61	

Monthly Usage in excess of 100 cubic feet (c.f.)

101 - 3,000 \$2.99 per 100 c.f.

3,001 and over \$2.15 per 100 c.f.

Single Purpose Meter Charges

First 100 (c.f)
Usage in excess of 100 cubic feet (c.f.)

Minimum Monthly Charge \$2.99 per 100 c.f.

Changes in water rates over the last ten fiscal years.

2002	0%
2003	- 5%
2004	- 5%
2005	0%
2006	0%
2007	- 5%
2008	0%
2009	0%
2010	0%
2011	0%

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

<u>Financial Information</u>: The following table summarizes the results of operations for the Water System for the fiscal years ended June 30, 2011, 2010, and 2009.

### WATER SYSTEM STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

Last Three Fiscal Years (amounts expressed in thousands)

	2011	2010	2009
Operating Revenues:			
Charges for services	\$ 8,054	\$ 7,957	\$ 8,107
Miscellaneous	42	28	86
Total operating revenues	8,096	7,985	8,193
Operating Expenses:			
Personal services	2,407	2,246	2,316
Commodities	929	987	768
Services and charges	2,128	1,920	2,642
	5,464	5,153	5,726
Depreciation	2,230	2,180	2,124
Total operating expenses	7,694	7,333	7,850
Operating income	402	652	343
Nonoperating Revenues (Expenses):			
Gain (Loss) on disposal of capital assets	-	5	-
Insurance Recoveries	2	33	-
Operating Grants	-	6	15
Interest income	256	312	625
Interest expense	(1,032)	(1,092)	(1,351)
Total nonoperating revenues (expenses)	(774)	(736)	(711)
Income before capital contributions			
and transfers	(372)	(84)	(368)
Capital contributions	973	572	132
Transfers in	795	756	469
Transfers out	(336)	(343)	(698)
Change in net assets	1,060	901	(465)
Net Assets, Beginning	61,042	60,141	60,606
Net Assets, Ending	\$ 62,102	\$ 61,042	\$ 60,141

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

The following table summarizes the budget and actual figures for the Water System for the fiscal year ended June 30, 2011 and the budget for the fiscal year ended June 30, 2012 on a cash basis.

### WATER SYSTEM BUDGET AND ACTUALS (CASH BASIS)

For the Year Ended June 30, 2011 (amounts expressed in thousands)

				FY12
	Actual	Budget	Percentage	Budget
Charges for services	\$ 8,032	\$ 8,366	96.01%	\$ 8,502
Interest income	141	190	74.21%	173
Miscellaneous	78	49	159.18%	28
Operating grants	44	2,272	1.94%	2,445
Transfers from other funds	-	336	0.00%	336
Bond sales			0.00%	
Total Receipts	\$ 8,295	\$ 11,213	73.98%	\$ 11,484
Personal services	\$ 2,513	\$ 2,481	101.29%	\$ 2,715
Commodities	591	782	75.58%	749
Services and charges	2,307	2,857	80.75%	2,274
Capital outlay	1,749	5,273	33.17%	5,527
Transfer to capital project funds	315	982	32.08%	942
Operating subsidy	20	20	100.00%	23
Debt service payments	2,757	2,757	100.00%	2,803
Total Disbursements	\$ 10,252	\$ 15,152	67.66%	\$ 15,033

### **Sewer System**

The City of Iowa City operates a municipal Sewer Utility System consisting of approximately 254 miles of sanitary sewers, 15 sanitary sewer lift stations, 2 storm water pumping stations, and 2 treatment plants. There are a total of 25.60 (FTE) employees who work in the Wastewater Division. This division serves 67,862 people and has over 23,000 customers. The average daily combined treatment flow for 2011 was 10.37 million gallons per day (MGD).

The North Plant was constructed in 1935 and the South Plant was completed in 1990 and upgraded in 2002. The connecting of the North and South Plants was completed in 1998. The City has the capability to divert all wastewater treatment to the South Plant and control all operations remotely through computer systems. The combined wastewater treatment system design has a maximum daily treatment capacity of 41.10 MGD. Both plants are in compliance with federal clean water standards.

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

<u>Billing and Collections</u>: Customers are billed monthly on a combined utility statement which includes charges for sewer, water, solid waste, and curbside recycling. Under present City policy and City ordinances, utility bills are due when received but contain a delinquency date which provides 15 days for payment. If payment is not made in full within 22 days, a notice is mailed which allows 25 calendar days before service is disconnected. The City's bad debt write-offs have been less than 0.5% of gross revenues for the past three years.

### Rates:

The following rates and charges were effective July 1, 2010.

Sewer Service Charge Minimum (includes up to the first 100 cubic feet (c.f.))	\$8.15
Monthly Usage in excess of 100 cubic feet (c.f.)	\$3.99

Changes in sewer rates over the last ten fiscal years.

2002	5%
2003	0%
2004	0%
2005	0%
2006	0%
2007	8%
2008	0%
2009	5%
2010	0%
2011	0%

### NOTES TO FINANCIAL STATEMENTS (continued)

June 30, 2011

<u>Financial Information</u>: The following table summarizes the results of operations for the Sewer System for the fiscal years ended June 30, 2011, 2010, and 2009.

### SEWER SYSTEM STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS

Last Three Fiscal Years (amounts expressed in thousands)

	2011	2010	2009
<b>Operating Revenues:</b>			
Charges for services	\$ 12,836	\$ 12,637	\$ 12,557
Miscellaneous	63	73	84
Total operating revenues	12,899	12,710	12,641
Operating Expenses:			
Personal services	1,961	1,874	1,848
Commodities	895	645	853
Services and charges	2,621	2,531	2,501
	5,477	5,050	5,202
Depreciation	4,017	4,178	4,155
Total operating expenses	9,494	9,228	9,357
Operating income	3,405	3,482	3,284
Nonoperating Revenues (Expenses):			
Gain (loss) on disposal of capital assets	(40)	-	131
Operating grants	-	-	1
Interest income	382	464	820
Interest expense	(1,704)	(2,173)	(2,578)
Total nonoperating revenues (expenses)	(1,362)	(1,709)	(1,626)
Income before capital contributions			
and transfers	2,043	1,773	1,658
Capital contributions	2,394	2,115	266
Transfers in	1,716	167	148
Transfers out	(171)	(202)	(296)
Change in net assets	5,982	3,853	1,776
Net Assets, Beginning	78,748	74,895	73,119
Net Assets, Ending	\$ 84,730	\$ 78,748	\$ 74,895

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

The following table summarizes the budget and actual figures for the Sewer System for the fiscal year ended June 30, 2011 and the budget for the fiscal year ended June 30, 2012 on a cash basis.

### SEWER SYSTEM BUDGET AND ACTUALS (CASH BASIS)

				FY12
	Actual	Budget	Percentage	Budget
Charges for services	\$ 12,759	\$ 13,427	95.02%	\$ 12,752
Interest income	301	100	301.00%	100
Miscellaneous	67	57	117.54%	57
Operating grants	1,355	5,700	23.77%	9,491
Local option sales tax	950	9,286	10.23%	12,596
Bond sales			0.00%	
Total Receipts	\$ 15,432	\$ 28,570	54.01%	\$ 34,996
Personal services	\$ 2,003	\$ 1,962	102.09%	\$ 2,160
Commodities	591	547	108.04%	558
Services and charges	4,852	2,879	168.53%	2,783
Capital outlay	1,582	19,396	8.16%	26,150
Transfer to capital project funds	(135)	774	-17.44%	725
Operating subsidy	20	20	100.00%	23
Debt service payments	23,014	23,375	98.46%	6,308
Total Disbursements	\$ 31,927	\$ 48,953	65.22%	\$ 38,707

### **NOTES TO FINANCIAL STATEMENTS (continued)**

June 30, 2011

### 15. Subsequent events

On November 14, 2011, the Midwest Disaster Area Revenue Bonds, Conduit Debt of the City of Iowa City, in the amount of \$1,840,000 was paid in full by the private sector entity directly to the bond trustee, a third party financial institution.

### 16. New Governmental Accounting Standards Board (GASB) Standards

The Governmental Accounting Standards Board (GASB) has issued statements not yet implemented by the City. The statement, which might impact the City's financial statements is as follows:

Statement No. 60, *Accounting and Financial Reporting for Service Concession Arrangements;* issued November 2010, will be effective for the fiscal year ending June 30, 2013. The objective of this Statement is to improve financial reporting by addressing issues related to service concession arrangements.

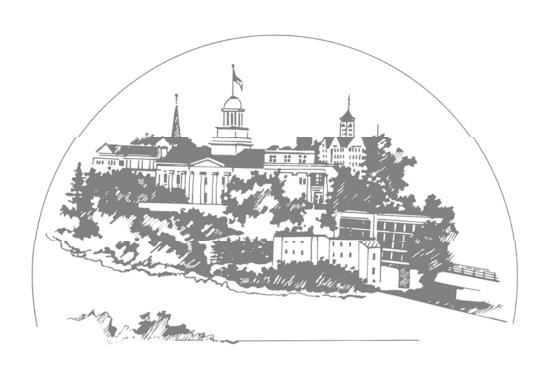
Statement No. 61, *The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34;* issued November 2010, will be effective for the fiscal year ending June 30, 2013. The objective of this Statement is to improve financial reporting for a governmental financial reporting entity.

Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements; issued December 2010, will be effective for the fiscal year ending June 30, 2013. The objective of this Statement is to incorporate into the GASB's authoritative literature certain accounting and financial reporting guidance.

Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, issued June 2011, will be effective for the fiscal year ending June 30, 2013. This Statement amends the net asset reporting requirements in Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, and other pronouncements by incorporating deferred outflows of resources and deferred inflows of resources into the definitions of the required components of the residual measure and by renaming that measure as net position, rather than net assets.

Statement No. 64, *Derivative Instruments: Application of Hedge Accounting Termination Provisions - an amendment to GASB Statement No. 53*, issued June 2011, will be effective for the fiscal year ending June 30, 2012. The objective of this Statement is to clarify whether an effective hedging relationship continues after the replacement of a swap counterparty or a swap counterparty's credit support provider.

The City's management has not yet determined the effect these statements will have on the City's financial statements.



### **CITY OF IOWA CITY**

### BUDGETARY COMPARISON SCHEDULE BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS AND ENTERPRISE FUNDS BUDGETARY BASIS REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2011 (dollar amounts expressed in thousands)

	Governmental Fund Types tual Budgetary Basis	Enterprise Fund Types Actual Budgetary Basis	Total Actual Budgetary Basis
Revenues:			
Property taxes	\$ 47,826	\$ -	\$ 47,826
Delinquent property taxes	8	-	8
Tax increment financing taxes	846	-	846
Other city taxes	10,865	-	10,865
Licenses and permits	1,409	5	1,414
Intergovernmental	30,184	9,430	39,614
Charges for services	6,025	34,628	40,653
Use of money and property	374	1,131	1,505
Miscellaneous	5,690	1,720	7,410
Total revenues	103,227	46,914	150,141
Expenditures/Expenses:			
Public safety	18,703	-	18,703
Public works	13,434	-	13,434
Culture and recreation	11,805	-	11,805
Community and economic development	19,120	-	19,120
General government	7,460	-	7,460
Debt service	14,053	-	14,053
Capital outlay	18,655	-	18,655
Business-type	-	69,838	69,838
Total expenditures/expenses	103,230	69,838	173,068
Excess (deficiency) of revenues over			
(under) expenditures/expenses	(3)	(22,924)	(22,927)
Other financing sources and uses, net	 30,911	(433)	30,478
Net change in fund balances	30,908	(23,357)	7,551
Balances, beginning of year	52,877	103,091	155,968
Balances, end of year	83,785	79,734	163,519

See Note to Required Supplementary Information.

Bud	geted	Amounts	

Original         Final         (Negative)           \$ 47,789 \$ 47,789 \$ 37           -         -         8           840 840 6         6           10,265 11,011 (146)         (1,335 1,342 72           37,636 85,782 (46,168)         (46,168)           39,621 41,385 (732)         (2,187 1,124 381           3,785 7,635 (225)         (225)           143,458 196,908 (46,767)         (46,767)           20,149 20,813 2,110         2,110           13,579 14,422 988         11,981 12,380 575           4,796 40,153 21,033         8,350 8,512 1,032           4,796 40,153 21,033         8,350 8,512 1,052           14,045 14,196 143         17,292 68,902 50,247           73,909 101,292 31,454         164,101 280,670 107,602           (20,643) (83,762) 60,835         (20,643) (83,762) 60,835           10,971 38,551 (8,073)         (9,672) (45,211) 52,762           103,163 315,974 93,491 270,763         270,763				F	Final to Actual Variance - Positive
840       840       6         10,265       11,011       (146)         1,335       1,342       72         37,636       85,782       (46,168)         39,621       41,385       (732)         2,187       1,124       381         3,785       7,635       (225)         143,458       196,908       (46,767)         20,149       20,813       2,110         13,579       14,422       988         11,981       12,380       575         4,796       40,153       21,033         8,350       8,512       1,052         14,045       14,196       143         17,292       68,902       50,247         73,909       101,292       31,454         164,101       280,670       107,602         (20,643)       (83,762)       60,835         10,971       38,551       (8,073)         (9,672)       (45,211)       52,762         103,163       315,974		Original	Final		(Negative)
840       840       6         10,265       11,011       (146)         1,335       1,342       72         37,636       85,782       (46,168)         39,621       41,385       (732)         2,187       1,124       381         3,785       7,635       (225)         143,458       196,908       (46,767)         20,149       20,813       2,110         13,579       14,422       988         11,981       12,380       575         4,796       40,153       21,033         8,350       8,512       1,052         14,045       14,196       143         17,292       68,902       50,247         73,909       101,292       31,454         164,101       280,670       107,602         (20,643)       (83,762)       60,835         10,971       38,551       (8,073)         (9,672)       (45,211)       52,762         103,163       315,974					
840       840       6         10,265       11,011       (146)         1,335       1,342       72         37,636       85,782       (46,168)         39,621       41,385       (732)         2,187       1,124       381         3,785       7,635       (225)         143,458       196,908       (46,767)         20,149       20,813       2,110         13,579       14,422       988         11,981       12,380       575         4,796       40,153       21,033         8,350       8,512       1,052         14,045       14,196       143         17,292       68,902       50,247         73,909       101,292       31,454         164,101       280,670       107,602         (20,643)       (83,762)       60,835         10,971       38,551       (8,073)         (9,672)       (45,211)       52,762         103,163       315,974	9	47,789	\$ 47,789	\$	
10,265       11,011       (146)         1,335       1,342       72         37,636       85,782       (46,168)         39,621       41,385       (732)         2,187       1,124       381         3,785       7,635       (225)         143,458       196,908       (46,767)         20,149       20,813       2,110         13,579       14,422       988         11,981       12,380       575         4,796       40,153       21,033         8,350       8,512       1,052         14,045       14,196       143         17,292       68,902       50,247         73,909       101,292       31,454         164,101       280,670       107,602         (20,643)       (83,762)       60,835         10,971       38,551       (8,073)         (9,672)       (45,211)       52,762         103,163       315,974		- 940	- 940		
1,335     1,342     72       37,636     85,782     (46,168)       39,621     41,385     (732)       2,187     1,124     381       3,785     7,635     (225)       143,458     196,908     (46,767)       20,149     20,813     2,110       13,579     14,422     988       11,981     12,380     575       4,796     40,153     21,033       8,350     8,512     1,052       14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974					
37,636       85,782       (46,168)         39,621       41,385       (732)         2,187       1,124       381         3,785       7,635       (225)         143,458       196,908       (46,767)         20,149       20,813       2,110         13,579       14,422       988         11,981       12,380       575         4,796       40,153       21,033         8,350       8,512       1,052         14,045       14,196       143         17,292       68,902       50,247         73,909       101,292       31,454         164,101       280,670       107,602         (20,643)       (83,762)       60,835         10,971       38,551       (8,073)         (9,672)       (45,211)       52,762         103,163       315,974					
39,621     41,385     (732)       2,187     1,124     381       3,785     7,635     (225)       143,458     196,908     (46,767)       20,149     20,813     2,110       13,579     14,422     988       11,981     12,380     575       4,796     40,153     21,033       8,350     8,512     1,052       14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974					
2,187     1,124     381       3,785     7,635     (225)       143,458     196,908     (46,767)       20,149     20,813     2,110       13,579     14,422     988       11,981     12,380     575       4,796     40,153     21,033       8,350     8,512     1,052       14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974					
3,785     7,635     (225)       143,458     196,908     (46,767)       20,149     20,813     2,110       13,579     14,422     988       11,981     12,380     575       4,796     40,153     21,033       8,350     8,512     1,052       14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974					
143,458     196,908     (46,767)       20,149     20,813     2,110       13,579     14,422     988       11,981     12,380     575       4,796     40,153     21,033       8,350     8,512     1,052       14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974					
20,149       20,813       2,110         13,579       14,422       988         11,981       12,380       575         4,796       40,153       21,033         8,350       8,512       1,052         14,045       14,196       143         17,292       68,902       50,247         73,909       101,292       31,454         164,101       280,670       107,602         (20,643)       (83,762)       60,835         10,971       38,551       (8,073)         (9,672)       (45,211)       52,762         103,163       315,974					
13,579     14,422     988       11,981     12,380     575       4,796     40,153     21,033       8,350     8,512     1,052       14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974		1.0,.00	1,0,,00		(10,707)
13,579     14,422     988       11,981     12,380     575       4,796     40,153     21,033       8,350     8,512     1,052       14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974					
11,981       12,380       575         4,796       40,153       21,033         8,350       8,512       1,052         14,045       14,196       143         17,292       68,902       50,247         73,909       101,292       31,454         164,101       280,670       107,602         (20,643)       (83,762)       60,835         10,971       38,551       (8,073)         (9,672)       (45,211)       52,762         103,163       315,974		20,149	20,813		2,110
4,796       40,153       21,033         8,350       8,512       1,052         14,045       14,196       143         17,292       68,902       50,247         73,909       101,292       31,454         164,101       280,670       107,602         (20,643)       (83,762)       60,835         10,971       38,551       (8,073)         (9,672)       (45,211)       52,762         103,163       315,974		13,579	14,422		988
8,350     8,512     1,052       14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974		11,981	12,380		575
14,045     14,196     143       17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974		4,796	40,153		21,033
17,292     68,902     50,247       73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974		8,350	8,512		1,052
73,909     101,292     31,454       164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974		14,045	14,196		143
164,101     280,670     107,602       (20,643)     (83,762)     60,835       10,971     38,551     (8,073)       (9,672)     (45,211)     52,762       103,163     315,974		17,292	68,902		50,247
(20,643) (83,762) 60,835 10,971 38,551 (8,073) (9,672) (45,211) 52,762 103,163 315,974		73,909	101,292		31,454
10,971 38,551 (8,073) (9,672) (45,211) 52,762 103,163 315,974	_	164,101	280,670		107,602
10,971 38,551 (8,073) (9,672) (45,211) 52,762 103,163 315,974					
(9,672) (45,211) <u>52,762</u> 103,163 315,974		(20,643)	(83,762)		60,835
103,163 315,974		10,971	38,551		(8,073)
		(9,672)	(45,211)		52,762
		103,163	315,974		
			270,763		

### **CITY OF IOWA CITY**

### BUDGETARY COMPARISON SCHEDULE BUDGET TO GAAP RECONCILIATION REQUIRED SUPPLEMENTARY INFORMATION

For the Year Ended June 30, 2011 (dollar amounts expressed in thousands)

	Governmental Fund Types											
			Accrual	Modified Accrual								
	I	Budget Basis	Adjustments	Basis								
Revenues	\$	103,227 \$	(815)	\$ 102,412								
Expenditures		103,230	(5,528)	97,702								
Net		(3)	4,713	4,710								
Other financing sources (uses)		30,911	(17,132)	13,779								
Beginning Fund Balances	\$	52,877 \$	(2,146)	\$ 50,731								
Ending Fund Balances	\$	83,785 \$	(14,565)	\$ 69,220								

		Enterprise Fund Types											
				Accrual		Accrual							
	Bu	dget Basis		Adjustments		Basis							
Revenues	\$	46,914	\$	(1,483)	\$	45,431							
Expenditures		69,838		(27,042)		42,796							
Net		(22,924)		25,559		2,635							
Other financing sources (uses)		(433)		8,577		8,144							
Beginning Fund Balances		103,091	\$	144,918		248,009							
Ending Fund Balances	\$	79,734	\$	179,054	\$	258,788							

See Note to Required Supplementary Information.

### City of Iowa City, Iowa Note to Required Supplementary Information - Budgetary Reporting For the Year Ended June 30, 2011

In accordance with Code of Iowa, the City Council annually adopts a budget following required public notice and hearing which includes all funds, except internal service funds and agency funds. The budget basis of accounting is cash basis. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of expenditures known as functions, not by fund or fund type. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital outlay and business-type. The legal level control is at the aggregated function level, not at the fund or fund type level.

During the year, budget amendments increased budgeted revenues by \$53,450,000 and expenditures by \$116,569,000. The budget amendments were primarily due to changes in the breadth and timing of capital improvement projects, which the City budgets in full during the initial year of the projects and amends future year budgets for carryover. Additional amendments are related to flood recovery and mitigation costs and the associated grants from flooding in the summer of 2008.

### City of Iowa City, Iowa Note to Required Supplementary Information – Schedule of Funding Progress for Health and Dental Plans For the Year Ended June 30, 2011

Actuarial		Actuarial		Actuarial						UAAL As a Percentage of
Valuation	Fiscal	Value of		Accrued	Un	funded AAL	Funded			Covered
Date	Year	Assets	I	iability (AAL)		(UAAL)	) Ratio		vered Payroll	Payroll
July 1, 2008	June 30, 2009	\$	- 5	15,235,196	\$	15,235,196	0.00%	\$	32,804,905	46.44%
July 1, 2008	June 30, 2010	\$	- 5	15,235,196	\$	15,235,196	0.00%	\$	32,804,905	46.44%
July 1, 2010	June 30, 2011	\$	- 5	6,893,438	\$	6,893,438	0.00%	\$	29,842,842	23.10%

### NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

Special Revenue Funds account for revenues derived from specific sources that are required to be accounted for as separate funds. The funds in this category and their purpose are as follows:

**Economic Development Fund** – accounts for revenue and expenditures of economic development activities.

Metropolitan Planning Organization of Johnson County (formerly Johnson County Council of Governments) Fund – accounts for the financial activities of the metropolitan/rural cooperative planning organization.

### CAPITAL PROJECTS FUNDS

Capital Projects Funds are utilized to account for all resources used in the acquisition and construction of capital facilities and other major fixed assets, with the exception of those that are financed by proprietary fund monies. The fund in this category is as follows:

**Bridge, Street, and Traffic Control Construction Fund** – accounts for the construction or replacement of infrastructure fixed assets, such as streets, bridges, dams, sidewalks, and lighting systems.

**Other Construction Fund** – accounts for the construction or replacement of other City general fixed assets, such as administrative buildings with various funding sources, including general obligation bonds, intergovernmental revenues, and contributions.

### **CITY OF IOWA CITY**

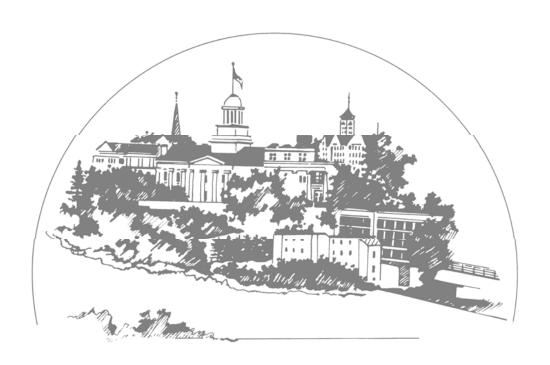
### COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

June 30, 2011 (amounts expressed in thousands)

	Special			Capital I			
	nomic lopment	Metropolitan Planning Organization of Johnson County		Str T C	Bridge, reet, and Fraffic Control estruction	Other nstruction	Total
Assets							
Equity in pooled cash and investments Receivables:	\$ 657	\$	74	\$	1,336	\$ -	\$ 2,067
Accounts and unbilled usage Interest	2		-		63	9 23	72 25
Due from other governments	-		47		1,320	805	2,172
Assets held for resale	-		-		165	-	165
Restricted assets:							
Equity in pooled cash and investments	 				1	 16,990	 16,991
Total assets	\$ 659	\$	121	\$	2,885	\$ 17,827	\$ 21,492
Liabilities and Fund Balances							
Liabilities:							
Accounts payable	\$ 14	\$	-	\$	48	\$ 194	\$ 256
Contracts payable	-		-		782	1,104	1,886
Accrued liabilities  Due to other governments	-		26		16 2,834	15	57 2,834
Deferred revenue	-		-		2,834 945	454	1,399
Liabilities payable from restricted assets:					,		1,000
Deposits	 		-		1	 	 1
Total liabilities	 14		26		4,626	1,767	 6,433
Fund balances:							
Restricted	645		95		-	16,060	16,800
Unassigned	 				(1,741)	 	 (1,741)
Total fund balances	 645		95		(1,741)	 16,060	15,059
Total liabilities and fund balances	\$ 659	\$	121	\$	2,885	\$ 17,827	\$ 21,492

### COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

	Special Revenue			e	Capital Projects					
		onomic lopment	Metr Pla Orga of J	opolitan anning unization ohnson ounty	Stre Tr Co	idge, et, and raffic entrol truction	Other Construction		,	Total
Revenues	ф	020	ф		Ф	207	Ф		ф	1 104
Property taxes	\$	838	\$	-	\$	286	\$	1.022	\$	1,124
Intergovernmental		-		308		2,354		1,823		4,485
Use of money and property		-		-		10		13		23
Miscellaneous		- 020		6		413		143		562
Total revenues		838		314		3,063		1,979		6,194
Expenditures										
Current:										
Public safety		-		-		-		400		400
Public works		-		-		1,902		333		2,235
Culture and recreation		-		-		-		755		755
Community and economic										
development		388		668		-		120		1,176
General government		-		-		-		139		139
Capital outlay		-		6		5,971		6,032		12,009
Total expenditures		388		674		7,873		7,779		16,714
Excess (deficiency) of revenues over										
(under) expenditures		450		(360)		(4,810)		(5,800)		(10,520)
(under) expenditures		430		(300)		(4,010)		(3,000)		(10,320)
Other Financing Sources (Uses)										
Issuance of bonds		-		-		-		16,165		16,165
Insurance Recoveries		-		-		-		167		167
Premium on issuance of bonds		-		-		-		181		181
Transfers in		92		368		7,594		896		8,950
Transfers out		(51)				(3,318)		(5,336)		(8,705)
Total other financing sources										
and (uses)		41		368		4,276		12,073		16,758
Net change in fund balances		491		8		(534)		6,273		6,238
Fund Balances, Beginning		154		87		(1,207)		9,787		8,821
Fund Balances, Ending	\$	645	\$	95	\$	(1,741)	\$	16,060	\$	15,059



### NONMAJOR ENTERPRISE FUNDS

Enterprise Funds account for operations and activities of the City that are financed and operated in a manner similar to a private business enterprise, and where the costs of providing services to the general public on a continuing basis are expected to be financed or recovered primarily through user charges, or where the City has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The funds in this category are as follows:

**Airport Fund** – accounts for the operation and maintenance of the airport facility.

**Stormwater Fund** – accounts for the operation and maintenance of the stormwater operation.

**Cable Television Fund** – accounts for the operation and maintenance of the Broadband Telecommunications Commission that oversees the franchise agreement with the cable television company, including production and broadcasting on the government television channels.

### COMBINING STATEMENT OF NET ASSETS NONMAJOR ENTERPRISE FUNDS

June 30, 2011 (amounts expressed in thousands)

	Airport		Sto	Stormwater		Cable levision	Total
Assets							
Current assets:							
Equity in pooled cash and investments	\$	465	\$	665	\$	1,394	\$ 2,524
Receivables:							
Accounts and unbilled usage		-		71		184	255
Interest		1		1		3	5
Due from other governments		305					 305
Total current assets		771		737		1,581	3,089
Noncurrent assets:							
Restricted assets:							
Equity in pooled cash and investments		9		-		109	118
Capital assets:							
Land		7,286		2,167		-	9,453
Buildings		4,055		-		741	4,796
Improvements other than buildings		357		-		-	357
Machinery and equipment		281		259		125	665
Infrastructure		12,270		35,095		-	47,365
Accumulated depreciation		(3,521)		(8,426)		(337)	(12,284)
Construction in progress		350		2,475		-	 2,825
Total noncurrent assets		21,087		31,570		638	53,295
Total assets		21,858		32,307		2,219	56,384
Liabilities							
Current liabilities:							
Accounts payable		2		25		109	136
Contracts payable		87		51		-	138
Accrued liabilities		3		9		23	35
Employee vested benefits		1		2		14	 17
Total current liabilities		93		87		146	326
Noncurrent liabilities:							
Liabilities payable from restricted assets:							
Deposits		9		-		-	9
Advances from other funds		1,463		-		-	1,463
Employee vested benefits		1		1		12	14
Other Post Employment Benefits Obligation		3		4		19	26
Total noncurrent liabilities		1,476		5		31	1,512
Total liabilities		1,569		92		177	1,838
Net Assets							
Invested in capital assets, net of related debt		21,078		31,570		529	53,177
Unrestricted		(789)		645		1,513	1,369
Total net assets	\$	20,289	\$	32,215	\$	2,042	\$ 54,546

### COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS NONMAJOR ENTERPRISE FUNDS

	Airport		Sto	Stormwater		Cable Television		Total
Operating Revenues:								
Charges for services	\$	293	\$	641	\$	809	\$	1,743
Total operating revenues		293		641		809		1,743
<b>Operating Expenses:</b>								
Personal services		39		182		447		668
Commodities		20		385		18		423
Services and charges		272		172		148		592
		331		739		613		1,683
Depreciation		728		679		40		1,447
Total operating expenses		1,059		1,418		653		3,130
Operating income (loss)		(766)		(777)		156		(1,387)
Nonoperating Revenues (Expenses):								
Gain on disposal of capital assets		353		_		1		354
Interest income		2		2		4		8
Total nonoperating revenues (expenses)		355		2		5		362
Income (loss) before capital contributions								
and transfers		(411)		(775)		161		(1,025)
Capital contributions		358		140		_		498
Transfers in		199		1,856		_		2,055
Transfers out		(136)		(39)		(55)		(230)
Change in net assets	•	10		1,182		106		1,298
Net Assets, Beginning		20,279		31,033		1,936		53,248
Net Assets, Ending	\$	20,289	\$	32,215	\$	2,042	\$	54,546

### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

	A	irport	Sto	rmwater		Cable levision		Total
Cash Flows From Operating Activities								
Receipts from customers and users	\$	293	\$	630	\$	805	\$	1,728
Payments to suppliers		(313)		(534)		(170)		(1,017)
Payments to employees		(42)		(185)		(448)		(675)
Net cash flows from operating activities		(62)		(89)		187		36
Cash Flows From Noncapital Financing Activities								
Transfers from other funds		199		1,856		-		2,055
Transfers to other funds		(136)		(39)		(55)		(230)
Repayment of advances from other funds		(42)		-		-		(42)
Net cash flows from noncapital financing activities		21		1,817		(55)		1,783
Cash Flows From Capital and Related Financing								
Activities								
Capital grants received		357		-		-		357
Acquisition and construction of property and equipment		(521)		(2,380)		(41)		(2,942)
Proceeds from sale of property		376				1		377
Net cash flows from capital and related financing								
activities		212		(2,380)		(40)		(2,208)
<b>Cash Flows From Investing Activities</b>								
Interest on investments		1		3		3		7
Net increase (decrease) in cash and cash equivalents		172		(649)		95		(382)
Cash and Cash Equivalents, Beginning		302		1,314		1,408		3,024
Cash and Cash Equivalents, Ending	\$	474	\$	665	\$	1,503	\$	2,642
Cash and Cash Equivalents, Ending	Ψ	474	Ψ	003	Ψ	1,303	Ψ	2,042
Reconciliation of operating income (loss) to net								
cash flows from operating activities:								
Operating income (loss)	\$	(766)	\$	(777)	\$	156	\$	(1,387)
Adjustments to reconcile operating income (loss) to								
net cash flows from operating activities:								
Depreciation expense		728		679		40		1,447
Changes in:								
Receivables:								
Accounts and unbilled usage		-		(11)		(4)		(15)
Accounts payable		(21)		23		(4)		(2)
Accrued liabilities		2		(1)		5		6
Employee vested benefits		-		(2)		1		(1)
Other Post Employment Benefits Obligation		(5)				(7)		(12)
Total adjustments		704		688		31		1,423
Net cash flows from operating activities	\$	(62)	\$	(89)	\$	187	\$	36
Noncash Investing, Capital, and Financing Activities:								
Contributions of capital assets from government and others	\$	-	\$	140	\$	-	\$	140

### INTERNAL SERVICE FUNDS

Internal Service Funds account for goods and services provided by one department to other City departments on a cost-reimbursement basis. The funds in this category are:

**Equipment Maintenance Fund** – accounts for the provision of maintenance for City vehicles and equipment and vehicle rental to other City departments from a central vehicle pool.

**Central Services Fund** – accounts for the support services of photocopying, paper supplies, mail, overnight shipping, and two-way radios provided to other City departments.

**Loss Reserve Fund** – accounts for the property, liability, Workers' Compensation and health insurance premiums and claims activity for City departments, including the self-insured retention portion.

**Information Technology Fund** – accounts for the accumulation and allocation of costs associated with telecommunications and data processing, including the operation and replacement of equipment.

### **CITY OF IOWA CITY**

### COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS

June 30, 2011 (amounts expressed in thousands)

	uipment ntenance	entral rvices	Loss Reserve		ormation hnology	Total
Assets						
Current assets:						
Equity in pooled cash and investments	\$ 7,275	\$ 694	\$	10,218	\$ 2,470	\$ 20,657
Receivables:						
Interest	14	1		19	5	39
Due from other governments	97 517	-		-	-	97 517
Inventories	 517			-	 	 517
Total current assets	7,903	695		10,237	2,475	21,310
Noncurrent assets:						
Capital assets:						
Land	45	-		-	-	45
Buildings	578	-		-	243	821
Improvements other than buildings	50	-		-	-	50
Machinery and equipment	13,492	205		14	1,685	15,396
Infrastructure	-	-		-	1,094	1,094
Accumulated depreciation	(8,905)	(128)		(7)	(1,783)	(10,823)
Construction in progress	 	-		-	 376	 376
Total noncurrent assets	 5,260	77		7	1,615	6,959
Total assets	 13,163	 772		10,244	4,090	28,269
Liabilities						
Current liabilities:						
Accounts payable	425	1		36	32	494
Accrued liabilities	39	2		1,435	49	1,525
Employee vested benefits	36	1		3	24	64
Total current liabilities	500	 4		1,474	105	2,083
Noncurrent liabilities:						
Employee vested benefits	28	_		3	19	50
Other Post Employment Benefits Obligation	(3)	3		(26)	47	21
Total noncurrent liabilities	 25	 3		(23)	 66	 71
Total liabilities	525	7		1,451	171	2,154
Net Assets						
Invested in capital assets, net of related debt	5,260	77		7	1,615	6,959
Unrestricted	 7,378	 688		8,786	 2,304	 19,156
Total net assets	\$ 12,638	\$ 765	\$	8,793	\$ 3,919	\$ 26,115

### COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET ASSETS INTERNAL SERVICE FUNDS

	•	uipment ntenance			Loss Reserve		Information Technology		 Total	
Operating Revenues:										
Charges for services	\$	5,364	\$	239	\$	9,970	\$	1,801	\$ 17,374	
Miscellaneous		-		-		2		6	 8	
Total operating revenues		5,364		239		9,972		1,807	17,382	
Operating Expenses:										
Personal services		865		56		153		1,043	2,117	
Commodities		2,114		7		28		384	2,533	
Services and charges		370		130		6,995		422	7,917	
		3,349		193		7,176		1,849	12,567	
Depreciation		1,166		23		3		212	 1,404	
Total operating expenses		4,515		216		7,179		2,061	 13,971	
Operating income (loss)		849		23		2,793		(254)	 3,411	
Nonoperating Revenues (Expenses):										
Gain (loss) on disposal of capital assets		124		(4)		2		10	132	
Interest income		21		2		31		7	61	
Total nonoperating revenues (expenses)		145		(2)		33		17	193	
Income (loss) before capital contributions										
and transfers		994		21		2,826		(237)	3,604	
Transfers in		14		_		_		331	345	
Transfers out		(277)		(3)					(280)	
Change in net assets		731		18		2,826		94	3,669	
Net Assets, Beginning		11,907		747		5,967		3,825	22,446	
Net Assets, Ending	\$	12,638	\$	765	\$	8,793	\$	3,919	\$ 26,115	

### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

	Equipment Maintenance			Central Services		Loss Reserve		Information Technology		Total
Cash Flows From Operating Activities Receipts from customers and users Payments to suppliers Payments to employees Net cash flows from operating activities	\$	5,342 (2,376) (893) 2,073	\$	239 (139) (44) 56	\$	9,972 (7,198) (1,052) 1,722	\$	1,828 (994) (1,002) (168)	\$	17,381 (10,707) (2,991) 3,683
Total Cust Home Home operating activities		2,072				1,722		(100)		2,002
Cash Flows From Noncapital Financing Activities										
Transfers from other funds		14		_		_		331		345
Operating transfers to other funds		(277)		(3)		_				(280)
Net cash flows from noncapital financing										
activities		(263)		(3)				331		65
Cash Flows From Capital and Related Financing Activities										
Acquisition and construction of property										
and equipment Proceeds from sale of property		(1,879) 130		(1)		(6) 2		(536) 10		(2,422) 142
Net cash flows from capital and related		130						10		142
financing activities		(1,749)		(1)		(4)		(526)		(2,280)
Cook Elema Errora Januaria Anti-iti										
Cash Flows From Investing Activities Interest on investments		17		2		24		6		49
			-					_		
Net increase in cash and cash equivalents		78		54		1,742		(357)		1,517
equi (uiento								, ,		1,017
Cash and Cash Equivalents, Beginning		7,197		640		8,476		2,827		19,140
Cash and Cash Equivalents, Ending	\$	7,275	\$	694	\$	10,218	\$	2,470	\$	20,657
Reconciliation of operating income (loss) to net cash flows from operating activities:										
Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash flows from operating activities:	\$	849	\$	23	\$	2,793	\$	(254)	\$	3,411
Depreciation expense		1,166		23		3		212		1,404
Changes in: Receivables:										
Accounts and unbilled usage		19		_		_		5		24
Due from other governments		(41)		-		-		16		(25)
Inventories		(194)		-		-		-		(194)
Accounts payable		302		(2)		(175)		(188)		(63)
Accrued liabilities		2		- (1)		(888)		11		(875)
Employee vested benefits Other Post Employment Reposits		(3)		(1)		1		8		5
Other Post Employment Benefits Obligation		(27)		13		(12)		22		(4)
Total adjustments		1,224		33		(1,071)		86		272
Net cash flows from operating activities	\$	2,073	\$	56	\$	1,722	\$	(168)	\$	3,683

### **AGENCY FUNDS**

The Agency Funds account for assets held by the City in a trustee or custodial capacity for other entities, such as individuals, private organizations, or other governmental units. The funds in this category are:

**Project Green Fund** – accounts for donations that are received to plant and develop yards and lawns, both public and private, within Iowa City.

**Library Foundation** – accounts for donations that are made to support the library development office.

### CITY OF IOWA CITY

### STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

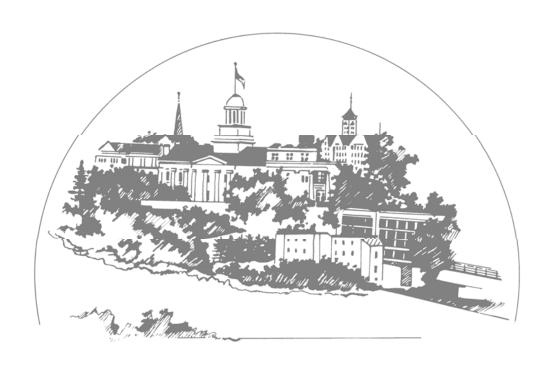
	Ba July	Dec	reases	Balance June 30, 2011				
Project Green		1, 2010	THE	reases		reases	June .	50, 2011
Assets								
Equity in pooled cash and investments	\$	229	\$	59	\$	82	\$	206
Interest receivable		1		1		1		1
Total assets	\$	230	\$	60	\$	83	\$	207
Liabilities								
Accounts payable	\$	19	\$	-	\$	19	\$	-
Due to agency		211		60		64		207
Total liabilities	\$	230	\$	60	\$	83	\$	207
Library Foundation								
Assets								
Equity in pooled cash and investments	\$	6	\$	7	\$	11	\$	2
Accounts receivable		5		4		-		9
	\$	11	\$	11	\$	11	\$	11
Liabilities								
Accrued liabilities	\$	11	\$	11	\$	11	\$	11
Total liabilities	\$	11	\$	11	\$	11	\$	11
<b>Total Agency Funds</b>								
Assets								
Equity in pooled cash and investments	\$	235	\$	66	\$	93	\$	208
Accounts receivable		5		4		-		9
Interest receivable		1		1		1		1
Total assets	\$	241	\$	71	\$	94	\$	218
Liabilities								
Accounts payable	\$	19	\$	-	\$	19	\$	-
Accrued liabilities		11		11		11		11
Due to agency	Φ.	211	Φ.	60	Φ.	64	Φ.	207
Total liabilities	\$	241	\$	71	\$	94	\$	218

### **Statistical Section**

This part of the City of Iowa City's comprehensive annual financial report represents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government's overall financial health.

Contents	Page
Financial Trends  These schedules contain trend information to help the reader understand how the government's financial performance and well-being have changed over time.	101
Revenue Capacity  These schedules contain information to help the reader assess the government's most significant local revenue source, the property tax.	106
Debt Capacity  These schedules present information to help the reader assess the affordability of the government's current levels of outstanding debt and the government's ability to issue additional debt in the future.	116
Demographic and Economic Information  These schedules offer demographic and economic indicators to help the reader understand the environment within which the government's financial activities take place.	126
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	128

**Sources:** Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year. The city implemented GASB 34 in FY03; schedules presenting government-wide information include information beginning in that year.



## NET ASSETS BY COMPONENT

Last Nine Fiscal Years (Accrual basis of accounting)

(amounts expressed in thousands)

					Fiscal Year				
	2003	2004	2005	2006	2007	2008	2009	2010	2011
Governmental activities									
Invested in capital assets, net of related debt	\$ 73,447	\$ 67,090	\$ 84,768	\$ 95,227	\$ 101,027	\$ 104,833	\$ 100,741	111,703	123,935
Restricted	22,499	17,705	16,973	6,852	8,181	23,741	26,586	25,588	31,179
Unrestricted	16,926	11,700	3,793	10,827	11,043	1,119	17,938	32,478	36,862
Total governmental activities net assets	\$ 112,872	\$ 96,495	\$ 105,534	\$ 112,906	\$ 120,251	\$ 129,693	\$ 145,265	\$ 169,769	\$ 191,976
Rusinese type activities									
Invested in capital assets, net of related debt	\$ 111,487	\$ 150,817	\$ 150,797	\$ 155,346	\$ 172,518	\$ 156,075	\$ 162,211	172,601	186,177
Restricted	24,420	14,932	15,038	15,682	23,893	21,320	19,159	17,588	20,658
Unrestricted	33,339	36,246	40,780	42,988	33,695	60,225	63,842	65,725	61,032
D Total business-type activites net assets	\$ 169,246	\$ 201,995	\$ 206,615	\$ 214,016	\$ 230,106	\$ 237,620	\$ 245,212	\$ 255,914	\$ 267,867
Primary government									
Invested in capital assets, net of related debt	\$ 184,934	\$ 217,907	\$ 235,565	\$ 250,573	\$ 273,545	\$ 260,908	\$ 262,952	284,304	310,112
Restricted	46,919	32,637	32,011	22,534	32,074	45,061	45,025	43,176	51,837
Unrestricted	50,265	47,946	44,573	53,815	44,738	61,344	82,500	98,203	97,894
Total primary government net assets	\$ 282,118	\$ 298,490	\$ 312,149	\$ 326,922	\$ 350,357	\$ 367,313	\$ 390,477	\$ 425,683	\$ 459,843

### CHANGES IN NET ASSETS

Last Nine Fiscal Years (Accrual basis of accounting)

(amounts expressed in thousands)

2003 2004 2005 2006 2007	844       \$ 15,015       \$ 15,286       \$ 16,690         539       10,423       11,521       12,723         131       12,051       11,341       11,458         133       2,580       6,960       6,264         551       6,527       6,500       6,892         560       3,440       3,602       3,404         560       50,036       55,210       57,431	12,086       12,344       12,214       11,710       11,537         7,861       8,011       8,313       9,324       8,823         4,082       6,103       6,031       6,101       6,684         6,519       7,219       7,466       7,026       6,884         3,554       3,898       3,989       3,884       4,403         431       515       520       512       418         -       652       1,452       817       932         687       549       40,206       40,206         35,220       39,291       40,206       40,206         \$ 83,780       \$ 89,327       \$ 95,802       \$ 97,381       \$ 97,827	\$ 3,038 \$ 2,928 \$ 2,971 \$ 1,006 1,006 653 707	12,445     12,580     12,145     12,145     12,535       9,677     9,164     8,602     9,012     8,240       6,531     7,111     7,154     7,133     7,204       221     219     181     168     132       3,636     4,011     4,045     3,936     4,704       180     213     220     264     234       -     104     592     597     622
	Governmental activities: Public safety Public works Culture and recreation Community and economic development General government Debt service Total governmental activities expenses	Business-type activities: Wastewater Water Sanitation Housing authority Parking Airport Stormwater Cable television Total business-type activities expenses Total primary government expenses	Governmental activities: Governmental activities: Charges for services Public safety Public works Culture and recreation Community and economic development General government Operating grants and contributions Capital grants and contributions Total governmental activities program revenues	Business-type activities: Charges for services: Wastewater Water Sanitation Housing authority Parking Airport Stormwater

(continued)

# CHANGES IN NET ASSETS (continued)

Last Nine Fiscal Years (Accrual basis of accounting) (amounts expressed in thousands)

							Fiscal Year							
	2003	2(	2004	2005	.2	2006	2007	2008		2009		2010	2011	[]
Capital grants and contributions: Wastewater	1,077		896		761	773	1,539		277	266		2,115		2,394
Capital grants and contributions: Water	640		452		288	909	845		314	132		572		973
	•		,		,	46			,	'		9		
Capital grants and contributions: Airport	1		116		283	1,125	1,231		.580	3,239		3,311		358
Capital grants and contributions: Stormwater	•		717		755	468	1,251		302	89		541		140
Capital grants and contributions: Housing authority	•		•		,	1			17	'		25		Ξ
Capital grants and contributions: Parking	1		•		,	1			∞	1		'		569
Operating grants and contributions: Housing authority	6,291		6,950	•	7,012	7,414	7,165	6,281	81	999'9		7,765		7,438
Operating grants and contributions: Water	131		1		,	1			1	15		9		
Operating grants and contributions: Airport	36		٠			1			,	2		•		
Operating grants and contributions: Sanitation	201		6		,	3	·		,	209		9		10
Operating grants and contributions: Wastewater	1		•		,	1			,	-		•		
Total business-type activities program revenues	41,364		43,287	4	43,046	44,408	46,435	43,955	55	47,225		50,290	4	47,927
Total primary government revenues	\$ 52,912	s	57,737	\$ 26	59,456	\$ 57,490	\$ 60,531	\$ 55,692		\$ 65,884	s ·	81,523	\$	75,691
Net (Expense) / Revenues Governmental activities	\$ (37,012)	· •	35,586)	\$ (3)	8,800)	\$ (44,349)	€	(48,754)		\$ (46,412)	*	(45,198)	\$	(47,757)
business-type activities Total primary government net expense	\$ (30,868)	\$	3,996 (31,590)	\$ (3(	(36,346)	4,438 \$ (39,891)	\$ (37,296)	S	1 11	4,543 \$ (41,869)	\$	8,072 (37,126)	\$ (4	6,284 (41,473)
General Revenues and Other Changes in Net Assets Governmental activities: General revenues:														
Property taxes	\$ 32,257	↔	34,173	\$	35,327	\$ 37,770	\$ 41,492	\$ 43,400	00	\$ 47,085	↔	49,467	8	48,011
Road use tax	5,144	+	5,311		5,269	5,303		+	32			5,525		6,068
Local Sales Option tax	•		•		,	1				•		8,141		8,911
Other taxes	1,399		1,609		1,351	1,240	1,412		1,435	1,489		1,535		2,464
Earnings on investments	1,20/		1,056		1,5/6	2,6/8	4,045		32	3,057		1,766		1,539
Miscenaneous Gain on sale of assets	5,1/4		5,740	•	5,994 95	4,422	3,030 180		9 6	4,0,4		5,695		0,230
Transfers	1,444		(1,840)		645	208	(5,321)		488	205		(625)	Ŭ	(4,020)
Total governmental activities	42,899		44,120	4	48,257	51,721	50,870	58,196	96	61,984		69,702	9	69,964
Business-type activities:														
Earnings on investments	1,305		991		1,771	2,575	3,606		62	2,577		1,311		954
Gain on sale of assets	315		1,009		304	185	591		1,260	360		230		314
Miscellaneous	994		335		418	391			54	317		464		381
Transters Total business-tvpe activities	(1,444)		1,840		(645)	(208)	9,861		(488) 4.505	3,049		625 2.630		4,020 5,669
4									] ]		1			
Total primary government	\$ 44,069	S	48,295	\$	50,105	\$ 54,664	\$ 60,731	\$ 62,701	 	\$ 65,033	8	72,332	8	75,633
Change in Net Assets Governmental activites Business-type activites Total primary government	\$ 5,887 7,314 \$ 13,201	s s	8,534 8,171 16,705	s s	9,457 4,302 13,759	\$ 7,372 7,401 \$ 14,773	\$ 7,345 16,090 \$ 23,435	\$ 9,442 7,514 \$ 16,956	1 1	\$ 15,572 7,592 \$ 23,164	s s	24,504 10,702 35,206	\$ 8	22,207 11,953 34,160
									]  }		ll i			

# FUND BALANCES, GOVERNMENTAL FUNDS

Last Nine Fiscal Years (Modified accrual basis of accounting)

(amounts expressed in thousands)

					Fiscal Year					
	2003	2004	2005	2006	2007	2008	2009	2010	2(	20111
General Fund										
Nonspendable	•	· •	·	· *	· <del>S</del>	· •	· *	· *	↔	331
Restricted	•	1	•	•	1	1	1	1		16,268
Assigned		1	•	•	1	1	1	1		3,542
Reserved	1,094	396	362	570	268	446	555	406		1
Unassigned	•	1	•	•	1	1	•	•		15,931
Unreserved	13,012	14,301	15,525	16,551	18,528	14,488	15,362	26,101		ı
Total general fund	\$ 14,106	\$ 14,697	\$ 15,887	\$ 17,121	\$ 19,096	\$ 14,934	\$ 15,917	\$ 26,507	<del>S</del>	36,072
All other Governmental Funds										
Restricted	€	· <del>S</del>	· •	· <del>S</del>	· <del>S</del>	· <del>\$</del>	- -	- -	↔	34,889
Reserved	11,536	1,677	2,198	1,592	1,984	3,107	5,339	3,903		1
Designated for long-term debt	4,448	6,930	3,067	2,725	4,289	8,691	11,759	13,952		•
Unassigned		ı	1	1	1	ı	ı	ı		(1,741)
Unreserved, reported in:										
Special revenue funds	3,819	9,379	6,222	3,422	3,366	2,571	(1,852)	(1,674)		1
Capital projects funds	1,047	3,882	6,143	7,093	7,894	11,118	10,960	8,043		1
Total all other governmental funds	\$ 20,850	\$ 21,868	\$ 17,630	\$ 14,832	\$ 17,533	\$ 25,487	\$ 26,206	\$ 24,224	÷	33,148

<sup>1</sup> The City of Iowa City implemented GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, issued March 2009, effective the fiscal year ending June 30, 2011. This Statement establishes new standards for fund balance classifications based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

# CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS

Last Nine Fiscal Years (modified accrual basis of accounting)

(amounts expressed in thousands)

Revenues: Property taxes and assessments Licenses and permits Intergovernmental Charges for services Use of money and property Miscellaneous Total governmental activities revenues Expenditures Current Public safety Public safety Public works Culture and recreation Community and economic development General government Debt service Principal Interest Capital projects Total expenditures Excess (deficiency) of revenues over (under) expenditures	\$ 31,966 961 12,193 4,674 997 2,558 \$ 53,349 8,061 3,715 5,887 4,742 3,683 \$ 67,447 \$ 67,447 \$ 67,447 \$ 67,447	49         49         49         49	35,538 1,361 12,058 3,240 1,002 4,377 57,576 9,156 9,392 3,486 6,080 5,172 3,336 16,065 66,712 (9,136)	60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60<	36,677 1,255 15,546 3,301 1,354 4,121 62,254 6,282 9,183 6,375 6,282 9,349 3,676 13,939 73,103	&         &         &         &         &         &         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .         .	39,011 1,279 14,260 2,227 2,203 4,176 63,156 6,315 10,122 4,698 6,510 6,099 3,458 15,153 72,210	9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9 9	Fiscal Year  2007  42,905  1,404  13,455  2,423  3,378  3,378  3,445  10,261  3,445  7,194  6,700  3,464  13,000  6,700  3,464  13,000  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700  6,700	89         89         89         89	44,835 1,276 12,764 2,228 3,206 3,977 68,280 10,703 4,437 7,207 7,323 3,556 11,811 7,323 3,556 11,811 7,323	89         89         89         89	48,572 1,284 19,521 2,498 2,645 5,302 79,822 12,405 10,849 8,037 7,300 8,418 3,364 17,096 86,221 (6,399)	60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60         60<	2010 59,143 1,211 31,404 2,433 1,599 4,784 100,574 19,108 13,311 11,266 10,520 7,191 9,354 3,064 17,690 91,504	\$ 59, 21, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1, 1	59,387 1,412 29,870 2,515 1,479 7,749 102,412 102,412 10,386 2,889 2,889 2,889 2,889 2,889 2,889 2,889 4,710
her financing sources (uses): Issuance of long-term debt	\$ 10,600	↔	12,875	<del>\$</del>	7,020	↔	7,265	↔	8,870	\$	9,150	<del>\$</del>	30,035	<del>\$</del>	1	\$ 16	16,165
Issuance of refunding debt	1				1		•		1		1		1		•	1(	10,930
	•		384		406		109		470		111		554		222		845
	•		•		•		1		•		•				20		594
															0		+
Issuance of note payable	•		•		211		1		1		1		ı		1		•
Premium (discount) on issuance of bonds	93		(19)		43		29		•		16		552		1		394
sualice of politics	C.C.		(17)		ţ,		7.7		1		10		400				174
Payment of refunded bonds	(6,415)		1		0		1		1		1		(23,140)		1	(1)	(11,085)
2	15 170		14 614		7557		700		01 550		05 410		16 406		077	91	(1)
	15,172		14,614		15,776		21,627		21,552		25,413		16,486		16,742	~1	18,658
	(100)		(001)		(100 41)		(01 5 40)		(111)		(000,00)		()00',1		777	ć	(00)
	(14,554)		(16,733)		(15,237)		(21,540)		(20,711)		(23,328)		(16,386)		(17,446)	7)	(22,722)
Total other financing sources (uses)	\$ 4,896	S	11,121	S	8,219	S	7,490	↔	10,181	↔	11,362	S	8,101	€	(462)	\$	13,779
(2000) 2000 91		÷		÷	14	+	,	÷	101601	÷	1000644	÷	40460	÷	(101)		``
Net change in fund balances	\$ (9,202)	8	1,985	↔	(2,630)	↔	(1,564)	\$	4,676	\$	3,792	↔	1,702	↔	8,608	\$ 18	18,489
						11								     -			
Debt service as a percentage of noncapital expenditures	17.0%		16.3%		21.5%		16.6%		17.0%		16.6%		17.0%		15.3%		16.2%

# GENERAL GOVERNMENT TAX REVENUES BY SOURCE

Last Ten Fiscal Years (Modified accrual basis of accounting)

(amounts expressed in thousands)

<u>Total</u>	34,346	37,628	40,849	41,956	44,313	48,209	50,267	53,828	64,668	65,455
	↔									
Utility <u>Franchise Fee<sup>2</sup></u>	₩	ı	ı	ı	1	1	ı	ı	47	898
	1	1	1	1	ı	ı	ı	ı	11	2
Local Option Sales Tax <sup>1</sup>	↔								8,141	8,912
Hotel/Motel Tax	\$ 646	559	280	611	674	683	734	713	669	776
Road Use Tax	5,077	5,103	5,311	5,269	5,303	5,305	5,432	5,254	5,525	6,068
쬐	↔									
Property Tax	28,623	31,966	34,958	36,076	38,336	42,221	44,101	47,861	50,256	48,831
Prop	<del>\$</del>									
Fiscal <u>Year</u>	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011

<sup>&</sup>lt;sup>1</sup> 1% Local Option Sales Tax went into effect 7/1/09 and will be effective through 6/30/13.

 $<sup>^2</sup>$  1% Utility Franchise Fee went into effect 4/1/10.

## ASSESSED AND TAXABLE VALUE OF PROPERTY

Last Ten Fiscal Years

(amounts expressed in thousands)

	Fiscal						Exempt				Total	Taxable Value	Total
Ye	Year Ended		Taxa	Taxable Property Assessed Value <sup>1</sup>	d Value	<b>-</b> 7	Property		Total		Taxable	as a Percentage	Direct
. 31	June 30	-1	Residential	Commercial		Agricultural	Assessed Value <sup>2</sup>	اه <sup>ح</sup>	Assessed Value		<u>Value<sup>3</sup></u>	of Assessed Value	Tax Rate
	2002	<del>\$</del>	1,985,686	\$ 974,592	\$ 20	2,227	\$ 159,	\$ 601,651	3,121,614	<b>4</b>	1,991,283	63.79 %	14.850
	2003		2,154,801	1,038,402	22	1,968	179,	179,816	3,374,987	7	2,072,923	61.42	16.813
	2004		2,236,610	1,057,573	73	1,802	184,	184,670	3,480,656	9	2,122,779	66:09	17.596
	2005		2,647,345	1,166,455	55	1,582	208,	208,199	4,023,580	0	2,362,936	58.73	17.314
	2006		2,733,046	1,197,203	)3	1,534	215,	215,627	4,147,411	1	2,426,433	58.50	17.729
	2007		3,011,803	1,253,641	11	1,565	219,	219,351	4,486,360	0	2,565,360	57.18	17.302
	2008		3,089,816	1,288,159	69	1,499	221,	221,229	4,600,703	3	2,677,552	58.20	17.297
	2009		3,123,398	1,327,385	35	2,315	219,	219,706	4,672,804	4	2,756,451	58.99	17.717
	2010		3,183,933	1,343,029	67	2,317	228,	228,783	4,758,062	2	2,846,600	59.83	17.853
	2011		3,265,583	1,352,951	51	2,456	, 229,	229,147	4,850,137	7	2,967,668	61.19	17.853

### .

### Notes:

Property is reassessed in the odd numbered years to make adjustments to all property values, according to current market values. As per the Code of Iowa, all real property subject to taxation shall be valued at its actual value and, except as otherwise provided, shall be reassessed at 100% of its actual value.

Exempt property includes all property that is owned by religious and educational institutions, charitable and benevolent taxable property. Property owned by governmental entities is not taxable and is not included in "Exempt Property".

Tax rates are per \$1,000 of assessed value.

<sup>&</sup>lt;sup>1</sup>Johnson County Abstract Assessment

<sup>&</sup>lt;sup>2</sup>City of Iowa City Assessor's Office - Annual Report

<sup>&</sup>lt;sup>3</sup> Johnson County Auditor Office

# PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS

Last Ten Fiscal Years (per \$1,000 assessed valuation)

			•		Overlapping Rates	ing Rates		Total
		ity of Iowa City			Iowa City	Kirkwood		Direct &
Fiscal	Operating	Debt Service	Total City	Johnson	School	Community	State of	Overlapping
<u>Year</u>	Millage	Millage	Millage	County <sup>1</sup>	District	College	<u>Iowa</u>	Rates
2002	11.905	2.945	14.850	5.802	11.540	0.607	0.005	32.803
2003	12.652	4.161	16.813	6.061	12.210	999:0	0.004	35.754
2004	13.026	4.570	17.596	6.102	12.865	0.679	0.004	37.247
2005	13.360	3.954	17.314	6.166	12.875	0.668	0.004	37.027
9006	13.580	4.149	17.729	6.391	13.582	0.649	0.004	38.355
2007	13.423	3.879	17.302	6.415	13.632	0.872	0.004	38.225
8008	13.511	3.786	17.297	7.803	14.192	0.852	0.004	40.148
6003	13.498	4.219	17.717	7.708	14.191	0.840	0.003	40.459
2010	13.319	4.438	17.757	7.540	14.690	0.926	0.003	40.916
2011	13.193	4.649	17.842	7.320	14.590	0.999	0.003	40.754

Source: "Tax Levies for Johnson County, Iowa," compiled by the Johnson County Auditor.

### Note:

<sup>&</sup>lt;sup>1</sup>Includes Johnson County, City of Iowa City Assessor, and Agricultural Extension levies.

### PROPERTY TAX BUDGETS AND COLLECTIONS

Last Ten Fiscal Years (Cash basis of accounting)

(amounts expressed in thousands)

Collection <u>Year</u>	Total Tax <u>Levied</u>	x Current Tax Collections	Percent of Levy Collected	Delinquent Tax <a href="Collections">Collections</a>	Total Tax Collections	Total as a Percent of Levy
2002	\$ 27,92	20 \$ 28,423	101.8 %	% \$ 5	\$ 28,428	101.8 %
2003	31,97	75 31,863	99.6	16	31,879	99.7
2004	34,07	73 34,009	99.8	23	34,032	99.9
2005	34,40	34,814	101.2	15	34,829	101.2
2006	36,46	36,654	100.5	44	36,698	100.7
2007	39,09	38,947	99.6	13	38,960	99.7
2008	39,97	73 39,768	99.5	70	39,838	99.7
2009	43,16	58 43,118	99.9	18	43,136	99.9
2010	45,39	93 45,318	99.8	17	45,335	99.9
2011	47,78	39 47,826	100.1	8	47,834	100.1

Source: Certificate of City Taxes and Johnson County Treasurer's Office

**Note:** This schedule is presented on a cash basis of accounting. Taxes are collected by the Johnson County Treasurer and submitted to the City in the following month. Because of the month delay, some years will show Current Tax Collections in excess of the Total Tax Levied.

## PRINCIPAL TAXPAYERS

Current Year and Nine Years Ago

(amounts expressed in thousands)

2011

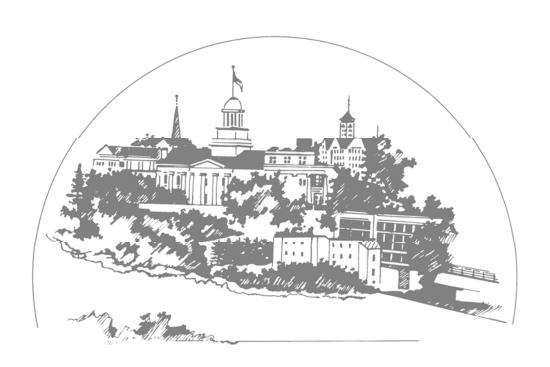
2002

				% of Total			% of Total
		Taxable		Assessed	Taxable		Assessed
<u>Ten largest taxpayers</u>	Type of Business	Valuation	Rank	Valuation	Valuation	Rank	Valuation
ACT Inc. (formerly American College							
Testing Program)	Educational Testing Service	\$ 18,456	3	% 89.0	\$ 45,558	1	1.40 %
Mid-American Energy Company <sup>2</sup>	Public Gas and Electric Utility	44,924	П	1.66	44,821	2	1.37
Southgate Development Company	Real Estate Developer	14,821	9	0.55	21,337	3	0.65
Russell Gerdin	Trucking Company	1	1	N/A	20,053	4	0.61
MEHSM LC (Sycamore Mall)	Shopping Center	1	,	N/A	16,411	5	0.50
Alpha Inc	Industrial	1	ı	N/A	15,461	9	0.47
NCS Pearson	Information Services	15,048	5	0.56	14,601	7	0.45
Plaza Towers LLC/Meristar	Condo/Hotel/Commercial space	ı		N/A	14,341	∞	0.44
Proctor & Gamble LLC	Manufacturing Company	17,333	4	0.64	14,132	6	0.43
United Natural Foods	Wholesale Distribution Company	1	,	N/A	13,095	10	0.40
Jame A and Lorretta Clark	Apartments	25,155	2	0.93	1	ı	N/A
Old Capitol Mall Associates LP	Old Capitol Mall Town Center	13,196	7	0.49	1	ı	N/A
Hy-Vee	Grocery Stores	13,031	∞	0.48	1	ı	N/A
Sheraton Hotel	Hotel	11,843	10	0.44	1	ı	N/A
Edwin&Ethel Barker &Barker Partnership	Apartments	12,001	6	0.44	1	,	N/A
Total		\$ 185,808	"	6.87 %	\$ 219,810		6.73 %

### Sources:

 $<sup>^{1}\</sup>mathrm{City}$  of Iowa City Assessor's Office - 2010 Annual Report

<sup>&</sup>lt;sup>2</sup>State Department of Revenue



# PRINCIPAL WATER SYSTEM CUSTOMERS

Current Year and Nine Years Ago

			2002				2011	
Customer Name		Charges	Rank	<u>Percentage</u>		Charges	Rank	<u>Percentage</u>
Proctor & Gamble	<del>∨</del>	526,885	1	5.56 %	↔	570,948	1	7.45 %
Veterans Administration Medical Center		264,956	2	2.80		95,107	2	1.24
Mercy Hospital		107,160	4	1.13		68,656	3	06.0
Campus Apartments		91,225	S	96.0		689'99	4	0.87
Rus Property Management/Lakeside Manor		110,150	3	0.75		60,725	5	0.79
Mark IV Apts		60,363	8	0.64		56,604	9	0.74
Robert's Hometown Dairy		62,179	7	99.0		51,270	7	19.0
University of Iowa/Mayflower Apartments		60,169	6	0.64		41,526	8	0.54
International Automotive Components formerly Lear Corp		1	1	N/A		38,615	6	0.50
Seville Apts		1	,	N/A		32,340	10	0.42
United Technology Automotive		71,066	9	0.75		1	1	N/A
Holiday Inn/ MPI Lease		50,925	10	0.54		1	ı	N/A
	↔	1,405,078	II	14.43 %	↔	1,082,480	II	14.13 %
Total Water System Charges	↔	9,049,700			↔	7,661,898		

### Sources:

City of Iowa City Revenue Department

November 2002 Water Revenue Bond Transcript Official Statement

### SALES HISTORY AND TOTAL WATER CHARGES

Last Ten Fiscal Years

Fiscal	Water Sales	Water System
<u>Year</u>	<b>Cubic Feet Sold</b>	<b>Charges</b>
2002	253,409,874	\$ 9,049,700
2003	257,788,030	9,308,824
2004	253,454,012	8,850,608
2005	254,560,239	8,315,719
2006	267,107,998	8,844,993
2007	261,072,632	8,414,310
2008	249,361,929	7,976,536
2009	234,804,167	7,497,903
2010	234,342,825	7,568,378
2011	236,838,370	7,661,898

### **Sources:**

City of Iowa City Revenue Department

# PRINCIPAL SEWER SYSTEM CUSTOMERS

Current Year and Nine Years Ago

			2002			2011	
Customer Name		Charges	Rank	<u>Percentage</u>	Charges	Rank	<u>Percentage</u>
University of Iowa	↔	2,061,479	1	18.55 %	\$ 2,098,962	1	16.46 %
Proctor & Gamble		836,403	2	7.53	1,201,595	2	9.43
Robert's Dairy		112,074	4	1.01	162,147	3	1.27
Iowa City Landfill Division		1	1	N/A	129,177	4	1.01
Veterans Administration Medical Center		280,222	3	2.52	119,386	5	0.94
Mercy Hospital		94,030	9	0.85	117,814	9	0.92
Dolphin Lake Point (Lakeside Apts)		105,822	S	0.95	102,190	7	0.80
Campus Apartments		89,027	7	0.80	92,193	~	0.72
Mark IV Apartments		59,321	10	0.53	79,654	6	0.62
University of Iowa/Mayflower Apartments		84,933	~	0.76	72,997	10	0.57
United Tech Auto		79,004	6	0.71	1	1	N/A
	↔	3,802,315	II	34.21 %	\$ 4,176,115	II	32.76 %
Total Sewer System Charges	€	11,111,313			\$ 12,748,695		

### Sources:

City of Iowa City Revenue Department

April 2002 Sewer Revenue Bond Transcript Official Statement

Principal sewer system customers not available for 2003, so used information from 2002 to be able to provide comparative information.

### SALES HISTORY AND TOTAL SEWER CHARGES

Last Ten Fiscal Years

Fiscal <u>Year</u>	Sewer Sales <u>Cubic Feet Sold</u>	Sewer System <u>Charges</u>
2002	292,323,306	\$ 11,431,949
2003	297,084,229	12,015,122
2004	294,683,685	12,482,393
2005	297,714,953	12,557,646
2006	302,925,357	12,373,762
2007	315,199,203	11,084,369
2008	285,492,596	12,221,769
2009	276,455,246	12,499,949
2010	265,375,857	12,541,905
2011	280,303,237	12,748,695

### **Sources:**

City of Iowa City Revenue Department

# RATIOS OF OUTSTANDING DEBT BY TYPE

Last Ten Fiscal Years

	Governmental A	Activities	Business-Type Activities	Activities			
Fiscal <u>Year</u>	General Obligation <u>Bonds</u>	Capital Loan <u>Note</u>	General Obligation <u>Bonds</u>	Revenue <u>Bonds</u>	Total Primary Government	Percentage of Personal Income <sup>1</sup>	Per Capita <sup>1</sup>
2002	\$ 72,198,652	· <del>S</del>	\$ 13,061,348 \$	141,410,000	\$ 226,670,000	5.50%	\$ 3,643
2003	71,641,169	ı	11,358,831	120,310,000	203,310,000	4.80%	3,259
2004	79,344,600	ı	9,640,400	115,710,000	204,695,000	4.49%	3,281
2005	77,015,379	211,000	8,274,622	110,930,000	196,431,001	4.18%	3,149
2006	78,181,155	211,000	6,878,845	105,915,000	191,186,000	3.78%	3,040
2007	80,350,630	211,000	5,489,370	100,760,000	186,811,000	3.43%	2,786
2008	82,177,395	211,000	4,912,605	95,345,000	182,646,000	3.20%	2,693
2009	80,654,160	211,000	4,340,840	87,815,000	173,021,000	2.99%	2,504
2010	71,299,622	211,000	3,750,378	78,335,000	153,596,000	2.54%	2,263
2011	77,428,782	211,000	3,146,218	74,965,000	155,751,000	2.47%	2,295

Notes:

Details regarding the city's outstanding debt can be found in the notes to the financial statements.

 $<sup>^{\</sup>rm 1}$  Population and personal income information can be found on page 126.

# RATIOS OF GENERAL OBLIGATION BONDED DEBT<sup>1</sup> TO ASSESSED VALUE AND NET BONDED DEBT PER CAPITA

Last Ten Fiscal Years

(amounts expressed in thousands, except per capita)

Fiscal <u>Year</u>	Property Assessed $\frac{Value^2}{}$	erty sed	Gross Bonded Debt	Debt Payable from <u>Proprietary</u>	Debt Service Fund Balance	Net General Obligation Bonded Debt	Ratio of Net Bonded Debt to Assessed Value	Net Bonded Debt <u>Per Capita<sup>3</sup></u>
2002	\$ 2,96	2,962,505	\$ 85,260	\$ 13,061	\$ 464	\$ 71,735	24.21:1000	\$ 1,153
2003	3,19	3,195,171	83,000	11,359	4,448	67,193	21.03:1000	1,077
2004	3,29	3,295,986	88,985	9,640	6,930	72,415	21.97:1000	1,161
2005	3,8	3,815,381	85,290	8,275	3,067	73,948	19.38:1000	1,185
2006	3,9.	3,931,784	85,060	6,879	2,725	75,456	19.19:1000	1,200
2007	4,2(	4,267,009	85,840	5,489	4,289	76,062	17.83:1000	1,134
2008	4,3	4,379,475	87,090	4,913	8,691	73,486	16.78:1000	1,083
2009	4, 4,	4,453,099	84,995	4,341	11,759	68,895	15.47:1000	766
2010	4,5%	4,529,279	75,050	3,750	13,952	57,348	12.66:1000	845
2011	4,6	4,620,990	80,575	3,146.22	13,151	64,278	13.91:1000	947

### Notes:

<sup>&</sup>lt;sup>1</sup>General Obligation bonds.

<sup>&</sup>lt;sup>2</sup>Obtained from the City of Iowa City Assessor's Office.

 $<sup>^3</sup>$ Population data can be found on page 126.

### RATIO OF ANNUAL DEBT SERVICE EXPENDITURES FOR GENERAL BONDED DEBT TO TOTAL GENERAL GOVERNMENTAL EXPENDITURES $^{\rm 1}$

### Last Ten Fiscal Years

(amounts expressed in thousands)

Fiscal Year Ended June 30	<u>Princip</u>	oal	Inte	erest	Total <u>Debt Service</u>	Total General Governmental Expenditures and Transfers	Ratio of Debt Service to General <u>Expenditures</u>
2002	\$ 3	3,599	\$	2,136	\$ 5,735	\$ 53,462	.11:1.00
2003 <sup>2</sup>	4	1,742		3,683	8,425	82,001	.10:1.00
2004	5	5,172		3,336	8,508	83,445	.10:1.00
2005	Ģ	,349		3,676	13,025	88,342	.15:1.00
2006	6	5,099		3,458	9,557	93,360	.10:1.00
2007	Ć	5,700		3,464	10,164	93,639	.11:1.00
2008	7	7,323		3,556	10,879	99,178	.11:1.00
2009	8	3,418		3,364	11,782	102,607	.11:1.00
2010	Ģ	9,354		3,064	12,418	108,950	.11:1.00
2011	10	),386		2,889	13,275	120,424	.11:1.00

### **Notes:**

<sup>&</sup>lt;sup>1</sup> General Fund, Special Revenue Funds and Debt Service Fund.

<sup>&</sup>lt;sup>2</sup> Beginning in FY03, Capital Projects Funds are also included.

### COMPUTATION OF DIRECT AND OVERLAPPING DEBT

June 30, 2011

(amounts expressed in thousands, except per capita)

Name of Governmental Unit	l B	otal General Long-Term Sonded Debt Outstanding	% Applicable to the City of <u>Iowa City</u>	Amount Applicable to the City of Lowa City	<u>P</u>	er Capita
City of Iowa City	\$	80,575	100.00%	\$ 80,575	\$	1,187.34
Iowa City Community						
School District		21,505	59.23%	 12,737		187.69
Total	\$	102,080		\$ 93,312	\$	1,375
Per capita assessed value					\$	68,094

Source: Johnson County Auditor's Office.

**Note:** Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of Iowa City. This process recognizes that, when considering the City's ability to issue and repay long-term debt, the entire burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.

## LEGAL DEBT MARGIN INFORMATION

Last Ten Fiscal Years

(amounts expressed in thousands)

									Fisca	Fiscal Year											
		2002		2003		2004		2005		2006		2007		2008		2009		2010		2011	
Debt Limit	↔	\$ 134,997		\$ 145,482	<del>∽</del>	\$ 148,125	↔	159,759	↔	164,799	↔	190,769	<del>∽</del>	196,589	<del>∽</del>	\$ 213,350	↔	218,974	↔	222,655	
Total net debt applicable to limit		85,260		83,000		88,985		85,290		85,060		85,840		87,090		84,995		75,050		80,575	
Legal debt margin	S	\$ 49,737	÷	8 62,482	<del>∽</del>	\$ 59,140	↔	74,469	↔	3 79,739		\$ 104,929	↔	\$ 109,499	↔	\$ 128,355	↔	143,924	<del>∽</del>	142,080	
Total net debt applicable to the limit as a																					
percentage of debt limit		63.16%		57.05%		%20.09		53.39%		51.61%		45.00%		44.30%		39.84%		34.27%		36.19%	

## Legal Debt Margin Calculation for Fiscal Year 2011

\$ 4,453,098,748	222,654,937	80,575,000	\$ 142,079,937
Total Assessed Valuation	Debt Limit - 5% of Total Assessed Valuation	Less: Amount of Debt Applicable to Debt Limit	Legal Debt Margin

Note: Under Iowa code, the city's outstanding general obligation debt should not exceed 5 percent of total assessed property value.

# GENERAL OBLIGATION DEBT ANNUAL MATURITY SCHEDULE

	Principal Outstanding at Beginning of Fiscal Year	75,050,000	80,575,000	68,060,000	56,580,000	45,770,000	35,355,000	25,920,000	18,075,000	11,370,000	7,140,000	3,550,000	1,285,000	000,099	
	Out. Beg	<del>\$</del>													
	Water Revenue	745,009	742,104	738,147	708,552	702,687	317,125	306,063	1	1	1	1	1	1	4,259,687
	Wate	↔													<del>∽</del>
Funding Source(s)	Tax Increment Financing	669,953	826,899	666,403	668,115	668,878	673,690	060,779	678,934	679,434	683,184	689,740	693,765	695,640	8,813,804
Funding	Tax	↔													<del>⊗</del>
	Property Tax Revenue	12,605,122	13,766,322	12,345,378	11,358,411	10,615,488	9,675,243	7,781,712	6,693,431	3,986,056	3,195,831	1,735,719	ı	1	93,758,713
	Pr	↔													<del>∽</del>
	Total	24,600,084	15,703,979	13,749,928	12,735,078	11,987,053	10,666,058	8,764,865	7,372,365	4,665,490	3,879,015	2,425,459	693,765	695,640	117,938,779
		↔													€
Payments	Interest	3,030,084	3,188,979	2,269,928	1,925,078	1,572,053	1,231,058	919,865	667,365	435,490	289,015	160,459	68,765	35,640	15,793,779
		↔													€
	Principal	21,570,000	12,515,000	11,480,000	10,810,000	10,415,000	9,435,000	7,845,000	6,705,000	4,230,000	3,590,000	2,265,000	625,000	000,099	102,145,000
		↔													€
	Fiscal Year	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	Total
	•									121					

Notes:

<sup>&</sup>lt;sup>1</sup>Additional principal and interest payments above the funding sources for 2011 & 2012 were funded through the refunding of bonds issued June 2011.

### SCHEDULE OF REVENUE BOND COVERAGE

Last Ten Fiscal Years

(amounts expressed in thousands)

Fiscal Year					Ne	t Revenue			An	nual Del	ot S	ervice <sup>2</sup>	
Ended June 30	<u>R</u>	<u>evenue</u>	Exp	enses <sup>1</sup>	Av	ailable for bt Service		Principal		nterest		Total	Ratio of Coverage
						Parking R	even	nue <sup>3</sup>					
2002	Φ.	4 272	Φ.	1.050	٨	2 212	Φ.	<b>710</b>		746	Φ.	1 27 5	1.04
2002	\$	4,272	\$	1,960	\$	2,312	\$	510	\$	746	\$	1,256	1.84
2003		4,198		1,953		2,245		375		715		1,090	2.06
2004		4,164		2,319		1,845		395		687		1,082	1.71
2005		4,360		2,377		1,983		305		663		968	2.05
2006		4,161		2,380		1,781		320		645		965	1.85
2007		5,035		2,973		2,062		335		626		961	2.15
2008		4,995		2,454		2,541		355		606		961	2.64
2009 2010 <sup>6</sup>		5,630		3,024		2,606		370		584		954	2.73
		5,509		3,149		2,360		390		504		894	2.64
2011		5,389		2,920		2,469		420		391		811	3.04
					Waste	ewater Treat	men	t Revenue <sup>4</sup>					
2002	\$	12,501	\$	3,389	\$	9,112	\$	3,005	\$	4,236	\$	7,241	1.26
2003		13,000		4,463		8,537		3,060		4,385		7,445	1.15
2004		12,947		4,523		8,424		3,280		3,672		6,952	1.21
2005		12,600		4,432		8,168		3,630		3,537		7,167	1.14
2006		12,798		4,260		8,538		3,815		3,390		7,205	1.19
2007		13,708		4,236		9,472		3,905		3,234		7,139	1.33
2008		13,332		4,581		8,751		4,105		3,071		7,176	1.22
2009 <sup>6</sup>		13,462		5,202		8,260		4,260		2,813		7,073	1.17
2010 <sup>6</sup>		13,174		5,050		8,124		4,205		2,307		6,512	1.25
2011 <sup>6</sup>		13,281		5,477		7,804		1,840		2,054		3,894	2.00
						Water Re	veni	ue <sup>5</sup>					
2002	Φ	10 170	Φ	2.420	Φ.				Φ.	1 175	Φ	1.000	2.50
2002	\$	10,179	\$	3,428	\$	6,751	\$	705	\$	1,175	\$	1,880	3.59
2003		10,241		4,361		5,880		500		1,088		1,588	3.70
2004		10,627		4,360		6,267		925		1,427		2,352	2.66
2005		9,287		4,783		4,504		845		1,340		2,185	2.06
2006		9,918		5,722		4,196		880		1,305		2,185	1.92
2007		9,220		5,356		3,864		915		1,268		2,183	1.77
2008 2009 <sup>6</sup>		9,258		5,348		3,910		955		1,229		2,184	1.79
		8,833		5,726		3,107		995		1,171		2,166	1.43
2010 <sup>6</sup>		8,336		5,153		3,183		680		1,055		1,735	1.83
2011		8,354		5,464		2,890		1,110		902		2,012	1.44

### **Notes:**

<sup>&</sup>lt;sup>1</sup> Excludes depreciation and interest.

<sup>&</sup>lt;sup>2</sup> Includes principal and interest of revenue bonds only.

<sup>&</sup>lt;sup>3</sup> Parking Revenue bonds ratio of "Net Revenue Available for Debt Service" to "Total Annual Debt Service" is required to be at least 1.25.

<sup>&</sup>lt;sup>4</sup> Wastewater Treatment Revenue bonds ratio of "Net Revenue Available for Debt Service" to "Total Annual Debt Service" is required to be at least 1.10.

<sup>&</sup>lt;sup>5</sup> Water Revenue bonds ratio of "Net Revenue Available for Debt Service" to "Total Annual Debt Service" is required to be at least 1.10.

<sup>&</sup>lt;sup>6</sup> Refunded Revenue Bonds paid are excluded from the principal of Annual Debt Service.

## REVENUE DEBT ANNUAL MATURITY SCHEDULE

Total         Sewer Revenue         Parking Revenue         Water Revenue         Principal Outstanding at Fiscal Acar Acar Acar Acar Acar Acar Acar Acar	P	Payments					Fund	Funding Source(s)				
\$ 6,716,900 \$ 3,894,003 \$ 810,926 \$ 2,011,971 \$ 72 9,208,609 6,308,000 839,200 2,061,409 74 9,313,718 4,668,681 838,300 2,066,806 65 7,574,945 4,674,900 832,250 2,065,768 55 7,593,837 4,695,119 832,950 2,065,768 55 7,564,306 4,661,575 831,450 2,071,281 4,646,400 826,850 2,072,519 27 7,541,737 4,646,400 826,850 2,072,519 28 7,541,737 4,646,400 826,850 2,072,519 28 7,541,737 4,647,463 828,900 2,072,519 28 7,513,225 2,717,288 823,869 2,071,60 11 2,968,106 797,250 712,375 1,458,481 1,648,163 794,375 - 883,788	Interest			Total	Sew	ver Revenue	Park	ing Revenue	Wa	ter Revenue	Ou Begir	Principal tstanding at ming of Fiscal Year
9,208,609       6,308,000       839,200       2,061,409       7,573,787       4,668,681       838,975       2,062,855       6,8         7,573,787       4,668,681       838,975       2,065,806       6,6         7,573,787       4,668,681       838,300       2,066,806       6,6         7,573,787       4,668,611       832,950       2,065,768       5,5         7,554,306       4,661,575       831,450       2,065,530       4,6         7,541,737       4,646,400       826,850       2,071,281       4,6         7,546,332       4,647,463       826,850       2,072,519       2,8         7,546,332       4,647,463       828,900       2,072,519       2,8         7,019,216       4,118,013       828,900       2,072,519       2,5         5,613,225       2,717,288       824,469       2,072,303       2,5         3,071,097       793,250       824,000       1,453,847       2,968,106         2,968,106       794,375       -       853,788	3,346	900	↔	6,716,900	↔	3,894,003	∽	810,926	↔	2,011,971	∽	78,335,000
9,313,718       6,411,888       838,975       2,062,855       68         7,573,787       4,668,681       838,300       2,066,806       66         7,574,945       4,674,900       832,250       2,067,795       56         7,574,945       4,674,900       832,950       2,067,795       56         7,554,305       4,661,575       831,450       2,065,530       46         7,541,737       4,646,400       826,850       2,068,487       3         7,546,332       4,647,463       826,850       2,068,487       3         7,019,216       4,118,013       828,900       2,072,519       22         7,019,216       4,118,013       828,900       2,072,519       22         4,255,279       1,361,250       823,869       2,072,303       22         3,071,097       793,250       824,000       1,453,847       2         2,968,106       794,375       -       853,788         1,648,163       794,375       -       853,788	2,893,0	609,		9,208,609		6,308,000		839,200		2,061,409		74,965,000
7,573,787       4,668,681       838,300       2,066,806       65         7,574,945       4,674,900       832,250       2,067,795       56         7,593,837       4,695,119       832,950       2,065,768       53         7,553,255       4,659,575       830,150       2,065,768       53         7,564,306       4,661,575       831,450       2,071,281       40         7,541,737       4,646,400       826,850       2,072,519       22         7,546,332       4,647,463       826,350       2,072,519       22         7,019,216       4,118,013       828,900       2,072,519       22         5,613,225       2,717,288       824,469       2,072,303       22         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       712,375       1,458,481       4         1,648,163       794,375       -       853,788	2,688,718	18		9,313,718		6,411,888		838,975		2,062,855		68,650,000
7,574,945       4,674,900       832,250       2,067,795       56         7,593,837       4,695,119       832,950       2,065,768       51         7,555,255       4,661,575       830,150       2,065,530       46         7,564,306       4,661,575       831,450       2,071,281       46         7,541,737       4,646,400       826,850       2,071,281       46         7,546,332       4,647,463       826,350       2,072,519       22         7,019,216       4,118,013       828,900       2,072,519       22         5,613,225       2,717,288       824,469       2,072,303       22         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       824,000       1,453,847       7         2,968,106       794,375       -       853,788	2,498,787	87		7,573,787		4,668,681		838,300		2,066,806		62,025,000
7,593,837       4,695,119       832,950       2,065,768       5         7,555,255       4,659,575       830,150       2,065,530       40         7,564,306       4,661,575       831,450       2,071,281       40         7,541,737       4,646,400       826,850       2,071,281       32         7,546,332       4,647,463       826,350       2,072,519       28         7,019,216       4,118,013       828,900       2,072,519       22         5,613,225       2,717,288       824,469       2,071,468       10         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       824,000       1,453,847       2,968,106       797,250         1,648,163       794,375       -       853,788       1	2,319,945	45		7,574,945		4,674,900		832,250		2,067,795		56,950,000
7,555,255       4,659,575       830,150       2,065,530       46         7,564,306       4,661,575       831,450       2,071,281       40         7,541,737       4,646,400       826,850       2,068,487       3-4         7,546,332       4,647,463       826,850       2,072,519       28         7,019,216       4,118,013       828,900       2,072,519       28         5,613,225       2,717,288       824,469       2,071,468       10         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       824,000       1,453,847       2,968,106       794,375         1,648,163       794,375       -       853,788	2,118,837	7		7,593,837		4,695,119		832,950		2,065,768		51,695,000
7,564,306       4,661,575       831,450       2,071,281       40         7,541,737       4,646,400       826,850       2,068,487       3-         7,546,332       4,647,463       826,350       2,072,519       22         7,019,216       4,118,013       828,900       2,072,519       22         5,613,225       2,717,288       824,469       2,071,468       10         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       824,000       1,453,847       2         2,968,106       794,375       -       853,788	1,900,255			7,555,255		4,659,575		830,150		2,065,530		46,220,000
7,541,737       4,646,400       826,850       2,068,487       34         7,546,332       4,647,463       826,350       2,072,519       28         7,019,216       4,118,013       828,900       2,072,519       22         5,613,225       2,717,288       824,469       2,072,303       22         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       824,000       1,453,847       2         2,968,106       797,250       712,375       1,458,481       4         1,648,163       794,375       -       853,788	1,669,306			7,564,306		4,661,575		831,450		2,071,281		40,565,000
7,546,332       4,647,463       826,350       2,072,519       28         7,019,216       4,118,013       828,900       2,072,303       22         5,613,225       2,717,288       824,469       2,071,468       16         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       824,000       1,453,847       73         2,968,106       797,250       712,375       1,458,481       4         1,648,163       794,375       -       853,788	1,426,737	_		7,541,737		4,646,400		826,850		2,068,487		34,670,000
7,019,216       4,118,013       828,900       2,072,303       25,613,225         5,613,225       2,717,288       824,469       2,071,468       16         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       824,000       1,453,847       2,968,106       797,250       712,375       1,458,481       4,458,481       4,458,481         1,648,163       794,375       -       853,788       1,458,481       4,458,481	1,161,332			7,546,332		4,647,463		826,350		2,072,519		28,555,000
5,613,225       2,717,288       824,469       2,071,468       16         4,255,279       1,361,250       823,869       2,070,160       11         3,071,097       793,250       824,000       1,453,847       1,453,847         2,968,106       797,250       712,375       1,458,481       4         1,648,163       794,375       -       853,788	884,216			7,019,216		4,118,013		828,900		2,072,303		22,170,000
4,255,279       1,361,250       823,869       2,070,160       1.         3,071,097       793,250       824,000       1,453,847       7         2,968,106       797,250       712,375       1,458,481       4         1,648,163       794,375       -       853,788	633,225			5,613,225		2,717,288		824,469		2,071,468		16,035,000
3,071,097 793,250 824,000 1,453,847 2,968,106 797,250 712,375 1,458,481 1,648,163 794,375 - 853,788	430,279	_		4,255,279		1,361,250		823,869		2,070,160		11,055,000
2,968,106 797,250 712,375 1,458,481 1,648,163 794,375 - 853,788	276,097	_		3,071,097		793,250		824,000		1,453,847		7,230,000
1,648,163 794,375 - 853,788	143,106			2,968,106		797,250		712,375		1,458,481		4,435,000
	38,163	••		1,648,163		794,375		1		853,788		1,610,000

### REVENUE DEBT ANNUAL MATURITY BY FUNDING SOURCE

### **Parking**

			Οι	ıtstanding	
Fiscal Year	]	Principal		Interest	Total
2011	\$	420,000	\$	390,926	\$ 810,926
2012		500,000		339,200	839,200
2013		515,000		323,975	838,975
2014		530,000		308,300	838,300
2015		540,000		292,250	832,250
2016		560,000		272,950	832,950
2017		580,000		250,150	830,150
2018		605,000		226,450	831,450
2019		625,000		201,850	826,850
2020		650,000		176,350	826,350
2021		680,000		148,900	828,900
2022		705,000		119,469	824,469
2023		735,000		88,869	823,869
2024		770,000		54,000	824,000
2025		695,000		17,375	 712,375
Total	\$	9,110,000	\$	3,211,014	\$ 12,321,014

### Sewer

	 	O	utstanding	 
Fiscal Year	Principal		Interest	Total
2011	\$ 1,840,000	\$	2,054,003	\$ 3,894,003
2012	4,615,000		1,693,000	6,308,000
2013	4,865,000		1,546,888	6,411,888
2014	3,250,000		1,418,681	4,668,681
2015	3,370,000		1,304,900	4,674,900
2016	3,520,000		1,175,119	4,695,119
2017	3,625,000		1,034,575	4,659,575
2018	3,775,000		886,575	4,661,575
2019	3,915,000		731,400	4,646,400
2020	4,090,000		557,463	4,647,463
2021	3,740,000		378,013	4,118,013
2022	2,485,000		232,288	2,717,288
2023	1,220,000		141,250	1,361,250
2024	700,000		93,250	793,250
2025	740,000		57,250	797,250
2026	 775,000		19,375	 794,375
Total	\$ 46,525,000	\$	13,324,030	\$ 59,849,030

(continued)

### REVENUE DEBT ANNUAL MATURITY BY FUNDING SOURCE (continued)

### Water

	 	Ou	tstanding	 
Fiscal Year	Principal		Interest	Total
2011	\$ 1,110,000	\$	901,971	\$ 2,011,971
2012	1,200,000		861,409	2,061,409
2013	1,245,000		817,855	2,062,855
2014	1,295,000		771,806	2,066,806
2015	1,345,000		722,795	2,067,795
2016	1,395,000		670,768	2,065,768
2017	1,450,000		615,530	2,065,530
2018	1,515,000		556,281	2,071,281
2019	1,575,000		493,487	2,068,487
2020	1,645,000		427,519	2,072,519
2021	1,715,000		357,303	2,072,303
2022	1,790,000		281,468	2,071,468
2023	1,870,000		200,160	2,070,160
2024	1,325,000		128,847	1,453,847
2025	1,390,000		68,481	1,458,481
2026	 835,000		18,788	 853,788
Total	\$ 22,700,000	\$	7,894,468	\$ 30,594,468

# DEMOGRAPHIC AND ECONOMIC STATISTICS

Last Ten Calendar Years

			Per Capita			
Calendar <u>Year</u>	Population <sup>6</sup>	Personal Income <sup>1</sup>	Personal Income <sup>1</sup>	School Enrollment <sup>2</sup>	Unemployment <u>Rate³</u>	Retail Sales
2002	62,220 \$	4,121,142	\$ 30,182	11,697	3.2 %	\$ 766,901,892
2003	62,380	4,238,881	30,616	11,700	3.5	776,693,440
2004	62,380	4,556,578	32,372	11,885	4.0	854,156,442
2005	62,380	4,702,875	33,066	11,866	2.9	878,009,171
2006	62,887	5,054,903	35,038	11,988	2.4	901,481,066
2007	67,062	5,440,966	37,325	12,824	2.9	934,971,428
2008	67,831	5,716,364	38,892	12,911	3.1	958,509,729
2009	980'69	5,783,699	38,299	13,049	4.3	905,139,461
20105	67,862	6,043,695	39,552	13,319	5.0	725,329,723
20115	67,862	6,314,086	40,847	13,638	8.4	741,407,021

### Sources and Notes:

<sup>&</sup>lt;sup>1</sup> Personal Income and Per Capita Personal Income based on metropolitan Iowa City / Coralville and based on figures from Bureau of

Economic Analysis. Personal Income expressed in thousands.

<sup>&</sup>lt;sup>2</sup>Iowa City Community School District and local private schools

<sup>&</sup>lt;sup>3</sup>Iowa Workforce Development Center

<sup>&</sup>lt;sup>4</sup>Iowa Retail Sales & Use Report, Iowa Department of Revenue and Finance. Fiscal year ending March 31.

<sup>&</sup>lt;sup>5</sup>Personal Income and Per Capita Personal Income for 2010 and 2011 not availabe. Amounts projected based on average increase over previous 9 years.

<sup>&</sup>lt;sup>6</sup>US Census Bureau

## PRINCIPAL EMPLOYERS

Current Year and Nine Years Ago

	20	2002		2011	
Employers	<b>Employees</b>	Rank	Employees	Rank	<u>Percentage</u>
University of Iowa and University of Iowa Hospital and Clinics	22,189	1	26,277	1	29.0 %
Iowa City Community School District	1,407	2	1,676	2	1.9
Veterans Administration Medical Center	1,200	4	1,351	3	1.5
Mercy Hospital	1,225	3	1,266	4	1.4
ACT Inc. (formerly American College Testing Program)	1,127	9	1,254	5	1.4
NCS Pearson	1,198	5	1,200	9	1.3
Hy-Vee	927	7	1,166	7	1.3
City of Iowa City	625	6	1,140	8	1.3
System Unlimited	N/A	N/A	838	6	6.0
International Automotive Components formerly Lear Corp	863	8	774	10	6.0
Gillette Canada (Oral B Laboratories)	530	10	1	1	N/A
	31,291		36,942		40.8 %
Total Employees			90,500		

Iowa City Area Development Group

Sources:

### Note:

Total number of employees is not available for 2002; percentage of total city employment by employer is not presented.

### FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION

Last Ten Fiscal Years

Full-Time Equivalent Employees as of June 30

	2002	2003	2004	2005	2006	2007
Public Safety						
Police	97.25	97.25	97.25	94.25	94.25	96.25
Fire	58	58	58	56	57	57
Animal Shelter	5.5	6	6	6	6	6
Inspection Services	14.13	14.13	14.13	13.88	14.88	14.88
Public Works	14.13	14.13	14.13	13.00	14.00	14.00
Public Works Admin	2	2	2	2	2	2
Engineering	13.6	13.6	13.6	11.6	11.6	11.6
Flood Recovery	13.0	13.0	13.0	11.0	11.0	11.0
Culture and Recreation						
Parks and Rec Admin	2	2	2	2	2	2
Recreation	15.17	15.17	15.17	15.17	15.17	15.42
Parks	13.17	13.17	13.17	13.17	13.17	13.42
	3	3	3	3	3	3
Forestry	3	3	3	3	3	3
Cemetery CBD Maintenance	3	3	3	3	3	3
	41.25	41.25	43.25			42.89
Library Senior Center		5.81	5.81	42.63 6.31	42.63 6.31	6.31
	6					
Community and Economic Development	9.05	8.35	9.45	8.45	8.45	8.45
General Government	7	7	7	7	7	7
City Council	7	7	7	7	7	7
City Manager	3	3	3	3	3	3
City Clerk	4.5	4	4	4	4	4
City Attorney	6.6	6.6	6.6	6.6	6.6	6.6
Tort Liabiltiy, Insurance	-	-	-	-,	-	-
Personnel	4	4	4	4	4	4
Finance	28.61	28.61	28.61	26.61	26.75	26.75
Government Buildings	4.96	4.96	4.96	4.96	4.96	4.96
Energy Conservation	0.5	0.5	0.5	0.5	0.5	0.5
Human Rights	2	2.5	2.5	2.5	2.5	2.5
Transit	48.5	48.5	48.5	50.5	50.5	50.5
Special Revenue	0.4	0.24	0.24	0.24	0.20	0.20
Employee Benefits	0.4	0.34	0.34	0.34	0.39	0.39
CIP / Roads	7	7	7	3	2	2
Flood Mitigation Grants	-	-	-	-	-	-
Community Development	4.75	5.45	5.35	4.35	4.35	4.35
Traffic Engineering	4.15	5.65	5.65	5.65	4.15	4.15
Streets	23.5	22	22	22	23.5	23.5
MPOJC (formerly JCCOG)	6.1	6.1	6.1	6.1	6.6	6.6
Library Development	1.5	1.5	1.5	0.8	1	1
Internal Service Funds						
Information Technology	7.5	7.5	7.5	8	11.75	12
Equipment	10.25	11.25	11.26	11.25	11.26	11.26
Central Services	0.75	0.75	0.75	0.75	0.75	0.75
Risk Management	1.26	1.33	1.33	1.32	1.38	1.38
Business-Type Activities						
Parking	37	31.5	31.5	32.75	32.75	32.75
Wastewater Treatment	26.3	26.3	27.3	27.3	25.5	25.5
Water	28.2	30.7	31.7	31.7	32.5	32
Sanitation	32.35	32.35	32.35	34.35	33.85	33.85
Airport	2	2	2	2	1.6	1.6
Cable Television	5.25	6.19	6.19	6.19	6.19	6.19
Stormwater	-	-	-	-	0.5	1
Housing Authority	12.5	12.5	12.5	12.75	13.25	13.25
Total	661.68	660.94	665.95	654.86	605.37	608.13

Full-Time Equivalent Employees as of June 30

2008	2009	2010	2011
2000	2007	2010	2011
96.25	103.25	103.25	98
57	57	57	66
6	6	6	6
15.38	15.55	15.55	15.55
2	2	2	2
11.35	11.35	11.35	12.1
			0.4
2	2	2	2
2	2	2	2
15.42	15.42	15.42	15.42
13	13	13	13
3	3	3	3
3	3	3	3
43.14	43.14	43.14	43.14
6.31	6.31	6.31	6.31
8.95	9.05	9.05	9.1
0.75	7.03	7.03	7.1
7	7	7	7
3	3	3	3
4	4	4	4
6.6	6	6	5.6
-	1	1	1
4	4	4	4
26.5	25.3	25.3	25.24
4.96	4.96	4.96	4.96
0.25	0.25	0.25	-
2.5	2.5	2.5	2.5
54.75	58.5	58.5	56.25
0.00	0.00	0.00	0.05
0.29	0.29	0.29	0.26
1	2	2	1.6
2.09	2 00	3.88	1.6 3.83
3.98 4.15	3.88 4.15	4.15	4.15
23.5	25.5	25.5	25.5
6.6	6.6	6.6	6.6
1	1	1	1
1	•	1	1
12.3	12.3	12.3	11.3
11.26	11.26	11.26	11.26
0.75	0.75	0.75	0.75
1.73	1.93	1.93	2.01
32.75	33.25	33.25	32.75
25.5	25.6	25.6	25.6
32.75	32.75	32.75	32.75
34.85	34.85	35.85	37.85
1.6	1.75	1.75	1.75
6.19	6.44	6.44	6.69
2	1.9	1.9	1.9
13.25	13.25	13.25	13.25
614.81	629.03	630.03	632.37

## OPERATING INDICATORS BY FUNCTION

Last Ten Fiscal Years

		2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
	Public Safety Police <sup>1</sup> Physical arrests Traffic Violations	8,929	8,016	7,288	7,528	6,895	6,505	6,434	6,486 4,460	5,639	5,033
	Fire <sup>2</sup> Number of calls answered Inspections conducted	3,519 989	3,546 936	3,518 975	3,596 1,083	3,679 1,232	4,136 1,495	4,257 1,712	4,152 1,959	4,472 2,145	4,219
_	Parking Parking Violations <sup>3</sup>	N/A	186,674	155,338	145,033	139,338	166,187	147,673	126,050	118,717	109,553
130	Wastewater Treatment Daily average treatment in gallons Maximum daily capacity of plant in gallons Number of sewer system customers	5,110,000 40,000,000 20,106	4,530,000 40,000,000 20,708	4,960,000 40,000,000 21,165	4,870,000 40,000,000 21,552	4,580,000 40,000,000 22,046	9,430,000 40,000,000 22,481	12,810,000 41,000,000 22,909	12,340,000 41,000,000 23,161	12,860,000 41,100,000 23,344	10,370,000 41,100,000 23,527
-	Water Daily average consumption in gallons Maximum daily capacity of plant in gallons	6,000,000	6,034,000 16,700,000	5,742,000	5,448,500	5,680,600	5,516,238	5,475,122 16,700,000	5,508,077	5,483,255	5,508,800
*	Water System Customers by Classification Residential Commercial Industrial Other Total Customers	20,308 1,341 12 124 21,785	20,992 1,358 12 12 127 22,489	21,527 1,377 13 125 23,042	21,972 1,400 13 129 23,514	22,529 1,408 13 134 24,084	22,973 1,448 13 137 24,571	21,454 1,378 13 139 22,984	21,334 1,385 142 22,875	21,560 1,372 13 148 23,093	21,764 1,385 13 146 23,308
	Sanitation Number of Customers Tonnage	13,668 8,138	13,806	13,983	14,158	14,371	14,556 8,722	14,574	14,700	14,831	14,926
	Landfill Tonnage	103,404	103,585	108,155	113,356	111,124	135,315	132,760	140,810	150,369	147,265
•	Commons Vomente ofter divisions										

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Sources: Various city divisions.

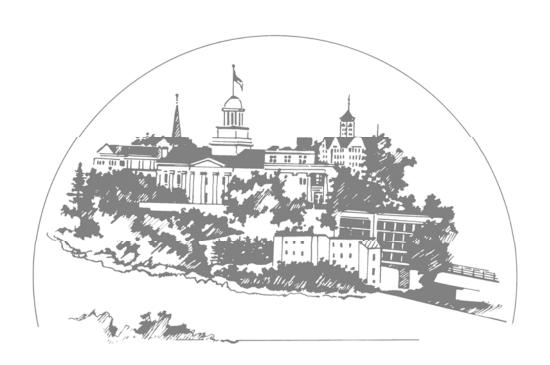
### Notes:

 $<sup>^{\</sup>mathrm{1}}$  Numbers are based on a calendar year and 2011 figures are compiled through 10/20/11.

<sup>&</sup>lt;sup>2</sup> Numbers are based on a calendar year and 2011 figures are compiled through 10/20/11 for inspection and 11/20/11 for calls.

<sup>&</sup>lt;sup>3</sup> Information on the number of parking violations not available for FY02.

<sup>&</sup>lt;sup>4</sup>Numbers for FY07 and after are based on both the North and South Wastewater Plants.



## CAPITAL ASSETS BY FUNCTION

Last Ten Fiscal Years

Public Safety	7007	COO7	1007	2007			000		0107	1107
Police Stations	1	1	1	1	1	1	-	1	1	
Patrol units Fire	17	17	17	17	17	17	17	17	18	18
Stations	3	33	3	3	т	m	33	8	3	8
Fire apparatus	∞	∞	∞	∞	∞	∞	6	6	6	6
Public Works Streets										
Miles	251	256	259	262	262	268	269	270	272	272
Street lights	2,920	2,919	3,352	3,357	3,378	3,395	3,403	3,408	3,410	3,412
Culture and Recreation										
Library	1			-	П	-	-	-	-	-
Cemetery	1	1	1	1	1	1	1	1	1	1
Acreage	40	40	40	40	40	40	40	40	40	40
Parks	50	50	61	61	61	61	61	61	40	41
Acreage	1,322	1,322	1,400	1,400	1,400	1,600	1,603	1603	1335	1354
Recreation										
Recreation centers	2	2	2	2	2	2	2	2	2	2
Swimming pools	3	3	3	3	3	3	3	3	3	3
Ball diamonds	29	29	29	29	29	29	31	30	30	30
Tennis courts	12	12	12	12	12	12	12	12	12	12
Soccer fields	35	30	ď	40	i		1	cc	6	c

(continued)

## CAPITAL ASSETS BY FUNCTION (continued)

Last Ten Fiscal Years

	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011
Parking Facilities Spaces	2,537	2,537	4 2,537	2,537	3,137	3,100	3,085	3,086	3,086	3,086
Wastewater Treatment Miles of sanitary sewer	266	269	274	277	280	286	288	289	291	292
Miles of storm sewer	94	86	102	105	110	117	118	120	122	124
Number of treatment plants	2	2	2	2	2	2	2	2	2	2
Number of service connectors	21,785	22,514	23,077	23,558	24,113	24,903	25,104	23,161	23,344	23,527
Water Miles of water mains	260	265	269	272	277	283	284	288	290	290
Number of city owned fire hydrants	2,182	2,243	2,340	2,448	2,474	2,569	2,575	2,635	2,662	2,680
Sanitation										
Landfills	1	1	1	1	1	1	1	1	1	1
Acreage	200	200	200	200	200	200	395	395	395	395

Sources: Various city divisions.





### Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Honorable Mayor and Members of the City Council City of Iowa City, Iowa

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Iowa City, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements and have issued our report thereon dated December 14, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2011, are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City of Iowa City, Iowa, and are reported in Part III of the accompanying Schedule of Findings and Questioned Costs. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report is intended solely for the information and use of management, City Council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Dubuque, Iowa

December 14, 2011

God Bailly LLP



Independent Auditor's Report on Compliance with Requirements That Could Have a Direct and Material Effect on Each Major Program and on Internal Control over Compliance in Accordance with OMB Circular A-133

To the Honorable Mayor and Members of the City Council City of Iowa City, Iowa

### Compliance

We have audited the compliance of the City of Iowa City, Iowa, with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2011. The City's major federal programs are identified in the summary of the independent auditor's results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of the City's management. Our responsibility is to express an opinion on the City's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, the City of Iowa City, Iowa, complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2011.

### **Internal Control Over Compliance**

Management of the City of Iowa City, Iowa, is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered the City's internal control over compliance with the requirements that could have a direct and material effect on a major federal program to determine the auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, we identified a certain deficiency in internal control over compliance that we consider to be a significant deficiency as described in the accompanying Schedule of Findings and Questioned Costs as item II-A-11. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

The City's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. We did not audit the City's response, and accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, City Council, others within the entity, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

Dubuque, Iowa

December 14, 2011

Esde Sailly LLP

Grantor/Program	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Commerce			
Direct Program			
Economic Adjustment Assistance	11.307		\$ 6,822
Economic Adjustment Assistance	11.307		520,262
Economic Adjustment Assistance	11.307		2,563
Total U.S. Department of Commerce			529,647
U.S. Department of Housing and Urban Developm	nent		
Direct Program			
Community Development Block Grants/			
Entitlement Grants	14.218		582,586
Community Development Block Grants/			
Entitlement Grants	14.218		287,020
			869,606
Pass-Through Program From			
Iowa Department of Economic Development			
Community Development Block Grants/			
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	08-DRMH-215	93,469
Community Development Block Grants/			
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	08-DRB-204	54,165
Community Development Block Grants/			
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	08-DRH-210	3,107,357
Community Development Block Grants/			
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	08-DRI-071	108,510
Community Development Block Grants/			
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	08-DRHB-225	6,758,597
Community Development Block Grants/			
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	08-DRH-010	26,147
Community Development Block Grants/	120 ( ) NOT (200 (20)		1 2002 (400)
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	08-DRI-273	109,023
Community Development Block Grants/			
State's Program and Non-Entitlement			
Grants in Hawaii	14.228	08-DRI-271	157,752
Oranio in riaman			,

Grantor/Program	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Housing and Urban Developm Pass-Through Program from Iowa Department of Economic Development (continued) Community Development Block Grants/ State's Program and Non-Entitlement	ent (continued)		
Grants in Hawaii Community Development Block Grants/ State's Program and Non-Entitlement	14.228	08-DRIEF-274	\$ 284
Grants in Hawaii Community Development Block Grants/	14.228	08-DRIEF-276	19,233
State's Program and Non-Entitlement Grants in Hawaii	14.228	08-DRMI-007	26,127
Direct Program	1,8		10,460,664
Direct Program	14 220		248,353
HOME Investment Partnerships Program	14.239		363,544
HOME Investment Partnerships Program	14.239		
HOME Investment Partnerships Program	14.239		215,749
HOME Investment Partnerships Program	14.239		196,645 1,024,291
Public and Indian Housing	14.850		187,800
Public and Indian Housing	14.850		141,487 329,287
Section 8 Housing Choice Vouchers	14.871		6,993,496
Public Housing Funds Cluster	0.00.000000		
Public Housing Capital Fund	14.872		12,469
Public Housing Capital Fund	14.872		2,933
Public Housing Capital Fund	14.872		106,268 121,670
ARRA - Public Housing Capital Fund Stimulus	S		
(Formula) Recovery Act Funded	14.885		7,118
Total Public Housing Funds Cluster			128,788
Total U.S. Department of Housing and Urban Deve	elopment		19,806,132
U.S. Department of Justice Pass-Through Program From Iowa Department of Justice			
Violence Against Women Formula Grants	16.588	VW-11-34	47,400

Grantor/Program	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Justice (continued)			
Direct Program			
Bulletproof Vest Partnership Program	16.607		\$ 512
Bulletproof Vest Partnership Program	16.607		11,477 11,989
Pass-Through Program From Governor's Office of Drug Control Policy Public Safety Partnership and Community Policing Grants	16.710	09-Hotspots/ Interdiction-09	69,176
JAG Cluster Direct Program Edward Byrne Memorial Justice Assistance Grant Program	16.738		56,273
Pass-Through Program From Governor's Office of Drug Control Policy ARRA – Recovery Act – Edward Byrne Memorial Justice Assistance Grant (JAG) Program/Grants to States and Territories	16.803	09JAG/ARRA-3413B	122,475
Discret Description			
Direct Program  ARRA – Recovery Act – Edward Byrne  Memorial Justice Assistance Grant (JAG)			
Program/Grants to Units of Local Governme	nt 16.804		83,979
Total JAG Cluster			262,727
Total U.S. Department of Justice			391,292
U.S. Department of Transportation			
Direct Program	20.106		12,831
ARRA - Airport Improvement Program	20.106		1,776
Airport Improvement Program Airport Improvement Program	20.106		112,512
Airport Improvement Program  Airport Improvement Program	20.106		120,486
Airport improvement Frogram	20.100		247,605

Grantor/Program	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Transportation (continued) Pass-Through Program From Highway Planning and Construction Cluster Iowa Department of Transportation and Johnson County Council of Governments			
Highway Planning and Construction	20.205	11MPO-JCCOG	\$ 145,775
Iowa Department of Transportation Recreational Trails Program	20.219	NRT-3715(649)—9G-52	43,848
Total Highway Planning and Construction C	Cluster		189,623
Iowa Department of Transportation and Johnson County Council of Governments Federal Transit – Metropolitan Planning			
Grants	20.505	11MPO-JCCOG	35,233
Direct Program Federal Transit – Formula Grants Federal Transit – Formula Grants	20.507 20.507		1,010,352 181,023
Pass-Through Program From Iowa Department of Transportation Transit Services Program Cluster			1,191,375
Capital Assistance Program for Elderly Person and Persons with Disabilities	20.513	IA-16-X001-371-11	91,035
Job Access – Reverse Commute Job Access – Reverse Commute	20.516 20.516	IA-37-X017-371-10 IA-37-X017-371-11	31,416 93,802 125,218
Total Transit Services Programs Cluster			216,253
Iowa Department of Public Safety, Governor's Traffic Safety Bureau Alcohol Impaired Driving Countermeasures			
Incentive Grants I	20.601	PAP-11-410, Task 39	16,304
Alcohol Impaired Driving Countermeasures Incentive Grants I	20.601	PAP-10-410, Task 36	6,545 22,849
Total U.S. Department of Transportation			1,902,938

Grantor/Program	Federal CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
U.S. Department of Energy Pass-Through Program From Iowa Office of Energy Independence ARRA – State Energy Program	81.041	SEP09-005	\$ 269,154
Direct Program ARRA - Energy Efficiency and Conservation Block Grant Program (EECBG)	81.128		269,202
Total U.S. Department of Energy			538,356
U.S. Department of Homeland Security Pass-Through Program From Iowa Homeland Security and Emergency Management Division Disaster Grants – Public Assistance (Presidentially Declared Disasters)	97.036	FEMA-1763 DR-IA	721,903
Hazard Mitigation Grant (B) Hazard Mitigation Grant (B)	97.039 97.039	DR-1763-0137-01 FEMA-DR-1763-0015 01	69,841 272,544 342,385
Direct Program Assistance to Firefighters Grant Assistance to Firefighters Grant	97.044 97.044		13,673 7,008 20,681
Total U.S. Department of Homeland Security			1,084,969
Total			\$ 24,253,334

### Note 1 - Basis of Presentation

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Iowa City, Iowa, and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the basic financial statements.

### Note 2 - Subrecipients

Of the federal expenditures presented in the schedule, the City of Iowa City, Iowa, provided federal awards to subrecipients as follows:

Program Title	Federal CFDA Number	 unt Provided ubrecipients
Community Development Block Grants/ Entitlement Grants	14.218	\$ 584,414
HOME Investment Partnerships Program	14.239	826,785
Edward Byrne Memorial Justice Assistance Grant Program	16.738	29,971
ARRA – Edward Byrne Memorial Justice Assistance Grant Program/Grants to States and Territories	16.803	58,788

### Part I: Summary of the Independent Auditor's Results:

Financial Statements

Type of auditor's report issued Unqualified

Internal control over financial reporting:

Material weakness identified No

Significant deficiency None reported

Noncompliance material to financial statements noted No

Federal Awards

Internal control over major programs:

Material weakness identified No Significant deficiency Yes

Type of auditor's report issued on compliance for major programs

Unqualified

Any audit findings disclosed that are required to be reported in accordance with Circular A-133, Section .510(a)

Yes

Identification of major programs:

CFDA Number 14.228	Name of Federal Program or Cluster Community Development Block Grants/ State's Program and Non-Entitlement Grants in Hawaii
14.871	Section 8 Housing Choice Vouchers
81.041	ARRA - State Energy Program
81.128	ARRA - Energy Efficiency and Conservation Block Grant Program (EECBG)
97.036	Disaster Grants – Public Assistance (Presidentially Declared Disasters)
Dollar threshold used to distinguish between Type A and Type B programs	\$727,600
Auditee qualified as low-risk auditee	No

Part II: Findings and Questioned Costs for Federal Awards:

### SIGNIFICANT DEFICIENCY

CFDA Number 97.036: Disaster Grants - Public Assistance (Presidentially Declared Disasters)
Pass-Through Agency Number: FEMA-1763 DR-IA
U.S. Department of Homeland Security
Passed through the Iowa Homeland Security and Emergency Division

### II-A-11 Procurement and Suspension and Debarment

Criteria – The City is required to follow state procurement policies and procedures, as well as any additional requirements contained in the grant application.

**Condition** – During our audit, we noted one contract that was entered into following state procurement policies and procedures, but did not include certain federal government-mandated provisions contained in the grant application.

Cause – The Water Division personnel performing the procurement procedures were not aware of the additional federal requirements contained in the grant application. Federal grant contracts are usually reviewed by Public Works personnel. However, no review was performed due to staffing constraints caused by the large number of projects occurring in fiscal year 2011.

Effect – The contractor may not have complied with the regulations required by the grant application.

**Recommendation** – In the future, the City should ensure staff performing grant functions are aware of all grant requirements.

**Response** – This contract was amended to include the required federal government-mandated provisions. Public works personnel will review all future federal grant contracts and specifications to prevent this type of deficiency.

Conclusion - Response accepted.

### Part III: Other Findings Related to Required Statutory Reporting:

- III-A-11 Certified Budget Disbursements during the year ended June 30, 2011, did not exceed the amount budgeted.
- III-B-11 Questionable Expenditures We noted no expenditures that we believe may fail to meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- III-C-11 Travel Expense No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- III-D-11 Business Transactions Business transactions between the City and City officials or employees are detailed as follows:

Name, Title, and Business Connection	Transaction Description	Amount	
Art Bettis, Spouse of Brenda Nations, Environmental Coordinator, Landfill	Consulting Services	\$	1,500
Matt Neumiller, member of Board of Appeals, owner of Neumiller Electric	Electric Supplies		90
Steve Ford, Spouse of Wendy Ford, Economic Development Coordinator, Part owner of Confluence	Consulting Services		111,487

In accordance with Chapter 362.5(3)j of the Code of Iowa, the transactions with Art Bettis and Matt Neumiller do not appear to represent conflicts of interest since total transactions with each individual were less than \$1,500 during the fiscal year. The transaction with Confluence does not appear to represent a conflict of interest since the related party's ownership is less than 5% in accordance with Chapter 362.5(9) of the Code of Iowa.

- III-E-11 Bond Coverage Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- III-F-11 **Council Minutes** No transactions were found that we believe should have been approved in the Council minutes but were not.
- III-G-11 **Deposits and Investments** No instances of non-compliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy were noted.
- III-H-11 **Revenue Bonds** No instances of non-compliance with the provisions of the City's revenue bond resolutions were noted.